



**PUBLIC GOVERNANCE AND TERRITORIAL DEVELOPMENT DIRECTORATE
PUBLIC GOVERNANCE COMMITTEE**

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Unclassified

Working Party of Senior Budget Officials

SYMPOSIUM ON AGENCIES AND PUBLIC-PRIVATE PARTNERSHIPS

ANNOTATED AGENDA

**Madrid, Spain
5-7 July 2006**

The meeting will be chaired overall by Mr. Barry Anderson, Head, Budgeting and Public Expenditures Division, OECD. Individual sessions have separate co-chairs as noted.

This meeting takes place in the framework of the Memorandum of Understanding between the OECD and the Spanish Secretary of State for Finance and Budget, Ministry of Economy and Finance. It is jointly organized by the OECD and the Intervención General de la Administración del Estado (IGAE), with the collaboration of the Secretary-General of Budget and Expenditure.

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**SYMPOSIUM ON
AGENCIES AND PUBLIC-PRIVATE PARTNERSHIPS**

Madrid, 5-7 July 2006

ANNOTATED AGENDA

Wednesday, 5 July 2006

10:00-10:15 Opening by Chairman

This session will feature welcome remarks by **Mr. Luis Espadas**, Secretary- General for Budget and Expenditure, Ministry of Economy and Finance, Spain.

10:15-11:45 Agency efficiency and effectiveness

The use of agencies – separating policy making and implementation – varies greatly in OECD countries. Some countries have a long tradition in this respect whereas others have adopted this model more recently. Agencies allow for clearer organisational missions and quicker decision-making than vertically integrated “mega-ministries.” Agencies are also vested with greater operating flexibilities than is traditionally the case. The session is designed for Delegates to share their experiences – positive and negative – with the effectiveness and efficiency of agencies.

This session will be led by:

- **Mr. José Luis Cea**, Court of Accounts, Spain
- **Mr. Erwin Flipse**, Ministry of Finance, the Netherlands

Following their presentations, the floor will be opened to general discussion among all Delegates.

11:45 –12:15 Coffee break

12:15–13:45 Accountability and Control of Agencies

Accountability in government has traditionally been based on detailed input controls and compliance with central management rules. The very objective of creating agencies is to separate them from these measures. Instead, accountability is to be realised through the achievement of results – in the form of outcomes and/or outputs. Similarly, accountability for policy is now distinct from accountability for implementation. This session is designed to discuss how these new forms of accountability work in practice – both from the perspective of ministries and from the perspective of citizens.

This session will be led by:

- **Mr. José Manuel Adán Carmona**, Head of Unit, *Intervención General de la Administración del Estado (IGAE)*, Ministry of Economy and Finance, Spain. (co-chair)
- **Mr. Richard Murray**, Chief Economist, Swedish Agency for Public Management
- **Mr. Miguel Miaja**, Financial Controller delegated by the Ministry of Economy and Finance to the Ministry of Justice, Spain.

Following their presentations, the floor will be opened to general discussion among all Delegates.

13:45-15:30 *Lunch Break*

15:30–17:00 **Evaluation of Agencies**

The use of evaluations can serve to improve the performance of agencies. This session is designed for Delegates to discuss their experiences in this area. Who conducts the evaluations? The agencies themselves, parent ministries, Supreme Audit Institutions, others? What measures are used in the evaluation process? Efficiency in the use of financial resources? Non-financial performance - outputs and/or outcomes? What is the frequency of the evaluations? What are the consequences of evaluation? Do citizens have a role in the evaluations?

This session will be led by:

- **Mr. Juan Blanco de la Quintana**, Counsellor, Ministry of Public Administration, Spain
- **Ms. Martine Latare**, Court of Accounts, France

The floor will then be opened to general discussion among all Delegates.

17:00–17:30 *Coffee break*

17:30-18:15 **“Management of Agencies”**

This address will be delivered by **Mr. Francisco Velazquez**, Secretary-General for Public Administration. Ministry of Public Administration, Spain

18:15 **Conclusions by Chairman**

19:30 **Cocktail**

Thursday, 6 July 2006

9:15-9:30 Opening by Chairman

This session will feature welcome remarks by **Mr. José Antonio Godé**, Director-General of the Budget, Ministry of Economy and Finance, Spain.

