

Unclassified

ENV/JM/MONO(2014)2/ADD1

Organisation de Coopération et de Développement Économiques
Organisation for Economic Co-operation and Development

09-Apr-2014

English - Or. English

**ENVIRONMENT DIRECTORATE
JOINT MEETING OF THE CHEMICALS COMMITTEE AND
THE WORKING PARTY ON CHEMICALS, PESTICIDES AND BIOTECHNOLOGY**

Cancels & replaces the same document of 08 April 2014

**REPORT OF THE OECD/KEMI/EU WORKSHOP ON MICROBIAL PESTICIDES: ASSESSMENT
AND MANAGEMENT OF RISKS - ANNEX 6 (PRESENTATIONS - PART 1/3)**

**Series on Pesticides
No. 76**

This document exists only in PDF format.

JT03355983

Complete document available on OLIS in its original format

This document and any map included herein are without prejudice to the status of or sovereignty over any territory, to the delimitation of international frontiers and boundaries and to the name of any territory, city or area.

ENV/JM/MONO(2014)2/ADD1
Unclassified

English - Or. English

ENV/JM/MONO(2014)2/ADD1

This document contains part 1/ 3 of the Annex 6 of the REPORT OF THE OECD/KEMI/EU WORKSHOP ON MICROBIAL PESTICIDES: ASSESSMENT AND MANAGEMENT OF RISKS. Annex 6 includes slides of all presentations made during the seminar.

The main part of the seminar report, as well as Annexes 1-5, is published under the reference ENV/JM/MONO(2014)2.

PART 1 OF 3



**COMPILATION OF PRESENTATION SLIDES
PRESENTED AT THE
OECD/Kemi/EU WORKSHOP
on Microbial Pesticides:
Assessment and Management of Risks**

*17-19 June 2013
Vår Gård, Saltsjöbaden, Sweden*

**Organised jointly by:
OECD (Organisation for Economic Cooperation and Development)
Kemi (Swedish Chemicals Agency)
European Commission**

TABLE OF CONTENTS

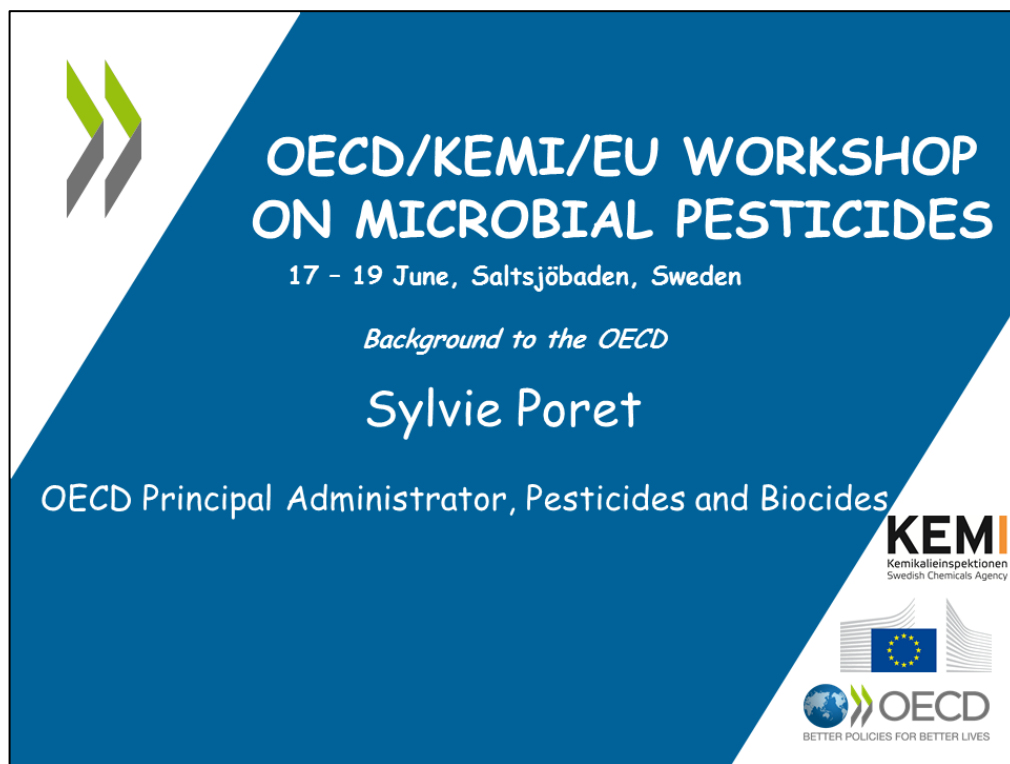
SETTING THE SCENE	3
Background to the OECD By Sylvie Poret	3
The OECD Task Force on Biocides By Edmund Plattner	9
The work OECD-BioPesticides Steering Group (BPSG) By Jeroen Meeussen	14
Short Overviews and Case Studies, EU and non-EU Countries	22
Overview on the existing EU regulatory system (biocides and pesticides): Human Health Data Requirements By Vera Ritz.....	22
Overview on the existing EU regulatory system (biocides and pesticides) with focus on differences and similarities between environmental data requirements for microorganisms By Christine Vergnet.....	31
Critical Issues about Microbials used as Biocides and Plant Protection Products By Marco Nuti	36
An overview of Australia’s regulatory system for biological pest control products By Jay Kottege ..	45
The actual regulatory frame for the use of microorganisms for pest control By Jose Herrera.....	51
Regulation of Microbial Pesticides in the United States By Chris A. Wozniak	65
Regulation of Microbial Pesticides – The New Zealand Experience By Warren Hughes	75

SETTING THE SCENE

Background to the OECD

By Sylvie Poret

Principal Administrator for Pesticides and Biocides, OECD



The image shows the cover of a report titled "OECD/KEMI/EU WORKSHOP ON MICROBIAL PESTICIDES". The cover is primarily blue with white text. In the top left corner, there is a logo consisting of two stylized, overlapping arrows pointing right, one green and one grey. The main title "OECD/KEMI/EU WORKSHOP ON MICROBIAL PESTICIDES" is written in large, bold, white capital letters. Below the title, the dates "17 - 19 June, Saltsjöbaden, Sweden" are listed in a smaller white font. Underneath the dates, the subtitle "Background to the OECD" is written in a smaller, italicized white font. The author's name, "Sylvie Poret", is displayed in a large white font. Below the name, her title "OECD Principal Administrator, Pesticides and Biocides" is written in a smaller white font. In the bottom right corner, there are three logos: the KEMI logo (Kemikalieinspektionen, Swedish Chemicals Agency), the European Union flag, and the OECD logo (BETTER POLICIES FOR BETTER LIVES).

**OECD/KEMI/EU WORKSHOP
ON MICROBIAL PESTICIDES**


17 - 19 June, Saltsjöbaden, Sweden

Background to the OECD

Sylvie Poret

OECD Principal Administrator, Pesticides and Biocides

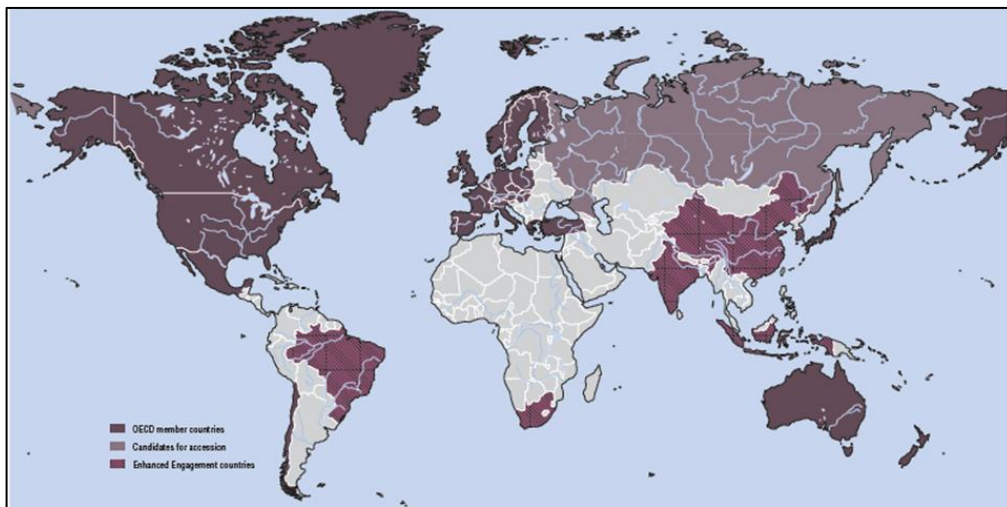
KEMI
Kemikalieinspektionen
Swedish Chemicals Agency


OECD
BETTER POLICIES FOR BETTER LIVES



What is the OECD?

- An **intergovernmental organization** (Paris-based), born after World War II to coordinate the Marshall Plan
- A **forum** in which **governments**:
 - work together and with representatives from **business** and **civil society**
 - compare and share **policy experiences** (social, economic, environmental)
 - seek answers to common problems & **identify good practices**
 - **promote decisions** and **recommendations**
- Key words at OECD:
dialogue, consensus, peer review & pressure



A global outreach: 34 member countries

Relationships with > 70 non-member countries, in particular:

- ✓ One candidate country: Federation of Russia
- ✓ Five « key partner » countries: Brazil, China, India, Indonesia & South-Africa



OECD's Work on Pesticides & Biocides: Where does it fit?

OECD

agriculture, development co-operation, education, employment, **environment**
taxation & trade, science & technology, industry and innovation, energy, etc.

ENVIRONMENT

climate change, biodiversity, water, eco-innovation, outlooks, **chemicals**, etc.

SAFETY of CHEMICALS

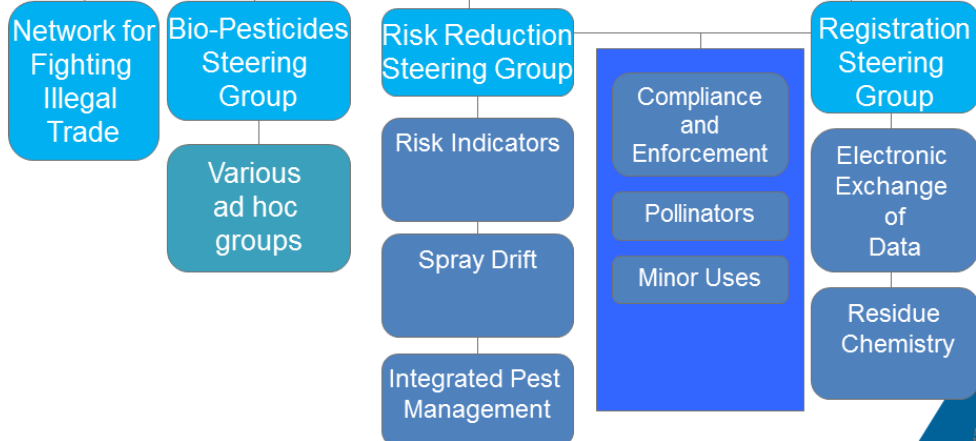
Testing, hazard assessment, GLP, HPV, biotechnology, nanomaterials, **pesticides**,
biocides, chemical accidents, Pollutant Release & Transfer Registers, etc

BIOCIDES & AGRICULTURAL PESTICIDES



OECD Pesticides Programme Structure

Working Group on Pesticides





Back to Saltsjöbaden

- Pesticides Programme:
 - created in 1992 as a follow-up to a meeting on pesticides organised by KEMI in Saltsjöbaden
 - Included biocides at that time
- Task Force on Biocides
 - created as an independent body in 2002



Why OECD Programmes on Pesticides & Biocides?

Goals

- ➡ Reduce risks for human health and the environment
- ➡ Minimise duplication of effort between countries and reduce barriers to trade
- ➡ Improve the efficiency of assessment and control

➡ *Benefits for all stakeholders:
governments, industry, public*



OECD's Pesticides and Biocides Programmes Aim to:

1. Harmonise test methods
2. Facilitate the sharing of data and reviews across governments
3. Share information on new and effective approaches for assessing and managing risk
4. Pesticides: provide guidance on residues and residue chemistry
5. Biocides: provide support to help countries perform exposure assessments (via Emission Scenario Documents)
6. Develop risk reduction best practices and recommendations

8



For more information

www.oecd.org/env/biocides

www.oecd.org/env/pesticides

9



**WELCOME BACK TO
SALTSJÖBADEN!**

The OECD Task Force on Biocides

*By Edmund Plattner
Chair of the OECD Task Force on Biocides*





OECD/KEMI/EU WORKSHOP ON MICROBIAL PESTICIDES

17 - 19 June, Saltsjöbaden, Sweden

OECD Task Force on Biocides
Edmund Plattner

Austrian Federal Ministry for Agriculture, Forestry
Environment and Water Management
&
Chair of the OECD Task Force on Biocides



Presentation Outline

- Participation in the Task Force on Biocides
- Exposure assessment work
- Test method development
- Risk reduction
- New approaches and useful tools



Who is involved in OECD work on Biocides?



