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PROPOSED CHANGES TO THE CURRENT PROGRAMME OF WORK AND BUDGET 2005-2006

Budapest, Hungary, 4-5 Octobre 2006

The objective of this document is to inform ICCP delegates of a proposed change to the 2005-06 Programme of Work and Budget and to request their approval. In accordance with OECD's budgetary procedures, once delegates approve the change, the PWB database for 2005-06 will be updated accordingly.

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1. The 2005-06 programme of work and budget (PWB) was adopted by the OECD Council on 16 December 2004. The 2005-06 PWB for the “Digital Economy” output area (1.3.1) includes 10 Output Results for each year. Output Result 4 for 2006 – “Policy and technical framework to assist with real-time data exchange and use of biometrics in travel documents” – was foreseen as a time bound project (Q4 2006) that would be completed by the fourth quarter of 2006. Since the inception of work on this project, progress has been much slower than expected. This is due to unforeseen technical and organisational issues within the lead country, the United States arising from the EITS (Enhanced International Travel Security) project [DSTI/ICCP/M(2005)2]. Consequently, there has been a delay in the OECD Travel Security and Privacy project, of which Output Result 4 is part.

2. A good portion of the resources (roughly two-thirds) allocated to this output result were spent administering the project, attending and supporting meetings (*e.g.* ICAO New Technology Working Group meetings, creation of a joint OECD-ICAO experts’ team, on enhancing International Travel Security, meeting of this group Manchester, UK, 13-14 January 2005) [DSTI/ICCP/REG(2005)5]. Four documents were drafted for review by the joint OECD-ICAO expert team. These comprised a draft set of guidelines on biometrics and three background papers. The draft guidelines focused on the use of biometrics in relation to the issuing and use of international travel documents (this work is useful in areas other than international travel such as identity management). The first background paper was a description of existing systems for real-time or quasi-real-time cross-border exchange of information. The second consisted of an analysis of the flows of personal information according to five scenarios of international travel. The third explored how to develop a common framework for privacy and security impact assessment. In addition to the documents prepared for the expert team, the United States also provided a Proof of Concept Working Group Report from a working group of Australian, UK and US representatives.

3. In hindsight, it is clear that the pioneering nature of the project combined with the need to coordinate the work across a wide cross-section of agencies, many of whom do not attend nor have experience with OECD work methods, made it impossible to follow the original plan and schedule. Therefore, with the full support of the original lead country, the United States, the Working Party on Information Security and Privacy recommended that Output Result 4 be re-titled “Preliminary explorations of a common framework for information security and privacy and identity management: two reports”, to which the remaining resources have been allocated. This re-titled and re-oriented output result would consist of three intermediate outputs: i) the work done to date on “real-time data exchange and use of biometrics in travel documents” and two new intermediate output results :ii) “the development of a common framework for implementing security and privacy” [DSTI/ICCP/REG(2006)4] and iii) “digital identity management, including biometrics” [DSTI/ICCP/REG(2006)17].

4. This reorientation of work will benefit from the lessons learned from the work on travel security and privacy and will provide a useful foundation for work agreed to in the 2007-08 PWB (Output Result 3 – “Online Security, Privacy, and Identity Management”). Instead of being time-bound in 2006, this change would realign this new work with the 2007-08 PWB and make it time-bound for Q4 of 2007.