9:30-11:00 The Economics of PPP's

An infusion of private capital and management can ease fiscal constraints on infrastructure investment and increase efficiency. However, it cannot be taken for granted that PPP's are more efficient than public investment and government supply of services. One particular concern is that PPP's can be used mainly to bypass spending controls, and to move public investment off budget and debt off the government balance sheet, while the government still bears most of the risk involved and faces potentially large fiscal costs. Adequate risk transfer from the government to the private sector is a key requirement if PPP's are to deliver high-quality and cost-effective services to consumers and the government. This session is designed to discuss these issues.

The session will be led by:

- **Ms. Teresa Ter-Minassian**, Director, Fiscal Affairs Department, International Monetary Fund (co-chair)

Following her presentation, the floor will be opened to general discussion among all Delegates.

11:00-11:30 Coffee Break

11:30-13:00 Legal Frameworks for PPP's

At present, PPP's are often carried out in the framework of traditional public works procurement laws and service concession laws. PPP's however pose challenges to these established frameworks due to their greater complexity. As a result, several countries have put in place special PPP laws in order to help bring about the efficiency gains of PPP's. These PPP laws however need to allow sufficient flexibility with respect to the content and nature of PPP contracts so that they themselves do not pose an obstacle to reaping the efficiency gains of PPP's. This session is designed to discuss the merits of special PPP laws and their optimal provisions.

The session will be led by:

- **Mr. Louis Skyner**, Attorney, Wikborg Rein & Co and Associate Professor at the University of Oslo. (co-chair)
- **Mr. Lucas Prado**, Legal Advisor of the Federal PPP Unit, Ministry of Planning, Brazil

Following their presentations, the floor will be opened to general discussion among all Delegates.

13:00-15:00 *Lunch Break*

15.00-18:00 Public Sector Capacity and PPP's

The public sector needs a high level of technical and commercial expertise in order to successfully apply PPP's. This includes appropriate skills in project evaluation, negotiating and managing contracts, operational implementation, risk sharing solutions, and financing options. Where this expertise resides in government – decentralised in individual ministries and agencies or centralised – depends on country specific institutional arrangements and the scale of PPP's use. In some countries, dedicated PPP units have been established for this purpose. This session will focus on such units and discuss their specific roles, organisation and resource requirements.

Accountability issues for PPP projects can also be more challenging than with traditional procurements and will be discussed during this session as well.

This session will be led by:

- **Mr. John Fitzgerald**, Director, Commercial Division, Department of Treasury and Finance, State of Victoria, Australia (co-chair)
- **Mr. Philippe Burger**, Chairman of the Economics Department, University of the Free State, South Africa
- **Mr. Martin Darcy**, Consultant
- **Mr. Peter Stein**, Consultant

Following their presentations, the floor will be opened to general discussion among all Delegates.

Chairman will call 30-minute coffee break during the session.

18:30-21:00 *Visit to the Royal Palace of Aranjuez*

21:00-22:30 *Dinner Hosted by the Spanish Authorities*

Friday, 7 July 2006

9:00-11:00 PPP's from the public sector's perspective

This session is designed to review the experiences and future plans of governments in regard to the use of PPP's from a more commercial point of view, including the specific contractual instruments and forms utilised and the nature of their interactions with the private sector.

The session will be led by:

- **Mr. Geert van Maanen**, Secretary-General, Ministry of Transport, Public Works and Water Management, The Netherlands (co-chair)
- **Mr. Tarcisio Jose Massote de Godoy**, Treasury Deputy in charge of Fiscal Policy, Brazil
- **Mr. Francois Bergère**, Secretary-General, Task Force on Public-Private Partnerships, Ministry of Economy, Finance and Industry, France
- **Mr. Juan Alfaro Grande**, Treasury Coordinator, Municipality of Madrid, Spain

Following their presentations, the floor will be opened to general discussion among all Delegates.

11:00-11:30 Coffee Break

11:30-13:00 PPP's from the private sector's perspective

PPP's have increased the scope for private sector participation in the delivery of public services. Just as governments are faced by complexities with PPP's, so is the private sector – including risk sharing design, financing options and the long duration of the contracts. Recognizing that the concept of PPP's involves a partnership with the private sector, this session is designed to bring forward the viewpoint of the private sector on PPP's.

This session will be led by:

- **Mr. David Asteraki**, Managing Director, Structured Finance, ING Bank (co-chair)
- **Mr. Gonzalo Ferre Moltó**, Managing Director, Itinere Infrastructure S.A.
- **Mr. Jesús González Torrijos**, Director of Infrastructure Financing, BBVA Bank.