Task Force on Biocides (TFB)



- OECD Countries and European Commission
- Industry associations: CEFIC, ACC



OECD Secretariat



TFB meets around every 8 months



Next meeting 19 - 20 June

3



Exposure Assessment: Emission Scenario Documents

Published work:

- ESD for Wood Preservatives (2003)
- ESD for Antifoulants (2005)
- ESD on Insecticides for Stables and Manure Storage Systems (2006)
- ESD on Insecticides for Household and Professional Use (2008)

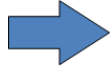
Ongoing work:

- Revision of the ESD on wood preservatives
- New ESD on Insecticides for Vector Control

4



Harmonise Test Methods



OECD Test Guidelines to test all chemicals, including biocides

1. Physical chemical properties
2. Effects on wildlife (ecotoxicity)
3. Degradation, accumulation and leaching (environmental fate)
4. Effects on human health (toxicity)
5. **Efficacy (for biocides only)**

5



Harmonise Test Methods

Efficacy Testing

- Work initiated 2004/2005
- A survey of OECD member countries found:
 - few commonalities of methods or claims for hard surface products;
 - treated articles are generally not regulated
- Work on:
 - Test methods for biocides used on **hard surfaces**;
 - TG for biocides used to **treat articles/materials**;
 - Guidance for **pool and spa disinfectants**
 - Guidance for **insecticides**

6



Risk Reduction for Biocides

- **Objectives:**
 - Promote risk reduction policies
 - Identify effective risk reduction policies
- **First step:** survey of member country existing or planned policies

7



New approaches

- Diversity of biocidal products and uses pose:
 - Scientific challenges
 - Regulatory challenges
- Roles for OECD:
 - Monitoring Emerging Scientific and Policy Areas
 - Sharing information
 - Developing new approaches and tools

8



Micro-organisms

- Up to now the TFB focused its work on chemical biocides
- The TFB welcomes the opportunity to deal with micro-organisms with the current workshop
- Biocidal experts were active in preparing the workshop with their agricultural pesticide colleagues

9



For more information

www.oecd.org/env/biocides

10

The work OECD-BioPesticides Steering Group (BPSG)

*By Jeroen Meeussen
BPSG and Workshop Chair*



 **OECD/KEMI/EU WORKSHOP
ON MICROBIAL PESTICIDES**

17 - 19 June, Saltsjöbaden, Sweden

*OECD BioPesticides Steering Group
&
Introduction to the Workshop*

Jeroen Meeussen

European Commission, DG SANCO
&
Chair of the OECD Biopesticides Steering Group





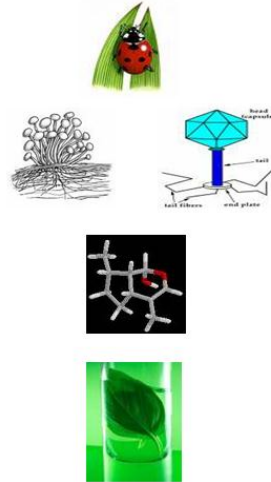


OECD-BPSG

- The **BioPesticides Steering Group** (BPSG) was established by the WGP in 1999 to help member countries to **harmonise** the methods and approaches used to **assess biological pesticides**.

Biological Pesticides:

- Macro-organisms
- Microbial biopesticides
- Semiochemicals
- Plant extracts/Botanicals



- The first tasks of the BPSG consisted of:
 - (i) reviewing regulatory **data requirements** for three categories of biopesticides; and
 - (ii) developing **formats for dossiers and monographs** for microbials, and pheromones and other semio-chemicals.



OECD-Publications (I)

- Registration requirements for **microbial pesticides** (Series on Pesticides, No. 18, 2003);
- OECD **Dossier** and **Monograph** Guidance for Microbials, 2003 rev. August 2006;
- Working Document on the **Evaluation of Microbials** for Pest Control (Series on Pesticides No. 43, 2008).



OECD-Publications (II)

- Issue Paper on **Microbial Contaminant Limits** for Microbial Pest Control Products (Series on Pesticides No. 65, 2011);
- Guidance to the **Environmental Safety Evaluation** of Microbial Biocontrol Agents (Series on Pesticides No. 67, 2012).



OECD-Seminars

- Report of Seminar on “**Identity and Characterisation of micro-organisms**”, OECD Series on Pesticides No. 53, 2010);
- Report of Seminar on “**The fate in the environment of microbial control agents and their effect on non-target organisms**”, OECD Series on Pesticides No. 64, 2011);
- Report on Seminar on “**Trichoderma spp. for the use in Plant Protection Products: similarities and differences**” (in preparation).



WORKSHOP





Why a workshop?

- Micro-organisms for use as pesticides are regulated in a similar way as chemical pesticides;
- However the biological properties of **living micro-organisms** differ from the properties of chemical pesticides;
- Therefore it is desirable to reconsider the regulatory requirements for microbial pesticides.



Previous workshops

- Microbiological Plant Protection Products – Workshop on the Scientific Basis for Risk Assessment; 26-28 October 1998, Stockholm, Sweden;
- Workshop on the Regulation of Biopesticides: Registration and Communication Issues; 15-17 April 2008, EPA, Arlington, USA.



Aim of the workshop

This workshop is part of the on-going work on biopesticides in the framework of the OECD Biopesticides Steering Group (**BPSG**) and of the work of its Task Force on Biocides (**TFB**) and aims:

- to advance issues around both **agricultural** and **non-agricultural** microbial pesticides and their assessment from a **scientific, technical** and **regulatory** perspective;
- to find a feasible approach for sustainable risk assessment of micro-organisms.



Outcomes of the workshop

- The report of the workshop, its conclusions and recommendations, including the presentations will be published as an **OECD report**.
- The workshop should increase mutual understanding and provide suggestions for improvement/more efficiency/cooperation.
- **OECD-BPSG** and **TFB** will be organised back-to-back with the workshop.



Issues to be discussed

- Identity, characterisation, biological properties
- Equivalence
- Metabolites
- Growth temperature
- Contaminants
- Application techniques – exposure scenarios
- Effects on bees/pollinators
-



Objectives

- Overview about current achievements;
- Discuss problems;
- Identify technical and scientific solutions;
- Suggest harmonised solutions to facilitate approval process;
- Conclusions and recommendations for OECD, governments and stakeholders.

Workshop structure

- The workshop will be structured in **plenary** and **break-out** group sessions.
- It will last **2.5 days** starting on Monday 17 June in the morning and finishing on Wednesday 19 June by mid-day.
- Around **75 participants** from Member countries, COM, EFSA, research/academia and biopesticides industry (IBMA, BIAC)

Välkommen till Vår Gård

I wish you an interesting and useful workshop!



Overview on the existing EU regulatory system (biocides and pesticides): Human Health Data Requirements

By Vera Ritz, Federal Institute for Risk Assessment, Germany



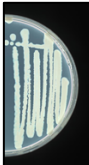
FEDERAL INSTITUTE
FOR RISK ASSESSMENT

Overview on the existing EU regulatory system (biocides and pesticides):

Human Health Data Requirements

Vera Ritz

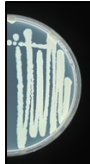
Federal Institute for Risk Assessment (BfR)
Germany



Human Health Data Requirements

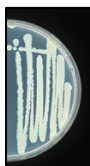
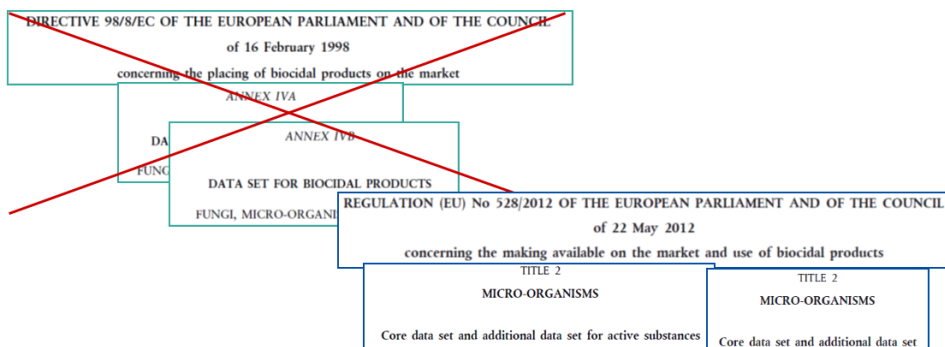
Outline

- 1. Regulatory Background**
- 2. Comparison Biocides & Pesticides**
- 3. Issues in Human Health Assessments**
 - I. General Issues**
 - II. Toxicity Studies**
 - III. Exposure Assessment (User/Bystander/Resident)**
 - IV. Dietary Risk Assessment**
- 4. Summary and conclusion**



Human Health Data Requirements Regulatory Background in the EU

- **Data Requirements for Biocides**
 - in Directive 98/8/EC, Annex IVA and IVB until 31 August 2013
 - in Regulation (EU) No. 528/2012, Annex II, Title 2 (active substances) and Annex III, Title 2 (products) from 1 September 2013

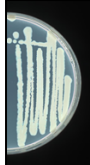


Human Health Data Requirements Regulatory Background in the EU

- **Data Requirements for Pesticides**
 - in Commission Regulations (EU) No. 544/2011 (active substances) and No. 545/2011 (products) until 31 December 2013
 - in Commission Regulations (EU) No. 283/2013 (active substances) and No. 284/2013 (products) from 1 January 2014

implementing Regulation (EC) 1107/2009





Human Health Data Requirements

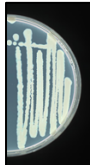
Core data set (Biocides)/Tier I (Pesticides)

➤ Basic information

- Medical data
- Medical surveillance on manufacturing plant personnel
- Sensitisation, allergenicity observation
- Direct observations, e.g. clinical cases
- Proposed treatment: first aid measures, medical treatment

➤ Basic studies

- Sensitisation
- Acute oral toxicity, pathogenicity, infectiveness
- In vitro genotoxicity
- Cell culture study



Human Health Data Requirements

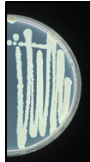
Additional data set (Biocides), Tier I (Pesticides)

Basic studies

- Acute inhalative toxicity, pathogenicity, infectiveness
- Intraperitoneal/subcutaneous single dose
- Information on short-term toxicity and pathogenicity
- Health effects after repeated inhalatory exposure

Additional data set (biocides)/Tier II (PPP)

- Specific toxicity, pathogenicity and infectiveness studies
- Genotoxicity: in vivo studies in somatic cells
- Genotoxicity: in vivo studies in germ cells
- Residues in or on treated articles, food or feedingstuffs
 - Persistence and likelihood of multiplication
 - Non-viable residues
 - Viable residues



Human Health Data Requirements

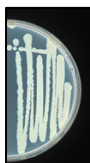
Regulatory Background in the EU

Supplementary Guidance Documents

➤ Biocides

➤ Technical Notes for Guidance on data requirements for micro-organisms including viruses and fungi (12 December 2005)

➤  Biocides Implementation Project (BIP) 6.8: (Lead: NL + SE)



Human Health Data Requirements

Comparison Biocides & Pesticides



	Biocides	Pesticides
Approved Active Substances in the EU¹	1	54
Products in DE²	27 reg., 1 auth. (3 AS)	13 auth. (10 AS)

¹ Biocides: http://ec.europa.eu/environment/biocides/annexi_and_ia.htm
Pesticides: http://ec.europa.eu/sanco_pesticides/public/index.cfm?event=activesubstance.selection

² Biocides: <https://www.biozid-meldeverordnung.de/offen/>
Pesticides: <https://portal.bvl.bund.de/psm/jsp/>



Human Health Data Requirements

Comparison Biocides & Pesticides

- **Much longer experience in the evaluation of pesticidal MOs**
- **More SMEs in the biocides field with less regulatory experience**
- **Different European and national/zonal evaluation procedures**
- **Different exposure situations, e.g. regarding food and feed residues, indoor use, consumer products...**



Human Health Data Requirements

General Issues

- **No internationally harmonised specific guidelines for toxicity/pathogenicity testing of microbials**
- **Only available testing guidelines: EPA OPPTS 885 series**
- **Suitability of OECD guidelines for the testing of chemicals, section 4, needs to be assessed case-by-case**
- **Most regulatory agencies have a strong background in chemical risk assessment and less experience with microbiological assessments**



Human Health Data Requirements

Toxicity Studies: Acute Toxicity

- Inclusion of pathogenicity testing mandatory
- Limit doses to be tested (exposure-driven)?



