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SUMMARY RECORD OF THE WORKSHOP ON STRENGTHENING THE DEVELOPMENT RESULTS AND IMPACTS OF THE PARIS DECLARATION THROUGH WORK ON GENDER EQUALITY, SOCIAL EXCLUSION AND HUMAN RIGHTS, LONDON, 12-13 MARCH 2008

This summary record is issued for the information of workshop participants. More information from the workshop can be found in the document "Key messages and case studies for the HLF-3 Roundtables from the workshop on 'Strengthening the Development Results and Impacts of the Paris Declaration through Work on Gender Equality, Social Exclusion and Human Rights', London, 12-13 March 2008 [DCD(2008)6] and on the workshop web site: www.oecd.org/dac/effectiveness/resultsandimpacts

Contact:
Patti O'Neill: E-mail - patti.oneill@oecd.org; Tel: +33 1 45 24 18 87
Jenny Hedman: E-mail - jenny.hedman@oecd.org; Tel: +33 1 45 24 96 18

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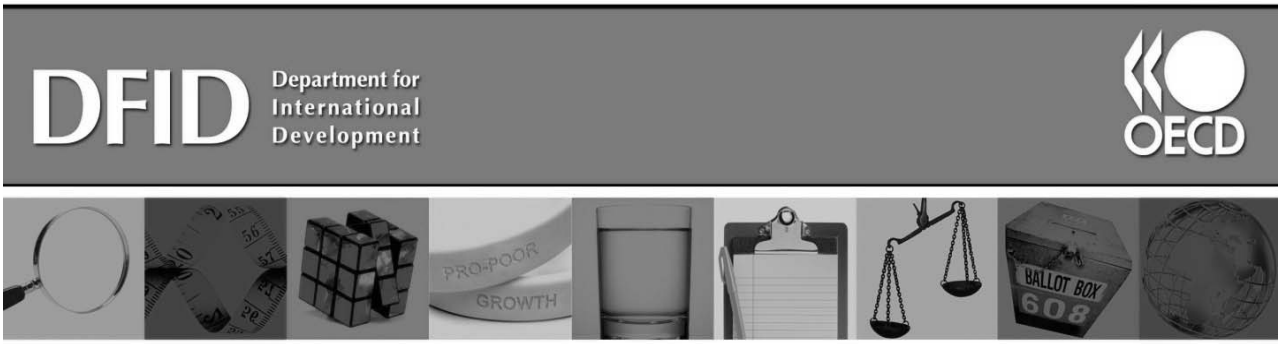

Strengthening the Development Results and Impacts of the Paris Declaration on Aid Effectiveness through Work on Gender Equality, Social Exclusion and Human Rights

London • 12-13 March 2008

Summary Record

Hosted by the Department for International Development (DFID), United Kingdom, co-ordinated by the Development Co-operation Directorate of the Organisation for Economic Co-operation and Development (OECD), funded by the Governments of the United Kingdom, Denmark, Norway and the Netherlands.

1. The expected outcomes of the workshop were:

- Consolidation of the evidence and good practice which is emerging from the use of the partnership commitments of the Paris Declaration to achieve social inclusion, human rights, environmental sustainability and gender equality
- The selection of country-based case studies which could be presented at the Third High Level Forum on Aid Effectiveness (HLF-3) - both as part of the roundtables and the marketplace
- Identification of key political messages and actionable commitments for the *Accra Agenda for Action*
- A commitment to strengthened partnerships and southern perspectives in work on social exclusion, human rights, HIV/AIDS, gender equality and environmental sustainability, and
- Identification of the most important opportunities, partners and processes leading up to the Accra HLF where the key messages developed at the workshop will be disseminated.

2. The long-term goal, extending well beyond the HLF-3, was to strengthen the development results and impacts of the Paris Declaration.

Key messages from the workshop for the HLF-3

The High Level Forum and the Action Agenda must be:

- Politically compelling – which means it must be
- Firmly based in improving real people's lives – not purely technocratic

INTRODUCTION, BACKGROUND AND OBJECTIVES

- **Workshop moderator**: **Paddy Coulter**, Director of Communications for the Oxford Poverty and Human Development Initiative, Department of International Development, University of Oxford.

3. Welcoming workshop participants, **Gillian Merron**, Member of Parliament and Parliamentary Under Secretary of State at the Department for International Development (United Kingdom), emphasised that the workshop should identify ways to make the decisions taken at the High Level Forum in Accra work for women, those with HIV and AIDS, those who have been denied their rights and those that have been socially excluded.

4. She noted that donor assistance can only be judged to be effective when it contributes to better results for the poor – and not just for *some* of them. The outcome documents from the Accra HLF-3 should therefore include indicators that tell us about the impact of aid on people's lives.