Following their presentations, the floor will be opened to general discussion among all Delegates.

13:00-14:45 Lunch Break

14:45-16:45 Budget Scoring and Accounting Treatment for PPP's

The proper budget scoring and accounting treatment for PPP's is unsettled with a variety of practices in place. In fact, some PPP's would appear to have been entered into primarily because of the lax (off-budget) treatment of such transactions. This session will provide an opportunity for participants to discuss the proper - unbiased - budget scoring and accounting treatment for PPP's.

This session will be chaired by **Mr. Ian Mackintosh**, Chairman of OECD's Senior Budget Officials' Network on Financial Management and Chairman of United Kingdom Accounting Standards Board.

The session will be led by:

- **Mr. Philippe Adhémar**, Chairman, International Public Sector Accounting Standards Board
- **Mr. Gilbert Gelard**, Board Member, International Accounting Standards Board
- **Ms. Lucie Laliberté**, Senior Adviser, Statistics Department, International Monetary Fund
- **Mr. Rosario Martínez Manzanedo**, Deputy Director General of Analysis and Economic Accounts of Public Sector, Ministry of Economy and Finance, Spain

Following their presentations, the floor will be opened to general discussion among all Delegates.

Chairs and staff of National (Accounting) Standards Setters will participate in this session as well.

16:45-17:00 Conclusions by Chairman

This session will feature concluding remarks by **Mr. José Alberto Pérez Pérez**, General Controller of State Administration. Ministry of Economy and Finance, Spain.

MEETING INFORMATION

Meeting location

The meeting will take place at the Spanish Ministry of Economy and Finance, which is located at *162 Paseo de la Castellana* in Madrid.

Registration form

All Delegates need to complete the attached registration form and return it to the Secretariat ahead of the meeting. If you are not planning on attending the entire 3-day meeting, please indicate which days/sessions you plan to attend on the registration form. **Please register by 21 June 2006.**

Security

Entry passes can only be issued to pre-registered Delegates, and a passport or national identity card needs to be presented in order to receive an entry pass. Delegates will also be required to clear an airport-style security checkpoint for entry. Please allow 15 minutes to complete these formalities.

Simultaneous translation

Simultaneous translation between English and French, the two official languages of the OECD, as well as Spanish, will be available throughout the meeting.

Accommodations

The Spanish authorities have negotiated special rates at several hotels located close to the venue of the meeting. These are listed in the annex to this agenda.

Hospitality

The Spanish authorities kindly invite all Delegates to a cocktail at the conclusion of the first day of the meeting (Wednesday, 5 July) and to an excursion to the Royal Palace of Aranjuez followed by dinner at the conclusion of the second day of the meeting (Thursday, 6 July).

Annex

ACCOMMODATIONS

HOTEL CUZCO **** (just in front of the Ministry of Economy and Finance)

133, Paseo de la Castellana

Tel: +34-91 556-0600

E-mail: grupos2.accuzco@ac-hotels.com

Price: Single room: 155 € + 7% VAT (breakfast included)
Double 165 € + 7% IVA (breakfast included)
(Reference: OECD)

MELIÁ CASTILLA ****

43, Capitán Haya

Tel: +34-91 571-3311

E-mail: reservas.melia.castilla@solmelia.com

Price: Single room: 158 € + 7% IVA (breakfast included)
Double 170 € + 7% IVA (breakfast included)
(Reference: OECD)

NH. EUROBUILDING ****

23, Padre Damián

Tel: +34-91 353-7337

E-mail: v.juste@nh.hotels.com

Price: Single room: 165 € + 7% IVA (breakfast included)
Double 165 € + 7% IVA (breakfast included)
(Reference: OECD)

NH LA HABANA ****

73, Paseo de la Habana

Tel: +34-91 443-0720

E-mail: nhabana@nh-hotels.com

Price: Single room: 130 € + 7% IVA (breakfast included)
Double 130€ + 7% IVA (breakfast included)
(Reference: OECD)



**OECD Symposium on Agencies and Public-Private Partnerships (PPP's)
Madrid, 5-7 July 2006**

~~~ REGISTRATION FORM ~~~

LAST NAME _____

First Name _____

JOB TITLE _____

ORGANISATION _____

MAILING ADDRESS _____

COUNTRY _____

TELEPHONE _____

FACSIMILE _____

E-MAIL ADDRESS _____

If you are not planning on attending the entire 3-day meeting, please indicate which days/sessions you plan to attend: _____

Please return the completed form to:

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