- Assessment criteria for persistent colonisation
- Intratracheal instillation: unspecific effects?

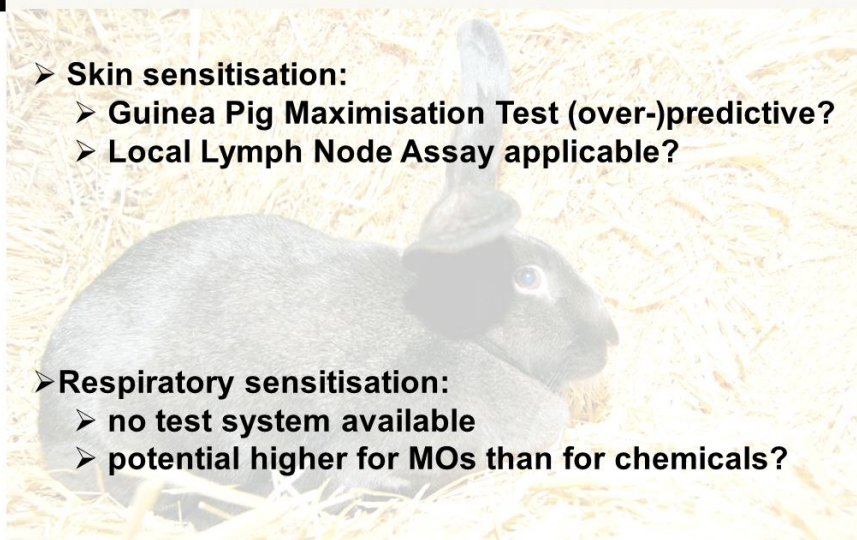


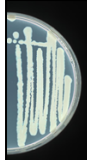
Human Health Data Requirements

Toxicity Studies: Sensitisation

- Skin sensitisation:
 - Guinea Pig Maximisation Test (over-)predictive?
 - Local Lymph Node Assay applicable?

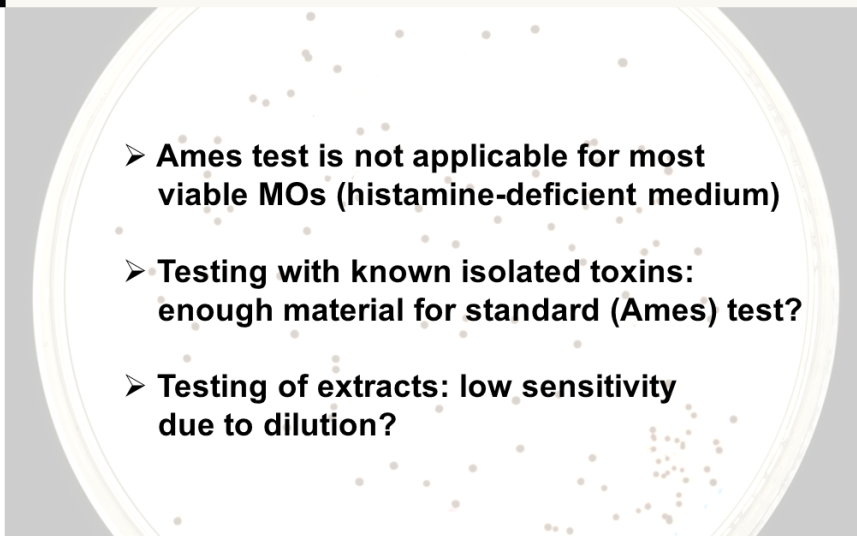
- Respiratory sensitisation:
 - no test system available
 - potential higher for MOs than for chemicals?





Human Health Data Requirements

Toxicity Studies: Genotoxicity Testing

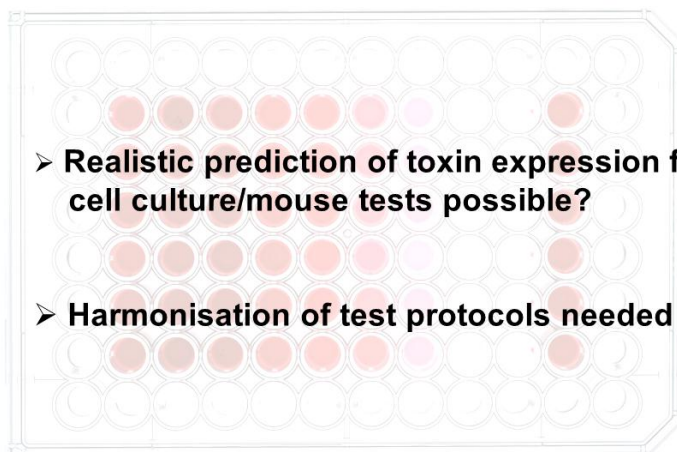


- Ames test is not applicable for most viable MOs (histamine-deficient medium)
- Testing with known isolated toxins: enough material for standard (Ames) test?
- Testing of extracts: low sensitivity due to dilution?



Human Health Data Requirements

Toxicity Studies: Toxins



- Realistic prediction of toxin expression from cell culture/mouse tests possible?
- Harmonisation of test protocols needed



Human Health Data Requirements

Exposure Assessment

- **No toxicological reference values:**
 - how to address local and systemic effects?
 - „doses“ tested in toxicity studies must cover exposure
- **Assessment of secondary exposure: data on inactivation of the MO in the environment needed**
- **Development/harmonisation of models necessary**

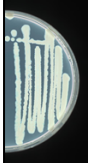


Human Health Data Requirements

Dietary Exposure Assessment and Analytical Methods

Need for

- **data on the potential for toxin expression**
- **routine methods that distinct between MO in the product and environmental strains**
- **models for viable residues after repeated use**
- **data on inactivation of the MO after field/green-house applications**



Human Health Data Requirements Summary & Conclusion

Main Issues Proposed for BOG Discussions

➤ Toxicity & Analytics:

- appropriate & harmonised methods missing for acute toxicity, sensitisation, genotoxicity
- assessment criteria to be harmonised, e.g. trigger for repeated dose studies, effects in intratracheal studies

➤ Exposure Assessment (Incl. Residues):

- appropriate & harmonised models missing
- data on inactivation needed
- data on the potential for toxin expression

➤ Legal Requirements & Guidance

- consistent data requirements and guidance for biocides and pesticides



Thank you for your attention

Dr. Vera Ritz

Federal Institute for Risk Assessment
Max-Dohrn-Str. 8-10 • D-10589 Berlin
Tel. +49 30 - 184 12 - 3255 • Fax +49 30 - 184 12 - 63255
vera.ritz@bfr.bund.de • www.bfr.bund.de

Overview on the existing EU regulatory system (biocides and pesticides) with focus on differences and similarities between environmental data requirements for microorganisms

**By Christine Vergnet
DPR & ANSES, France**



**Overview on the existing EU regulatory system
(biocides and pesticides) with focus on differences
and similarities between environmental data
requirements for micro-organisms.**

*Christine VERGNET
DPR – Regulated Products Department
ANSES – French Agency for Food, Environmental and Occupational health & Safety*

**Micro-organisms (active substance)
in biocides and pesticides in Europe**

	BIOCIDES	PESTICIDES
Before implementation:	?	?
From implementation of directives / regulations:	Not supported: ? 5 strains Bacteria (all <i>Bacillus</i> sp)	Not supported: 3 List 4 : 18 (>18 strains) New: 26 (26 strains) Bacteria, Fungi, Virus
Biocide and pesticide	<i>Bacillus thuringiensis israelensis</i> AM65/52 <i>Bacillus thuringiensis kurstaki</i> ABTS 351	
Under assessment	4	12 (new) + finalisation of the post-inclusion assessments of list 4
Inclusion	1	14 (new) + 18 (list 4)

Uses in Europe

	BIOCIDES	PESTICIDES
Category	Insecticide : 4 TP18 Bactericide : 1 TP03	Fungicide: 17 Insecticide: 10 Nematicide: 2 Bactericide: 1 No category: 2
Mode of application	Localised treatment (breeding building: ditches, water retention area, sewage treatment plants...) Foliar treatments (spray – from ground or by aeronef)	Soil treatments (drip irrigation, drench, spray, incorporation) Foliar treatments (spray – from ground or by aeronef) Localised treatment (granules in palm, seed, wound painting, tree injection) Dissemination by pollinator ?
Issues	Characterisation of generic exposure scenarios Adjustment of data requirements to the exposure scenarios	

3



Data requirements

	BIOCIDES	PESTICIDES
References	Reg.(EU) N° 528/2012 Annex II Title 2 (Active substance) and Annex III Title 2 (Product) + Draft scientific guidance	Reg.(EU) N° 544/2011 Part B (Active substance) Reg.(EU) N° 545/2011 Part B (Product)
	Great similarities at the moment	
Issues	Literature data: confidence to the species identification, rare information to the strain level Regulatory studies: test item versus current batch Extrapolation Active substance versus Product (co-formulants not assessed)	

4



Uniform principles

	BIOCIDES	PESTICIDES
Reference	Similar to pesticides	Commission Regulation (EU) N° 546/2011 Part II
Evaluation	Fate and behaviour in the environment (soil, water, air) Effects on non-target species (toxicity, infectivity, pathogenicity)	
Decision	<p>ENVIRONMENT</p> <p>No adverse effects to the environment (<i>exposed compartments</i>) No interference with analytical systems (<i>control of quality of drinking water</i>) No unacceptable contamination of ground and surface waters No unacceptable effects due to transfer of genetic material Sufficient information on persistence/competitiveness No unacceptable accumulation</p> <p>NON-TARGET SPECIES</p> <p>No pathogenicity of the micro-organism No risk due to the toxicity of the product Special attention to beneficial organisms used in biological control and organisms playing an important role in integrated control</p>	

5



Exemples of issues for the environment

Issues	<p>Assessment of potential interference with analytical systems (<i>control of quality of drinking water of drinking water</i>)</p> <p>Assessment of potential transfer of genetic material to other organisms</p>
	Required for all bacteria (Bacillus, Pseudomonas, Streptomyces)
Aim	These methods require pathogenic bacteria to be identified and confirmed as absent. The microorganism should not interfere with these methods. The microorganism should not be a source of uncontrolled dissemination of genes.
Further need	<p>Guidance to trigger this assessment</p> <p>Guidance to conduct this assessment</p> <p>Introduce a specific chapter in the dossier and the DAR/CAR</p>

6



Exemples of issues for the environment

Issues	Assessment of persistence / competitiveness, accumulation, and contamination of groundwater
	Increasing requirement for bacteria and fungi (persistence/competitiveness) General agreement for low concern at the "background level" Lack of strain specific data (lack of strain specific analytical method – lack of critical concern)
Aim	The microorganism should not definitively "disturb" beneficial "natural" communities The microorganism should not raise unacceptable accumulation The microorganism should not raise unacceptable contamination of groundwater
Questions	How to solve contradiction with efficiency need? How to get better insight into fate and behaviour of microbial control agents? How to characterise "background level"? (natural/intended exposure) How could a criterion for persistence in the environment be outlined? How to assess mobility for microorganisms and the risk of contamination in groundwater?

7



Exemples of issues for the environment

Issues	Assessment of the risk to biological methods of sewage treatment
	Required for all pesticide uses in glasshouses/indoor (bacteria and fungi) Lack of strain specific data (lack of strain specific analytical method – lack of critical concern)
Aim	The microorganism should not "disturb" the biological methods for sewage treatments
Questions	Is it realistic that microbial pesticides/biocides could reach a sewage treatment plant in high enough concentrations such that activated sludge would be affected? Which uses trigger an assessment?

8



Exemples of issues for the environment

Issues	Production of secondary metabolites cannot be excluded and therefore the risk assessment cannot be finalised for the environment including the assessment of potential groundwater contamination
	Required for all uses outdoor (bacteria and fungi) Extensive characterisation of secondary metabolites that may occur in different compartements/conditions almost impossible
Aim (PRAPeR M2)	Relevant toxins should be assessed (toxins present in the product which play a significant role in the mode of action)
Questions	How to assess the relevance or not relevance of a secondary metabolites (danger/exposure)? How to set a trigger between relevant toxins and other secondary metabolites?