5. **Eckhard Deutscher**, Chair of the OECD's Development Assistance Committee (DAC), recalled the outcomes of last year's workshop on *Development Effectiveness in Practice – Applying the Paris Declaration to Advancing Gender Equality, Environmental Sustainability and Human Rights* in Dublin, that gender equality, human rights and environmental sustainability:

- Are fundamental cornerstones for achieving good development results
- Can be advanced through implementing the principles and partnership commitments of the Paris Declaration, and
- Must be harnessed to advance the Declaration's implementation.

6. He noted that everyone is now seems to have taken on board the message that the aid effectiveness agenda is not only about efficiency but that *development effectiveness* matters too.

7. **Mary Robinson**, President of Realizing Rights – the Ethical Globalization Initiative (New York) and Chair of the Council of Women World Leaders, reminded participants of the devastating effects that the HIV pandemic has had and continues to have on previous development gains. Similar negative impacts are caused by climate change and unresolved conflicts. The abuse of human rights is persisting and women's right to participate in decisions relating to their lives is still denied. Aid is only effective if it achieves good development results and good development results are not possible if gender inequalities persist, environmental damage is accepted or human rights are abused.

8. Ms Robinson cited examples of women working to strengthen governance structures and promoting human rights, and questioned the 'short-sightedness' of donors who fail to recognise the value of this work in promoting strong states and ownership.

9. The case studies, analysis and evidence presented during the workshop will assist with positioning these issues as priorities issues at the centre of the debate in Accra, contributing not only to stronger HLF-3 outcomes but also to improved development results in the future.

10. **Mary-Anne Addo**, Director, External Resource Mobilisation-Multilateral ACP-EU, Ministry of Finance and Economic Planning, Ghana, and member of the Working Party on Aid Effectiveness, stressed the Government of Ghana's view that the High Level Forum should focus on development results in order to strengthen the credibility of the process. The HLF-3 needs to demonstrate positive evidence of how aid effectiveness can lead to tangible development outcomes. This position is also supported by other partner countries.

11. **Participants** stressed the need to clearly link the Paris Declaration to the MDGs. The important role played by civil society in the development process was emphasised, as was the need to provide funding for CSOs to work on issues they themselves identify as priorities.

12. In line with discussions at the 2007 workshop in Dublin, participants felt that the term "cross-cutting" should be avoided to the extent possible when referring to human rights, gender equality, environmental sustainability and social inclusion. These issues are fundamental cornerstones for development.

OVERVIEW OF WORK UNDERWAY ON RESULTS AND IMPACTS

13. **Dorthea Damkjaer**, Special Advisor, International Gender Issues, Ministry of Foreign Affairs, Denmark and Chair of the DAC Network on Gender Equality (GENDERNET), introduced some of the current work by donors to gather the evidence base, share good practice, and support partners to strengthen the development impact of the Paris Declaration including:

- "Strengthening the poverty impact of the Paris Declaration" - a joint donor project gathering evidence on aid effectiveness and gender equality, human rights and social exclusion.
- EC/UN Partnership on gender equality for development and peace. The programme identifies practical approaches to further gender equality through new aid modalities in 12 countries.
- Exploring how the policy priority areas of gender equality, environmental sustainability, human rights and HIV/AIDS are addressed in Joint Assistance Strategies - a study in 6 countries.
- Human rights and aid effectiveness: a study examining practical experience in implementing the Paris Declaration's key principles for better health outcomes.

Each of these streams of work provided case studies for the workshop.

INTRODUCTORY PANEL DISCUSSIONS ON RESULTS AND IMPACTS

14. Panel discussions set the scene for the case study sessions that followed.

i) Panel on gender equality and women's empowerment

- **Engwase Banda Mwale**, Executive Director, Non-governmental Organisations' Co-ordinating Council, Zambia
- **Chasiya V. Kazembe**, Chief Economist (Bilateral), Economic and Technical Cooperation Department, Ministry of Finance and National Planning, Zambia
- **Naila Kabeer**, Professorial Fellow, Institute of Development Studies, University of Sussex, United Kingdom
- **Lola Ocón Núñez**, International consultant on gender and development, Nicaragua

15. Panellists reiterated that even though gender equality should be mainstreamed into development policies and programmes, it is also a development goal in its own right. More resources are needed, however, to mainstream and integrate gender equality into practice.

16. The synergies between increased gender equality and democracy and growth could be better exploited. The MDGs and the Beijing *Declaration* and *Platform for Action* were identified as important instruments to strengthen the results and impacts of the Paris Declaration.

17. A discussion was held on harmonisation and the potential danger of silencing dissenting voices. While some participants felt there is a risk that harmonisation can weaken approaches to gender equality and women's empowerment, resulting in a "lowest common denominator", other expressed the view that joint work can strengthen strategies and programmes.