Thank you for your attention

Critical Issues about Microbials used as Biocides and Plant Protection Products

By Marco Nuti, University of Pisa, Italy

Critical Issues about Microbials used as Biocides and Plant Protection Products

Maristella Rubbiani¹ - Marco Nuti²

¹Istituto Superiore di Sanità, Rome (Italy) - maristella.rubbiani@iss.it

²University of Pisa, Pisa (Italy) – mpnuti@agr.unipi.it

The views expressed herein are those of the authors and do not necessarily reflect the views of OECD or of any other Institution, Agency or body of the European Union

Identified data gaps requiring basic/biosafety-oriented research include:

Identity/cell biology:

- (a) updating of analytical methods (e.g. lack of comparison of a sufficient number of strains in the same phylogenic cluster)**
- (b) gain more details for mode of action**
- (c) identify methods for strain traceability in the environment**
- (d) understand the relevance of viable culturable vs. non-culturable physiological state**

Toxicology:

- (a) Production of toxin(s) and secondary metabolites
- (b) Specific toxicity data on each strain vs. specific toxicity data on one strain extrapolated to other strains
- (c) Harmonized approach to estimate the levels of exposure for operators/workers/bystanders in order to identify a margin of safety between effects in toxicological studies and estimated exposure
- (d) Genotoxicity testing for microbes
- (e) Sensitization by inhalation

3

Exposure:

- (a) Development of a methodology for a (quantitative) exposure assessment for operator, bystander, worker and resident
- (b) Monitoring programs
- (c) Sensitive populations

4

Environmental fate:

- (a) data on *in vivo* (environment) growth rate;
- (b) a model has been developed by RMS (Italy) for the risk assessment of *Bti* strain AM 65-52 as a BIOCIDES for S_w ; however, to take into account drift during soil applications, a new software has to be prepared considering also sediment adsorption. $DT_{50,s}$ and $DT_{50,sw}$ values have to be shared by EFSA and COM;
- (c) competitiveness of the microbial vs. other soil m.o.

General :

- develop methodology for cumulative risk assessment

5

Identification (examples)

ACTIVE INGREDIENT	IDENTIFICATION AT STRAIN LEVEL	comment
<i>Bac. thuringiensis</i>	genomotyping	+++/L/NV
<i>Bac. amyl. ssp. plantarum</i>	ribotyping + RAPD-PCR	++/L/NV
<i>Lecanicillium muscarium</i>	sequencing ITS and 3 mitoch. genes	++/L/NV
<i>Trichoderma atroviride</i> and <i>T. polysporum</i>	sequencing of ITS1, 5.8 rDNA, ITS2 regions	++/L/NV
<i>Paecilomyces lilacinus</i>	morpho-physiol, PCR + allozymes electr.	+/L/NV
<i>Pythium oligandrum</i>	microscopic	-/E/NV
<i>Paecilom. fumosoroseus</i>	microscopic	-/E/NV
<i>M. anisopliae</i>	RFLP of rDNA and MtDNA + sequencing of IGS, group-I introns and rDNA	-/L/NV

+= sufficient; ++ = good; +++ = very good; - = insufficient; RAPD = random amplified polymorphic DNA ; RFLP = restriction fragment length polymorphism; Mt = mitochondrial; r = ribosomal; ITS = internal transcribed spacers; IGS = intergenic spacers; PCR = polymerase chain reaction; E=easy; L=laborious;6
 NV= not validated

identifiability is ok, but ... traceability ?

- Identifiability : is ok at strain level for inclusion in Annex I, once the actual methods will be validated; it is an advantage for Companies (strain protection)
- It is enough for toxicology/exposure studies
- It is NOT enough for field studies (exposure, efficacy, environmental fate, ecotoxicology)
- We need traceability of the microbial a.i. also to gain the scientific reliability of field data, and for liability aspects
- Traceability of microorganisms in the environment can be achieved nowadays by using molecular markers, including “overcrowded” environments such as rhizosphere (e.g. Felici et al.: Colony PCR with strain-specific SCAR primers. *FEMS Microbiol. Ecol.* 65, 281-298, 2008) or polymicrobial organic substrates (Echeverria et al.: Microbially-enhanced composting of wet olive husks. *Bioresource Technology* 104, 509-517, 2012)

7

Genotoxicity testing (see also the S.O. in EFSA Journal 2011, 9:2379)

Bélin Poletto Mezzomo et al (2012)

<http://dx.doi.org/10.1016/j.fct.2012.10.032>, *Food and Chemical Toxicology*

Available online 9 November 2012

Effects of oral administration of *Bacillus thuringiensis* as spore-crystal strains Cry1Aa, Cry1Ab, Cry1Ac or Cry2Aa on hematologic and genotoxic endpoints of Swiss albino mice

Highlights

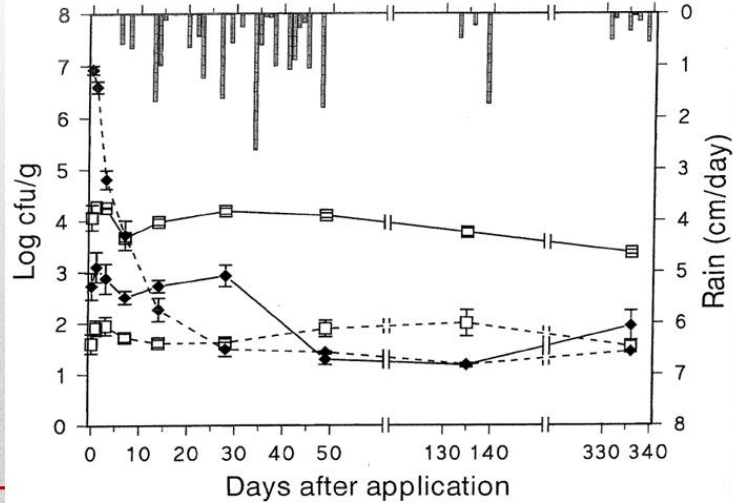
► Toxins from *Bacillus thuringiensis* are widely used as biopesticides as well as cloned in genetically engineered plants. ► In vivo haematotoxicity and genotoxicity of different Bt-toxins were evaluated in mice. ► Bt-toxins did not show genotoxicity to mice, however induced haematological changes.

Spore-crystal administrations provoked selective haematotoxicity for the 3 exposure times, particularly for erythroid lineage. A significant reduction in bone marrow cell proliferation demonstrated cytotoxic but not genotoxic effects. These effects persisted for all exposure times, becoming more evident at 7 days. Similar results were observed for binary combinations at 24 h.

8

environmental fate

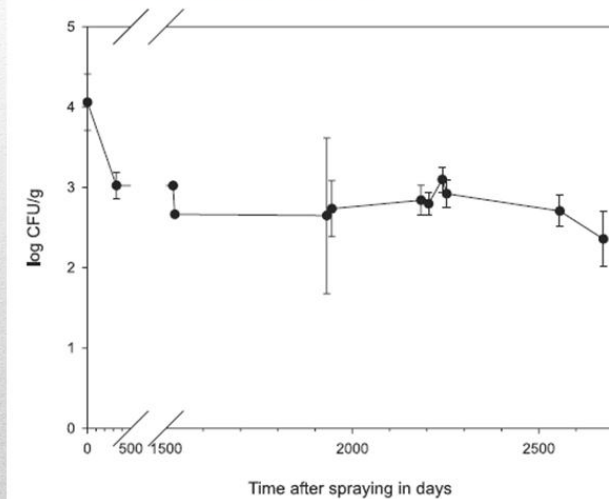
Fig. 1. Numbers of *B. thuringiensis* DMU67R detected (without heat treatment) on cabbage leaves (◆) and in topsoil (□) in squares with addition of *P. brassicae* larvae and treated with DMU67R either on soil (solid lines) or on leaves (broken lines). Error bars represent SEM ($n = 3$). Hanging columns show daily rainfall.



9

(N.B.Hendriksen)

Fig. 1. Numbers of *Bacillus thuringiensis* DMU67R detected in bulk soil samples from the treated area sprayed with *B. thuringiensis* DMU67R in 1993. The results shown are from 1993 to 2000. Error bars represent SEM.



10

(N.B. Hendriksen)

A new approach for assessing fate and persistence: assumptions and methods

Assumptions

- YES degradation
- NO adsorption (step-1 worst case scenario)
- Application to soil
- YES drift to surface water at the distance of 3 m, different % according to the crop
- Various numbers of applications
- Various intervals between applications
- Results obtained at time zero and following the last application at the highest suggested rate

Methods

- The population densities have been calculated at time zero and following the last application at the highest suggested rate
- The calculation have been done by using the software PEC-TWA_NEW_1_3_1 (developed by Dr. S. Cervelli stefano.cervelli@ise.cnr.it)

11

environmental fate

Bacillus thuringiensis aizawai

Agree 50 WP strain GC-91

Applications	CFU g ⁻¹	CFU L ⁻¹
1	5.01x10 ⁴	1.09x10 ⁶
4	1.38x10 ⁵	3.76x10 ⁶

XenTari WG strain ABTS-1857

Applications	CFU g ⁻¹	CFU L ⁻¹
1	3.23x10 ⁴	4.96x10 ⁴
6	1.05x10 ⁵	2.27x10 ⁵

Bacillus thuringiensis israeliensis

VectoBac WP strain AM65-92

Applications	CFU g ⁻¹	CFU L ⁻¹
1	8.25x10 ⁵	3.09x10 ⁶
3	1.89x10 ⁶	8.60x10 ⁶

Bacillus thuringiensis tenebrionis

Novodor SC strain NB-176

Applications	CFU g ⁻¹	CFU L ⁻¹
1	6.07x10 ³	1.50x10 ⁵
3	1.41x10 ⁴	4.15x10 ⁵

Expected environmental density (EED) following repeated applications

Sensitization

SCIENTIFIC / TECHNICAL REPORT (EFSA 2011)

Bibliographic review on the potential of microorganisms, microbial products and enzymes to induce respiratory sensitization

Cyril Martel^a, Gunnar D. Nielsen^b, Adriano Mari^c, Tine Rask Licht^a, Lars K. Poulsen^a.

a - Technical University of Denmark, National Food Institute; Mørkhøj Bygade 19, DK-2860 Søborg, Denmark

b - National Research Center for the Working Environment, Lersø Parkallé 105, DK-2100, Copenhagen Ø, Denmark.

c - Center for Clinical and Experimental Allergology, Via dei Monti di Creta 104 I-00167 Rome, Italy

13

Although *in-silico* models can be useful to predict cross-reactivity between allergens, they do not take into account phenomena like the context of presentation of the antigen to the immune system.

There is no reliable, predictive *in-vitro* or *in-vivo* model of allergenicity.

Cases of occupational allergy to both fungi and bacteria have been documented, but allergic reactions to microorganisms purposely introduced in the workers environment seem to concern only a limited number of fungi.

Enzymes were more a matter of concern, with 17 out of 71 enzymes investigated in this report being linked to respiratory allergies.

Because these risks are well known, enzyme exposures are strictly controlled both by regulatory authorities and companies.

The patterns of prevalence of allergic reactions to enzyme indicate that they are more common at the level of enzyme manufacturers and large-scale users than in the general population.

14

Identified issues requiring re-evaluation/guideline update include:

- **Toxicology:** (a) specific test for sensitivity by inhalation; (b) specific toxicity data on each strain vs. specific toxicity data on one strain extrapolated to other strains
- **Workers/bystanders exposure:** (a) how the general risk of contact with a high amount of micro-organisms for immuno-compromised persons can be denoted; (b) define the necessity of quantitative exposure assessment for environment (and bystanders?); (c) need for a harmonized approach to estimate the levels of exposure for operators/workers/bystanders in order to identify a margin of safety between effects in toxicological studies and estimated exposure
- **Ecotoxicology:** (a) define the appropriateness of non-target species and what are appropriate test methods for NTOs; (b) define pathogenicity and infectivity for non-vertebrate organisms

16

- **Environmental fate:** need for new metrics for microorganisms, e.g. EED (expected environmental density) instead of PEC used for chemicals, etc.
- **General:** (a) guidance on which situations the read across of the results of studies conducted on different sub strains is acceptable; (b) 'Low risk' active substances; (c) data protection; (d) how the areas of growth/persistence following application in relation to background levels should/can be addressed (e) specific areas of use (rice pads)

17

Several EU Countries proposed to:

- **Set the specification of the microbial contaminant levels as standard requirement according to the OECD document: OECD Issue Paper on Microbial Contaminant Limits for Microbial Pest Control Products [ENV/JM/WRPR(2011)28]**
- **Develop methodology for an exposure assessment for operator, bystander, worker and resident**
- **Provide guidance on which situations the read across of the results of studies conducted on different sub strains is acceptable.**
- **Decide on how the general risk for immuno-compromised persons of contact with a high amount of micro-organisms can be denoted.**
- **Specify the standard requirements for environmental hazard identification according to the available US-EPA OPPTS Harmonized/885 Microbial Pesticide Test Guidelines/Series**
- **Set more specific criteria for human and environmental Risk Assessment when required for toxin**

18

Thanks for your attention !

An overview of Australia's regulatory system for biological pest control products

By Jay Kottege

Principal Evaluator Pesticides, Australian Pesticides and Veterinary Medicines Authority

 Australian Government
Australian Pesticides and
Veterinary Medicines Authority

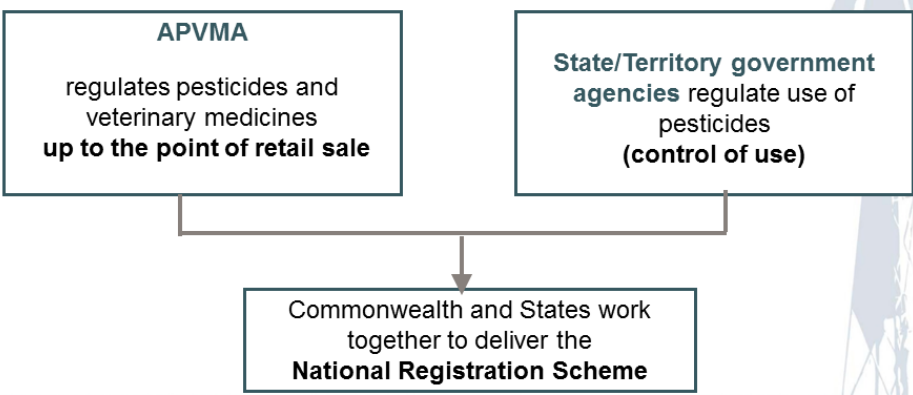
An overview of Australia's regulatory system for biological pest control products



Presenter: Jay Kottege
Principal Evaluator, Pesticides
Australian Pesticides and Veterinary Medicines Authority

The APVMA and pesticide regulation in Australia

The Australian Pesticides and Veterinary Medicines Authority (APVMA) is a Statutory Authority responsible for the regulation of all agricultural and veterinary chemical products in Australia.



```
graph TD; APVMA[APVMA regulates pesticides and veterinary medicines up to the point of retail sale]; State[State/Territory government agencies regulate use of pesticides (control of use)]; NRS[Commonwealth and States work together to deliver the National Registration Scheme]; APVMA --- NRS; State --- NRS;
```

Australian Pesticides & Veterinary Medicines Authority

What does the APVMA do?

- Registers new pesticides and veterinary products
- Approves variations to existing pesticides and veterinary products
 - Extension of use (new crops; new pests)
 - Changes to withholding periods *etc.*,
- Issues permits
 - Minor use
 - Research
 - Emergency
- Review of registered pesticides
 - Adverse Experience Reporting
- Compliance (registered products and permits)

Australian Pesticides & Veterinary Medicines Authority

Scope of Agricultural chemicals regulated

Defined in legislation and wide in scope

- insecticides
- herbicides
- fungicides
- rodenticides
- swimming pool chemicals, sanitizers and disinfectants
- Biologicals and
- GMOs (when they express insecticidal proteins)

Australian Pesticides & Veterinary Medicines Authority

Agricultural and Veterinary Chemicals legislation

Under the *Agricultural and Veterinary Chemicals Code (1994)*, the APVMA has to be satisfied that agricultural chemical products registered for use in Australia are properly formulated and suitably labelled and, when used according to label instructions are:

- safe to the public, the user, consumers and the environment;
- efficacious (that is, the product is effective as it claims it shall be on the label); and
- not unduly prejudicial to Australia's trade.

Australian Pesticides & Veterinary Medicines Authority

Risk assessment components and assessors of risk

- Chemistry and Manufacture (APVMA)
- Toxicology (Department of Health)
- Occupational Health & Safety (Department of Health)
- Residues in food (APVMA)
- Trade (APVMA)
- Environment (Department of the Environment)
- Efficacy and Crop Safety (External expert reviewers)

APVMA coordinates the assessment process

Australian Pesticides & Veterinary Medicines Authority

Definition and groups of 'Biological' product...

- According to the APVMA Biological Guideline:
“A biological agricultural chemical product is one where the active constituent comprises or is derived from a living organism (plant, animal, microorganism, etc), with or without modification.”

Four groups of Biological products are listed:

- Group 1— biological chemicals (e.g. pheromones, hormones, growth regulators, enzymes and vitamins)
- Group 2 — extracts (e.g. plant extracts, oils)
- Group 3 — microbial agents (e.g. bacteria, fungi, viruses, protozoa)
- Group 4 — other living organisms (e.g. microscopic insects, plants and animals plus some organisms that have been genetically-modified)

Australian Pesticides & Veterinary Medicines Authority

Recent experience with biological agricultural products...

Example 1 - Active constituent(s)

- Cotton bollworm (*Helicoverpa sp.*) attractant product based on several plant volatile substances:
- APVMA is required by law to approve the active constituent
 - what constituted the active constituent in this product?
- The active substances were initially a blend of five components. Four of these components were listed in GRAS (Generally Recognized as Safe) list.
- The Initial active constituent blend also included (Z)-3-hexenyl salicylate.
 - little was known of its natural occurrence in plants and it was not in GRAS list.
- Applicant was asked to either provide more information or reformulate. This resulted in a subsequent six component blend, with all components on RGAS list, thus enabling registration to proceed.

Australian Pesticides & Veterinary Medicines Authority

Recent experience with biological agricultural products

Example 2- Level of efficacy

A certain baculovirus-based product

- data indicated only a 40% level of efficacy
- consultation with the States revealed that the use of this product would still provide a useful tool for the particular cropping system.
- Accordingly, a relatively low level of efficacy was accepted (with suitable label language deployed to alert and communicate this to users.)

Australian Pesticides & Veterinary Medicines Authority

Example 3 - Meeting data requirements is a challenge

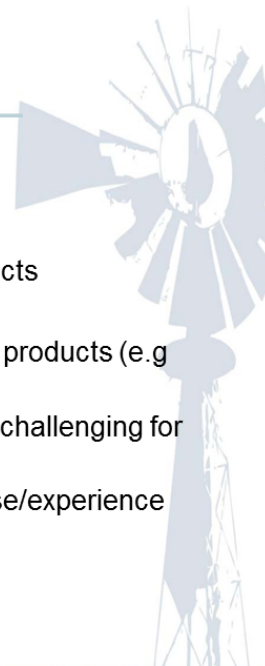
A bio-herbicide based on several soil-borne fungi:

- Somewhat unconventional category of biological product
- While the proponents may know the role that these fungi play in nature, they find it hard to establish proof of safety within the current regulatory framework
 - This applies to public safety and environmental safety alike
- Challenges of establishing efficacy: death of target weed (a large perennial plant of significant biomass) takes 12 to 24 months.
 - Not easy to rapidly produce efficacy data to fill any data gaps
- The same challenge applies to proving target specificity, eliciting a cautionary response from assessors of public health and environmental risk.

Australian Pesticides & Veterinary Medicines Authority

Key points...

- Microbial pesticides include a wide array of products
- Justifying relatively low levels of efficacy
- Proving/establishing efficacy and safety for some products (e.g. bio-herbicides)
- Acquiring and maintaining regulatory expertise is challenging for most small organisations
- Need for greater collaboration, sharing of expertise/experience internationally



The actual regulatory frame for the use of microorganisms for pest control

By Jose Herrera

Federal Commission for the Protection from Sanitary Risk, Ministry of Health, Mexico






Overview of Mexico's Regulatory Frame for the Use of Microorganisms for Pest Control

M. Sc. Jose Herrera

Federal Commission for the Protection from Sanitary Risk (COFEPRIS)

Ministry of Health

Saltsjöbaden, Sweden
Jun 17th, 2013.



General Health Act (Article 376)

- Pesticides and plant nutrients requires sanitary registration.
- Registration is a shared process between the agricultural (SAGARPA), environmental (SEMARNAT) and health (SALUD) Mexican authorities.
- Therefore it is a joint evaluation and only with the approval of the agricultural and environmental authorities, the Ministry of Health (SALUD) would grant the registration.
- The registration will be valid for 5 years, and may be renewed for equal periods, if the person concerned so requests.

2

Basic documents

“Regulation for Registration, Export and Import Permits and Certificates for Export of Pesticides, Fertilizers and Toxic and Hazardous Substances”

- Published on the Official Journal of the Federation on December 28th, 2004
- Specifics Regulation that establishes the general registration procedure and the specific requirements by pesticide type.

<http://www.salud.gob.mx/unidades/cofepris/bv/mj/REGLAMENTOS/12/REGLAMENTORegAutImpoExpoCertPlagui.doc>

3

PESTICIDE CLASIFICATION

I. CHEMICAL TECHNICAL

V. BIOCHEMICAL

II. END-USE CHEMICAL
PRODUCT FOR AGRICULTURAL
AND FORESTRY USE

VI. MICROBIAL

III. END-USE CHEMICAL
PRODUCT OF USE HOUSEHOLD,
URBAN, INDUSTRIAL AND
GARDENING

VII. BOTANICAL

VIII. MICROBIAL BASIS OF
GENETICALLY MODIFIED
ORGANISMS

IV. END-USE CHEMICAL
PRODCUTO FOR LIVESTOCK USE

IX. MISCELLANEOUS

4

Biological Pesticide (Biopesticide) classification

On the Mexican pesticide regulation (General Health Act and specific Regulation), the biopesticides category is not defined, and the pesticides are grouped on:



5

Pesticides Classification for Registry on Mexican Regulation

- **Chemical**
 - Technical
 - End-use products
 - Agricultural use
 - Domestic use
 - Forest use
 - Industrial use
 - Gardening use
 - Livestock use
 - Urban use
- **Biochemical** (Pheromones and allelochemicals)
- **Microbial**
 - Bacterium
 - Fungi
 - Virus
 - Nematodes
 - Protozoa
- **Botanical**
- **Miscellaneous** (e.g. soaps)

6

Microbial pesticide (Procedure 06-006)

Product formulated with microorganisms such as bacteria, viruses, fungi or yeast, nematodes or protozoa, used for purposes of pest control.

Botanical pesticide (Procedure 06-007)

Substances extracted directly from plants and are conditioned to be exploited for pest control.

7

Biochemical pesticide (Procedure 06-005)

Substance that occurs naturally and is used to pest control by nontoxic mechanisms, including insect sex pheromones that interfere with intercourse, these pheromones can be synthesized and placed in traps.

Miscellaneous Pesticide (Procedure 06-009)

One who lacks pesticides physicochemical and toxicological properties, but has features that allow pest control.

8

General Comparison of Requirements for Chemical and Biological Pesticides

Requeriments	Chemicals /formulated	Requeriments	Microbial	Requeriments	Microbial GMO
Identity and composition	4	Identity and composition	7	Identity and composition	10
Analytical Method	2	Physicochemical properties	4	Formulation-related characteristics	9
Physicochemical properties	18	Analytical Method	3	Biological properties of organism	5
Physical characteristics	9	Physical characteristics related to the use	8	Toxicology	2
Toxicology	17	Biological properties of the agent	7	Ecotoxicology	2
Ecotoxicology	9	Toxicology	5	Technical opinion biological effectiveness for SAGARPA	1
Stability Study	1	Ecotoxicológicos	4	Label	1
Label	1	Technical opinion biological effectiveness for SAGARPA	1	Total	30
Technical Opinion biological effectiveness for SAGARPA	1	Stability study	1		
Total	Aprox. 62	Label	1		
		Total	41		

9

Requeriments	Botanical	Requeriments	Biochemical	Requeriments	Miscellaneous
Identity and composition	5	Identity and composition	5	Identity and composition	5
Analytical Method	0	Analytical Method	1	Analytical Method	0
Physicochemical properties	5	Physicochemical properties	7	Physicochemical properties	5
Physical characteristics related to the use	8	Physical characteristics	2	Physical characteristics related to the use	5
Toxicology	2	Toxicology	2	Toxicology	2
Ecotoxicology	0	Common name, genus and species of pest control	1	Ecotoxicology	0
Technical Opinion biological effectiveness for SAGARPA	1	Label	1	Technical Opinion biological effectiveness for SAGARPA	1
Stability study	1	Ecotoxicology	0	Stability Study	1
Label	1	Technical Opinion biological effectiveness for SAGARPA	1	Label	1
Total	23	Total	21	Total	20

10

Identity and Composition:

1. Common name
2. Scientific name
3. Procurement process
4. Min & Max content
5. Inerts
6. Purity (toxic non intentionally added; allergens and impurities produced by the microorganism or the incubation process, etc.)
7. Type formulation

Physical-Chemical Properties:

1. Physical State
2. Color
3. Odor
4. pH

Analytical Methods

1. For biological agent assessment
2. For biological agent identification
3. For purity determination

Physical properties related to formulation use :

1. Moisture content (dust & granules)
2. Wettability (wetable powders)
3. Persistent of foam
4. Suspensibility (wetable powders)
5. Wet sieve test
6. Dry sieve test
7. Emulsion stability

Biological properties of the agent:

1. Background and biological properties of the biological agent
2. Attacked species and specificity
3. Genetic stability
4. Controlled pests
5. Interaction of biological agent with culture patogens and vertebrae
6. Presence of organisms in nature
7. Meteorological distribution mechanisms

Toxicology

1. Acute toxicity: Oral (LD50) & Dermal (LD50)
2. Skin and eye irritation
3. Human pathogenicity studies
4. Patological alterations in skin and eyes after one application
5. Hipersensibility

Ecotoxicology

1. Terrestrial Flora & Fauna effects
2. Acute LC50 on fish
3. Acute LC50 on acuatic plant or animal that is fish food
4. Impact on beneficial, pollinating insects

Technical Opinion biological effectiveness for SAGARPA

Stability Study

Label

11

Identity and Composition:

1. Scientific & common name, synonymous, species or strains
2. Donor organism information
3. Genetic material inserted
4. Vector used
5. Receptor
6. Technic used
7. By-product information
8. Min & Max content
9. Inerts
10. Type formulation

Formulation related characteristics:

1. Moisture content (dust & granules)
2. Wettability (wetable powders)
3. Persistent of foam
4. Suspensibility (wetable powders)
5. Wet sieve test
6. Dry sieve test
7. Emulsion stability
8. Physical/chemical compatibility
9. Stability Study

Biological properties of the agent:

1. Background and biological properties of the biological agent
2. Interaction of biological agent with culture patogens and invertebrae
3. Naturally occurring and geographic distribution
4. Biological properties and host specificity
5. Genetic stability of parent organisms and factors affecting it

Toxicology

1. Skin and eye irritation
2. Hipersensibility

Ecotoxicology

1. Percentage of gene transfer
2. Relative competitiveness for donor rtrains in soil, water and air

Technical Opinion biological effectiveness for SAGARPA

Label

12

Accepted data

- For physicochemical and toxicological studies, COFEPRIS considers valid studies made under international guidelines (OECD, EPA, etc.) and under Good Laboratory Practices statement.
- In the case that an specific requirement does not apply to a particular product presentation, then the specific Regulation considers to waive this requirement with the respective technical justification (article 5).

13

Before submitting the application...

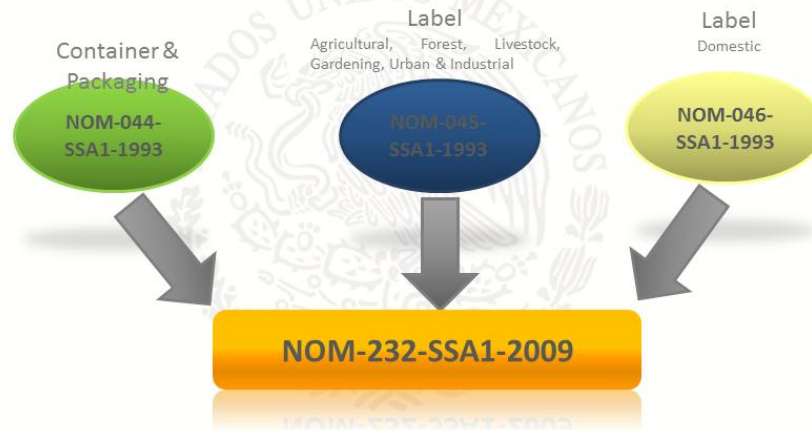
- Sanitary license for pesticide manufacture, formulation, mixing or packaging. (Procedure 05-022-B)
 - Floor blueprint
 - Worker training program
 - MSDS
 - Worker health surveillance program
 - Special security systems (sprinklers, smoke detectors, leakage detection alarm)
 - Technical information about production lines (raw materials, residues, process description, flow diagram, etc.)
 - Fee (Right Federal Law 2011, art. 195-K-8, \$15,944.93 MXP)
- Biological effectiveness opinion (SAGARPA)

14

Product label...

Official Mexican Standard NOM-232-SSA1-2009

Specify the requirements of container, packaging and label for technical and end-use products for agricultural, forest, livestock, gardening, urban, industrial and domestic use



15

Toxicological Classification

- Based on acute effects chapter of GHS.
- Products are classified on five categories based in the oral dermic and inhalatory acute toxicity effects.
- Product classification is based on the acute oral, dermic LD50 or inhalatory LC50 most dangerous for active ingrediente or on the Calculate Acute Toxicity of the most dangerous route for the end-use products.

Exposure route		Category				
		1	2	3	4	5
Oral (mg/Kg)		5	50	300	2000	5000
	Dermic (mg/Kg)	50	200	1000	2000	
Inhalatory	Gas (ppm)	100	500	2500	2000	
	Vapour (mg/L)	0.5	2	10	20	
	Dust and fogs (mg/L)	0.05	0.5	1	5	

16

Official Mexican Standard NOM-232-SSA1-2009 Warning Symbols and Phrases

		Category 1	Category 2	Category 3	Category 4	Category 5
Symbol						
Warning Phrase	Oral	Mortal en caso de ingestión (Mortal if ingested)	Mortal en caso de ingestión (Mortal if ingested)	Tóxico en caso de ingestión (Toxic if ingested)	Nocivo en caso de ingestión (Harmful if ingested)	Puede ser nocivo en caso de ingestión (May be harmful if ingested)
	Dermic	Mortal por el contacto con la piel (Mortal by skin contact)	Mortal por el contacto con la piel (Mortal by skin contact)	Tóxico por el contacto con la piel (Toxic by skin contact)	Nocivo por el contacto con la piel (Harmful by skin contact)	Puede ser nocivo por el contacto con la piel (May be harmful by skin contact)
	Inhalatory	Mortal si se inhala (Mortal by inhalation)	Mortal si se inhala (Mortal by inhalation)	Tóxico si se inhala (Toxic by inhalation)	Nocivo si se inhala (Harmful by inhalation)	Puede ser nocivo si se inhala (May be harmful by inhalation)
Warning Word		Peligro (Danger)	Peligro (Danger)	Peligro (Danger)	Precaución (Caution)	Precaución (Caution)
Color		Red 199-C	Red 199-C	Yellow 101-C	blue 293-C	Green 947-C


17


Official Mexican Standard NOM-232-SSA1-2009 Pictograms on Precautions for Use




18

Official Mexican Standard NOM-232-SSA1-2009 Example

"Alto lea esta etiqueta"	"USO (por ejemplo pecuario)"		Instrucciones de uso
Equipo de protección	LOGO FORMULADOR	LOGO PRODUCTO	"Calibre su equipo"
Primeros auxilios	Nombre común Insecticida, etc. Composición% Propelente		dosis, plagas
Sugerencias al médico	Ingrediente Activo Registro RSCO-AABB-CCDD-1122		Método de aplicación
Medio Ambiente	Contenido Neto	 Pictograma Frase de Peligro Leyendas Salud	Incompatibilidad
	Lote Nombre Dirección		Hecho en...

 Pictograma

Palabra de Advertencia

 Pictograma

19

Current registries and feed

		Fee	
		Mexican pesos	Estimate in U.S. Dollars (1USD=12.8MXP)
Chemical Toxicological Category	1	59,661.83	4,661.08
	2	49,718.18	3,884.23
	3	34,943.21	2,729.94
	4	25,190.55	1,968.01
	5 (Microbial, Botanical, Biochemical)	16,259.81	1,270.30
Plant Nutrients		5,164.57	403.48
Amendments	Proprietary name	50% of the fee	
	Others	75% of the fee	

Current registries		
Microbial	Bacteria	77
	Fungi	13
	Virus	2
	Nematods	19
Botanical	21	
Biochemical	39	
Total registries	around 5000	

20

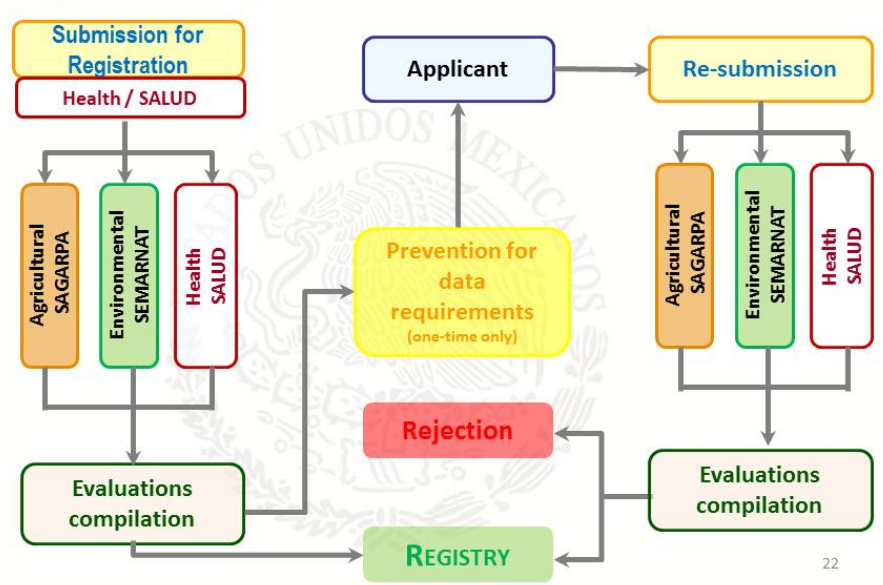
To submit...

“Agreement by which the procedures, services and formats registered in the Federal Register of Procedures and Services are released and used by the Ministry of Health, through the COFEPRIS”

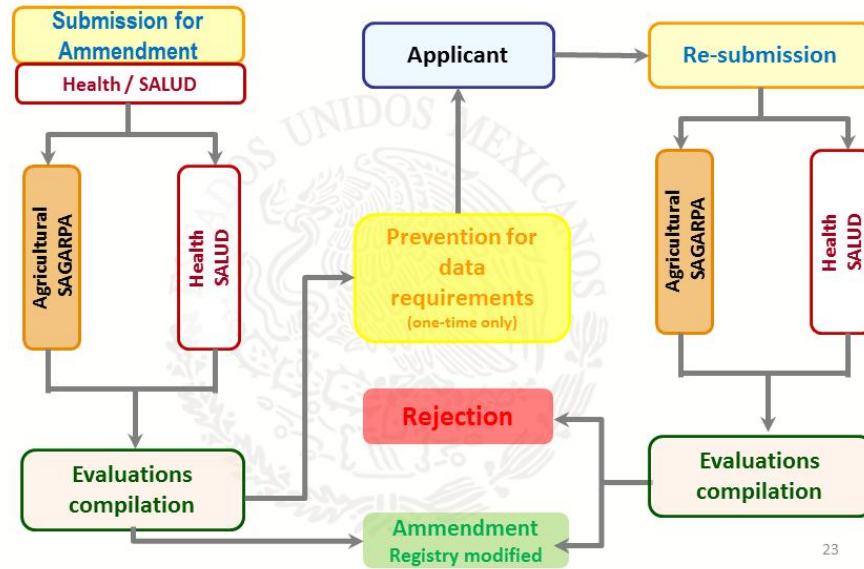
- Procedures guide that contains the official formats and the specific procedures that correspond to each pesticide type.
- Published on the Official Journal of the Federation on May 10th, 2012

<http://www.cofepris.gob.mx/nom/acuerdos/salud2a28ene11.pdf>
<http://www.cofemer.gob.mx/BuscadorTramites/BuscadorGeneralHomoclave.asp>

Registration process



Registration's ammendment (i.e. add culture use)



23

REDUCED-RISK PESTICIDES PROJECT

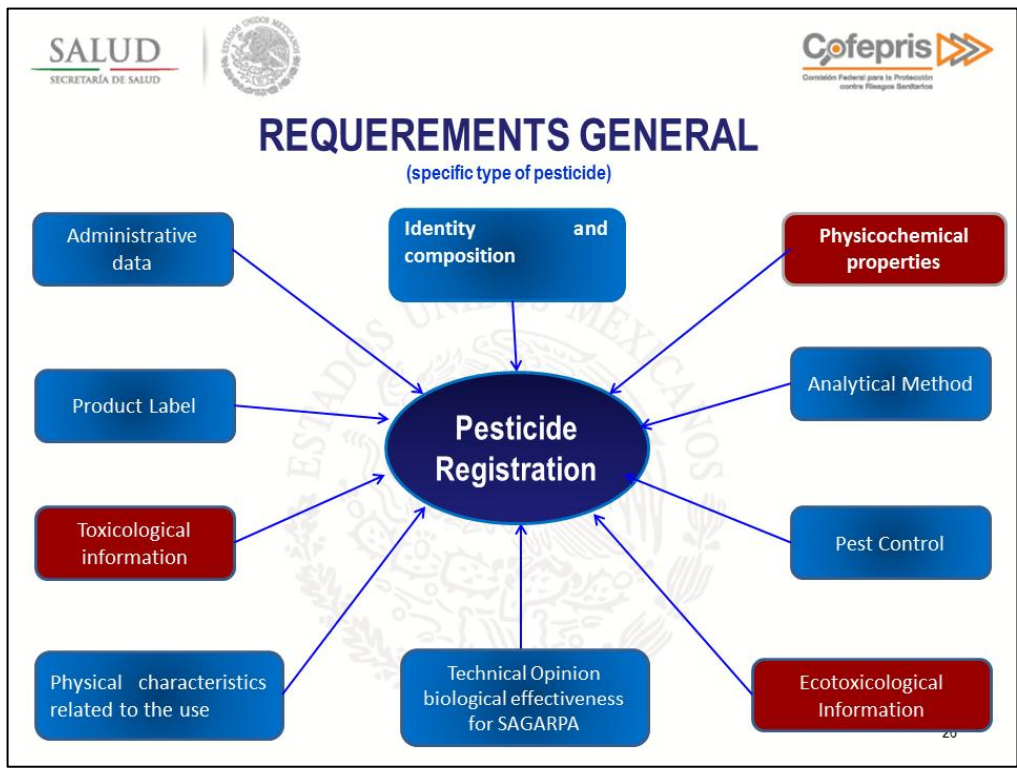
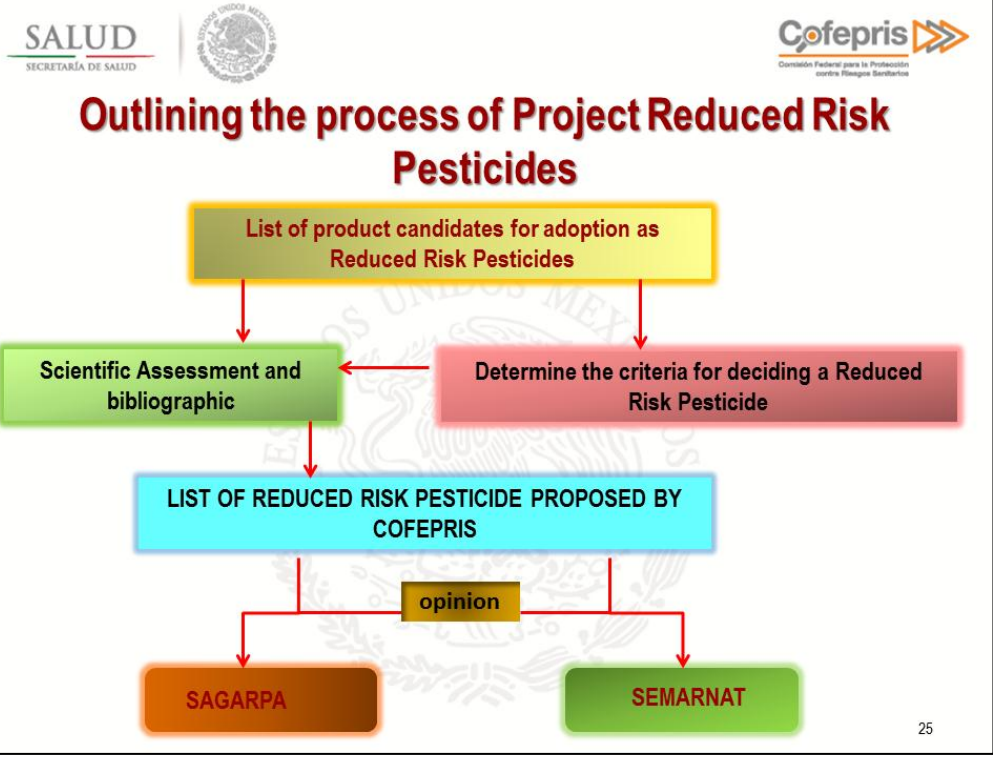
Reduce-Risk Pesticide:

Substances, microorganisms, plant extracts and oils that are used for the control of pests and has a minimum risk to human health due to its low toxicity



- Miscellaneous
- Botanicals
- Biochemicals
- Microbials

24



SOME CRITERIA FOR DETERMINING TO A REDUCED RISK MICROBIAL PESTICIDE (RR)

- 1) The products should contain as active ingredients only microorganisms substances listed in the list of pesticides for RR. The active ingredient of the product must take action to control pests.
- 2) The microorganisms in this list could be bacteria, fungi, virus, nematods or protozoa.
- 3) The microorganisms and the end-use products contain them, toxicity and ecotoxicity must have equal or greater toxicological category 5, according to current and applicable regulation (Regulation NOM-232-SSA1-2009).
- 4) The products should contain as active ingredients only this microorganisms, so it must not contain naturally occurring or added (intentionally or unintentionally) other pesticide residues, heavy metals, pathogens, toxins or other substance that could be considered toxic to humans, animals, crops or the environment.

At the moment, the list for RR pesticides includes 45 active ingredients, which only 2 are microbials:

Aspergillus flavus strains AF36 and NRRL2188.

THANK YOU

Dr. Mercedes Juan López
Health Ministry

M. Mikel Andoni Arriola Peñalosa
Federal Commissioner for Protection Against Sanitary Risk



M. en C. Rocío Alatorre Eden Wynter
Commissioner Evidence and Risk Management
ralatorre@cofepris.gob.mx

Dra. en C. Matiana Ramírez Aguilar
Executive Director of Risk Assessment
mramireza@cofepris.gob.mx


José Jesus Herrera Bazán
Sampling and Monitoring Manager
jjherrera@cofepris.gob.mx

Regulation of Microbial Pesticides in the United States

*By Chris A. Wozniak
U.S. Environmental Protection Agency*





Biopesticides and



Pollution Prevention Division

Office of Pesticide Programs



Microbial Pesticide Regulation

US Environmental Protection Agency
Office of Pesticide Programs
Biopesticides & Pollution Prevention Division

www.epa.gov/pesticides/biopesticides

Chris A Wozniak, Ph.D.

Wozniak.Chris@EPA.gov
703-308-4043



Microbial Pesticide Regulation

- Microbial Pesticide:
 - Microbial agent **intended for** preventing, destroying, repelling, or mitigating any pest, or **intended for** use as a plant regulator, defoliant, or desiccant.
- Starts at 40 CFR 158.2100.
 - Live or Dead microbes.
 - Eukaryote.
 - Prokaryote.
 - Parasitically replicating microscopic element.
 - Other BioControl Agents, e.g. beneficial insects and nematodes, have been exempted from regulation as pesticides.
 - » Unless microbial symbiont is changed (paratransgenesis).
 - Registration / Experimental Use Permit requirements.
 - No EUP needed if <10 acres land, <1 acre water, and crop destruct.
 - Biotech derived pesticides need a notification for an environmental release.
 - EUP purpose is to develop data for a registration.



Microbial Biopesticides

- Bacteriophage
- Viruses (baculoviruses)
- Bacteria
- Fungi
- Algae
- Protozoa
- Not entomopathogenic nematodes*, mites or other biocontrol organisms
- We do regulate paratransgenic insect symbionts such as *Wolbachia* in mosquitoes
 - * if symbiont is engineered, then it is regulated



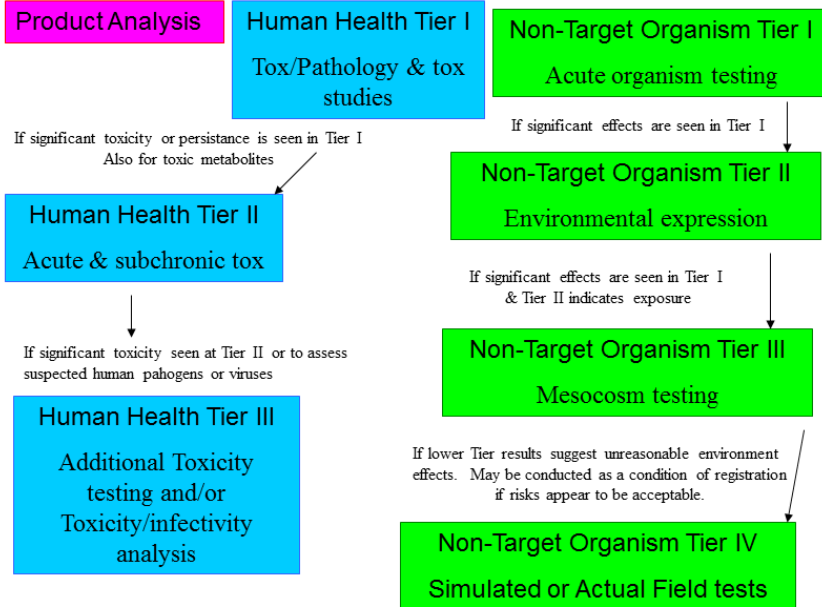


Microbial Pesticide Regulation

- Data Requirements and Guidelines – Tier I.
 - Product Characterization: 40 CFR 158.2120
 - Biological and Chemical properties
 - Manufacturing process
 - Label and Confidential Statement of Formula
 - Health Effects: 40 CFR 158.2140
 - Toxicity / pathogenicity testing – oral, pulmonary
 - Clearance from organs and tissues
 - Toxicity testing – oral, inhalation, dermal
 - Irritation testing - dermal, eye
 - Nontarget Effects: 40 CFR 158.2150
 - Avian, wild mammal, fish, aquatic invertebrates, plants, beneficial insects, honeybees.
 - Food Tolerance Exemption Petition.



Microbial Pesticide Regulation



11



Toxicity/Pathogenicity Testing

- Health Effects:
 - Maximum hazard dose testing:
 - 10^8 units via oral & pulmonary routes.
 - 10^7 units if injected:
 - i.v. bacteria, viruses.
 - i.p. fungi, protozoa.
 - 3 animals/sex at each interim & final sacrifice.
 - Continue until a pattern of clearance is seen.
- Nontarget Organisms:
 - Avian oral: [MPCA] in TGAI x 5 mL/kg BW x weight of test bird (kg).
 - Avian inhalation: [MPCA] in TGAI x 0.2 mL/kg BW x weight of test bird (kg).
 - Fish / Invertebrates: At least 10^6 units/mL in water 'or' 1,000x the theoretical maximum concentration in 6" water (whichever is greater and attainable).
 - Plants: Maximum label use rate.
 - Insects: Increments to 100x the LD₅₀ or LC₅₀ 'or' 10-100x maximum label use rate.
 - Honeybees: Could be whole hive, larval etc.



Toxicity/Pathogenicity Testing

- Clinical observation / examination of animals.
 - Morbidity and mortality
- Body weight gain
- Necropsy – compared with controls.
 - Gross pathology
 - Organ weights
 - Histological exam if apparent lesions
- Enumeration of microbial active ingredient.
 - To determine infectivity
 - To show pattern of clearance
 - Kidney, brain, liver, lung, stomach, intestines, cecum, spleen, blood, etc.





Microbial Pesticide Registration

- Genetically modified microbes:
 - Same as for natural isolates, except:
 - **OCSPP Guideline No. 885.1100:** “If the MPCA in question has been altered genetically the methods used to alter the microbe genetically should be provided. In the case of genetically altered products, the identity of the inserted or deleted genetic material (source, nature, size, base sequence data and/or restriction endonuclease map), information on the gene control region, descriptions of the phenotypic traits to be gained or lost, and information as to the genetic stability (reversion tendency or rate of exchange/transfer with other organisms) of the genetically altered chromosomal region or extrachromosomal entity are to be discussed.
 - Experimental Uses: 40 CFR 172.45
 - **Biotech Notification process provides for small scale testing** when an EUP or registration is not needed for field tests.
 - EPA works jointly with USDA-APHIS on Notifications



Summary: Regulatory Process

- FIFRA as amended by FQPA:
 - Will unreasonable adverse effects (to man or the environment) result from uses as labeled?
- FFDCA:
 - Is an exemption from the requirement of a food tolerance supportable?
 - Is a numerical tolerance, with generation of residue data, necessary or warranted?
- ESA - Is there a ‘may affect’ endangered species finding?
- Label and CSF:
 - Should have matching data.
 - Contain risk mitigation information (PPE, REI, etc.).
- **Data waivers:**
 - Data and/or literature that closely address study endpoints.





Risk Assessment

- Hazard:
 - Toxicity, Pathogenicity
- Exposure:
 - Label: Scale of use, use patterns, application rates.
 - Persistence, degradation, mobility.
 - Water (i.e. irrigation, drinking and recreational use)
 - Soil
 - Plant materials
 - Population dynamics, residues
 - Difficult analysis for microbials that multiply in the environment .
 - Microbial toxins and metabolites may need analysis.
- Risk:
 - Non-target organisms, humans including susceptible populations, domestic animals, endangered species



Microbial Pesticides

Regulatory Challenges

- Killed microbes
 - Case-by-case to assure truly killed
 - May require conventional analysis of the toxins
- Microbial mixtures
 - Need to identify each active as a separate a.i., but may test the consortium for guideline studies
- Animal and plant pathogens
 - Host range and strain variation critical
- Biotech products
 - DNA / RNA and metabolites may not fit the microbial definition (but they are biopesticides)
 - Our guidelines are designed for microbes





Microbial Pesticides

Process of Registration

- Pre-registration meeting.
- Follows relevant Pesticide Registration (PR) notices and 40 CFR.
- Data matrix – relevant studies addressed.
- Copies of cited literature are submitted.
- Contact / Agent is responsive if details need to be addressed during review.



Microbial Pesticides

Data Needs

- Taxonomic distinction
- Appropriate Non-target tests:
 - Aquatic invertebrates – *Daphnia* Aquatic tox
 - Honeybee – larval or whole hive / length
 - Killed microbial agents with dsRNA – dosing





Microbial Biocides



USEPA Registrations:

- Product containing the active ingredient *Listeria* specific bacteriophages (EPA Reg No. 74234-1) for use in non-food areas of food processing plants as a supplemental treatment (floors/drains). Product registered 6/18/08.
- Experimental Use Product containing the active ingredient *E. coli* 0157:H7 specific bacteriophages (EPA EUP No.74234-EUP-2) for use on food contact surfaces in food process plants. A temporary tolerance was established. EUP issued 4/5/11.

- Data required were consistent with data requirements for microbial pesticides (158V). In addition, EPA evaluated antimicrobial efficacy data for a sanitization claim.

- Process used was the process for antimicrobial registrations (i.e., time for review and cost)



Bacillus pumilus GHA 180



- Fungicide for soil / potting mix treatment in greenhouse / enclosed nurseries
- Limited use site – did not trigger non-target and env fate data requirements
- Waiver rationale for acute oral and pulmonary toxicity/pathogenicity based on IV tox/path and oral, dermal and inhalation acute toxicity study results
- GHA 180 cleared rat organs / tissues



Bacillus pumilus

- Reported plant pathogen of mangoes, potatoes, apricot, apple, cabbage, cauliflower, cucumber, garlic, okra, olive, peach, pepper, squash, sugarbeet
- PGPR / ISR of cucumber, pine, tobacco
- Reduction of *Cercospora* leaf spot in beet, late blight in tomato, CMV and *Peronospora* in tobacco, *Erwinia* in cucumber, *Fusarium* on peas,



Bacillus pumilus – **QST 2808, GB 34, BU F-33**

- **QST2808** – nurseries, landscapes, greenhouse, rights of way
 - Sudden Oak Death Syndrome, others
 - “targeted for use in small-grain cereals, tree fruit, vegetables and vines.”
- **GB34** – soybean seed treatment fungicide
 - *Fusarium*, *Rhizoctonia*
- **BU F-33** - seed treatment as ISR
 - Prohibited use on rice, potato, sweet potato, bean, cabbage, garlic, and pear





Summary

- Modification of some non-target organism guidelines may be in order
- Strain variation needs quantification / characterization with exposure scenarios considered in risk mitigation
- Novel mechanisms of biopesticide action will require consideration of guidelines and data requirements




Useful Websites

- <http://www.epa.gov/pesticides/biopesticides/regtools/oecd-der-template.html> - Microbial OECD DER Templates
- <http://www.epa.gov/oppbppd1/biopesticides/index.htm> - Biopesticide regulation
- <http://www.epa.gov/oppfead1/international/naftatwg/index.html> - NAFTA Technical Working Group-Joint Reviews

Regulation of Microbial Pesticides – The New Zealand Experience


*By Warren Hughes
Ministry for Primary Industries, New Zealand*

Ministry for Primary Industries
Manatū Ahu Matua 

Regulation of Microbial Pesticides The New Zealand Experience

Warren Hughes
Ministry for Primary Industries

Growing and Protecting New Zealand



www.mpi.govt.nz

Overview

- Regulatory Oversight
- ACVM Act
- HSNO Act
- Regulatory Requirements
- Food Clearance
- NZ Issues

Regulatory Oversight

- Two main pieces of legislation:
 - **Agricultural Compounds and Veterinary Medicines (ACVM) Act 1997**
 - **Hazardous Substances and New Organisms Act 1996**
- Ministry for Primary Industries (MPI) administers ACVM Act 1997
- New Zealand Environmental Protection Authority (NZEPA) administers HSNO Act 1996

Regulatory Oversight

- ACVM Act:
 - Register Trade Name Products
 - Manages risks to trade, animal welfare, agricultural security and public health
- HSNO Act:
 - Approves hazardous substances and new organisms
 - Manages health and safety and environment

ACVM Act

- Manage risks to:
 - Public health
 - Trade in primary produce
 - Agricultural security
 - Animal Welfare
- Avoid non-compliant residues in food
- Ensure sufficient consumer information

Always in
relation to
agricultural
compounds

ACVM Act

- ACVM Act has direct interfaces with the **Food Act***, the **Animal Products Act***, the **Animal Welfare Act***, the **Biosecurity Act***, the **Medicines Act** and the **Hazardous Substances and New Organisms (HSNO) Act**

* Legislation administered by MPI

ACVM Act 1997 - Definition

- **Definition of Agricultural Compound**

- Substance, mixture, biological compound used to manage animals or plants applied directly, or to the surrounding purposes

- For a listed purpose

ACVM Act 1997 – Risk Thresholds & Criteria

- Public Health
 - Relates to health of people and community
 - Does not cover areas managed by other legislation

- Trade in Primary Produce
 - Domestic and Export
 - Loss of market access or non compliance residues

ACVM Act 1997 – Risk Thresholds & Criteria

- Agricultural Security
 - Relates to Biosecurity Act
 - Management of undesirable pests
- Animal Welfare
 - Relates to Animal Welfare Act
 - Prevent unnecessary and unreasonable pain or distress

ACVM Act 1997 - Dependencies

- Environmental Protection Authority (**EPA**) approval **is required** prior to registration of TNPs which contain hazardous substances or new organisms
- **Ministry of Health approval** is required for registration of TNPs which are prescription medicines
- MPI **set standards** for the registration of agricultural chemicals and are active in international forums (Codex, OECD).

ACVM Act 1997 – Exempt from Registration

- Agricultural Compounds and Veterinary Medicines (Exemptions and Prohibited Substances) Regulations
 - Exempt groups of product from registration
 - Considered low risk
 - Generic requirements – fit for purpose, labeling and advertising, and manufacturing and importing

HSNO Act 1996

- Purpose
 - “To protect the environment and the health & safety of people & communities by preventing or managing the adverse effects of hazardous substances”
- Full lifecycle approach
 - Setting controls on how substances are classified, contained, labeled, stored, used, transported or disposed of

HSNO Act 1996 - Scope

Includes:

- Explosives
- Dangerous goods
- Toxic substances
- Pesticides
- Veterinary medicines
- Gases under pressure
- Household chemicals
- Cosmetics

Does not include:

- Manufactured articles (except explosives)
- Radioactive substances
- Infectious substances
- Human medicines
- Food ready to eat

HSNO Act 1996 – Application and Approval Types

- Each formulation requires a separate approval for plant protection products
- Other Substances (industrial products and some veterinary medicines) may be covered by generic approvals – Group Standards
- Biocides that are not used in a dispersive manner on plants may be covered by group standards, so microbial biocides could fall under some group standard approvals
- Reassessments of existing approvals and amendments to group standards are processed in a similar process to the initial applications.

ACVM Act 1997 - Requirements for Registration

Information Requirements

- General information
- Chemistry and manufacture
- Residues
- Efficacy and Plant safety
- Labelling

See

<http://www.foodsafety.govt.nz/industry/acvm/publications/information-requirements/index.htm>

ACVM Act 1997 - Registration Process

Efficacy

- Good Agricultural Practice
 - Minimum to do the job
- Trials
 - Number trials not specified
 - Level Control = commercially acceptable level
 - Number of replications
 - Compare to standard and untreated control
 - Should reflect use pattern on label
 - Also measure yield and safety to crop

ACVM Act 1997 - Registration Process

Residue

- Reflects Use Pattern
- Trials
 - Number trials varies
 - Number of replications
 - Spraying, sampling etc based on OECD and CCPR documents
 - Analysis – GLP not mandatory

ACVM Act 1997 - Registration Process

Withholding Period

- Needs to fit with use pattern
- Main considerations
 - Grower practices
 - Time of application(s)
 - Days preferred over growth stage

ACVM Act 1997 - Registration Process

Labelling

- Only **relevant** label content is approved
 - Directions for Use
 - Withholding Periods
 - Registrant Details
- Legal statements vs discretionary or advisory statements
- Registration Statement
- Statement about conditions of registration

*

HSNO Act 1996 - Approval Process: Microbial Pesticides

Toxicology

- Data package cut down version for chemical-based pesticides
- Generally based on the USEPA requirements

Environmental Fate

- Data required for substance used in a widely dispersive manner, with a case by case assessment

Ecotoxicology

Aquatic ecotoxicity essential as an absolute minimum, with a case by case assessment

HSNO Act 1996 - Approval Process

Labelling

- Based on GHS (revision 1) with NZ specific variations

Food Clearance – Maximum Residue Limits

- **Legislation**

- Maximum Residue Limits (MRLs) set under the Food Act 1981 as a Standard

- **Key Features**

- Table of MRLs
- Where no MRL exists, default of 0.1mg/kg
- For imported food, Codex MRLs apply in addition to the NZ MRL Standard
- Exemptions from MRLs

Food Clearance – Maximum Residue Limits

- **Criteria**

- Required when:

- New active ingredient on any food commodity
 - New food commodity for existing active ingredient
 - Significant change in use (eg rate, timing) or Withholding Period for existing AI/food commodity

Food Clearance - Hazardous Substances and New Organisms Act

- **Sets End Points**

- Acceptable Daily Exposure (ADE)

- Potential Daily Exposure (PDE) for Food
 - A percentage of the ADE

- Environmental Exposure

Food Clearance - Dietary Exposure Assessment

- Chronic Exposure :
 - Exposure over the life time of the residue in a commodity
- Acute Exposure:
 - Short term exposure
 - Consumption of 'hot' commodity

Food Clearance – Maximum Residue Limits

- **Microbial Pesticides**
 - Covered by an exemption in the Standard

*Microbial Pesticide Organisms
(consisting of either, whole organism,
organism organelles, organism spores or
occlusion bodies and genetically modified
serotypes and strains)*

Except where otherwise stated in this standard
Where an organism is registered under the Agricultural Compounds and Veterinary Medicines Act 1997 and intended for use as a plant compound, and;
Where organism leaves no quantifiable residue of toxins or metabolites exceeding that of expected background levels, and;
Where organism has been determined to be non-pathogenic or non-toxic to humans.

Food Clearance – Maximum Residue Limits

- Applicant has to satisfy MPI that the microbial pesticide complies with the Exemption
- No guidelines to assist Applicants – Case by Case
- Where exemption not appropriate need to set a MRL
 - an alternative option may be to amend the Microbial Pesticide Exemption

NZ Issues

- Standard guidelines for chemical based pesticides
 - Applicability to microbial pesticides
- Applicants not making good cases to support extrapolation
 - Eg Genus v Species and strain
- Regulators should work more closely together

NZ Issues

- Chemistry and Manufacturing
 - Identification of the micro-organism
 - Validation
 - International accepted method
 - Consistent nomenclature
 - Stability Data
 - Test Methods
 - Significant degradation – efficacy of formulation

NZ Issues

- Toxicology
 - Identification of the micro-organism
 - Extrapolation rules
 - Between Strains
 - Same Strain but different source
 - Use of the organism with or without its culture medium is sufficient to address such toxicological concerns
 - Separate consideration of biotoxins should be undertaken in some cases

NZ Issues

- Efficacy
 - Level of control
 - Claim eg aid in control