18. Finally, it was noted that capacity development on gender equality and women's empowerment is essential to ensure that the commitment and momentum are maintained even when governments change. The need to make greater use of *existing* capacity in partner countries was underscored by participants.

ii) Panel on human rights, social inclusion and HIV/AIDS

- **Rajat Khosla**, Senior Research Officer, Human Rights Centre, University of Essex, United Kingdom and researcher for the United Nation's Special Rapporteur on the Right to Health
- **Nicola Brennan**, HIV/AIDS focal point, Irish Aid, Ireland
- **Lydia Alpizar**, Executive Director, Association for Women's Rights in Development (AWID), Mexico
- **Jabu Ncube**, Action on Disability and Development, United Kingdom

19. Panellists and participants argued that a critical mass of committed donors, together with partner government support, is necessary to create change. Effective partnerships based on shared values, building on national and international commitments, lead to results.

20. Development needs to be people-centred and benefit also those most in need, including the HIV positive and people with disabilities. A human rights framework based on the right to health can be useful in this regard. It was also noted that HIV can only be reduced if we fully understand the national context and the underlying social and cultural causes.

21. Participants noted that although accountability applies not only to donors and governments, but also to CSOs, governments (both donor and recipient) are ultimately accountable directly to their populations. Open and democratic societies are essential as the basis for ensuring accountability to citizens.

PARALLEL CASE STUDY SESSIONS

22. The objectives of the parallel case study sessions were to share experience in applying the overarching principles of the Paris Declaration to work on human rights, social exclusion, HIV/AIDS, environmental sustainability and gender equality; present evidence for inclusion in the HLF-3; and distil key messages for the *Accra Agenda for Action.*

Session 1:

Situations of fragility and conflict: harmonised work to support ownership and accountability - case studies from Sierra Leone and Zimbabwe

Session facilitator: Alexandra Trzeciak-Duval, Head, Policy Co-ordination Division, Development Co-operation Directorate, OECD, France

Sierra Leone elections

Speakers:
Joanna May M'Cormack, Chief, Procedures, Training and Capacity Building, National Electoral Commission, Sierra Leone
Ambrose James, Country Director, Search for Common Ground in Sierra Leone

23. This case study showed that building democratic ownership in fragile situations is challenging but can be done. The work of CSOs, government, media and donors to strengthen the election process in Sierra Leone led to a more robust and credible process, owned by citizens. Key ingredients were strategic leadership and vision, involvement of the government at all levels, engaging the media (and consistent messaging), and involving those in remote rural areas.

Advancing gender equality and women's empowerment in Zimbabwe – the experience of the Women's Coalition

Speaker:
Eunice Njovana, Programme Co-ordinator, UNIFEM Zimbabwe

24. This presentation described efforts to advance gender equality in the humanitarian crisis in Zimbabwe, where DFID and UNIFEM (joined by other donors) have worked to establish a more cohesive and co-ordinated approach to gender equality. A scoping study has been undertaken to map key players and challenges. UNIFEM and the Women's Coalition (an umbrella body of women's organisations) are working closely together.

25. While commitment to ownership and participation has been time-consuming, and pressure from donors for quick results has had to be resisted, this process has been positive in establishing open and effective communication between all stakeholders.

Key messages from the presentations and discussion concluded that, in situations of fragility and conflict:

- The principles of the Paris Declaration are challenging but, nonetheless, relevant.
- A focus on key development issues such as human rights and gender equality can open up policy spaces and offer a means to progress in fragile and conflict situations; UN agencies can play a useful role as a convenor.
- It is important for donors to be flexible in finding a way to involve the state at all levels; multilateral organisations can act as a broker for this.
- A stable state needs a strong civil society (and vice versa); CSOs that promote human rights, gender equality, environmental sustainability and social exclusion have an important role to play in peace and state building.
- There are different kinds of fragility, requiring different kinds of responses.
- Broad-based partnerships at community level can help promote inclusive, sustainable outcomes related to gender equality, human rights, environmental sustainability, HIV and AIDS, and social inclusion.
- Alignment needs to be approached cautiously – a long term commitment is needed in order to achieve sustainability.
- Accountability during elections can be strengthened through monitoring by trained citizens.

Session 2:

Achieving Results in work on local governance, infrastructure and capacity development - case studies from Viet Nam and Uganda

Session facilitator: Liz Higgins, Senior Development Specialist, Irish Aid, Ireland

Uganda Local Government Development Programme

Speakers:
Assumpta Ikiriza Tibamwenda, Deputy Co-ordinator, Programme Coordination Unit, Ministry of Local Government, Uganda
Hope Kabuchu, Director, Social Development, Infinite Development Services, and member of the Uganda Women's Network

26. This presentation outlined how, when the gender equality policy framework was not satisfactorily translated into actions at the local levels in Uganda, a performance assessment was introduced, making gender mainstreaming part of the incentive framework for local governments. This incentive mechanism created a system and structure for collective ownership of gender equality and helped institutionalise the principle of managing for results.

Programme for socio-economic development of communes facing extreme difficulties in ethnic minority and mountainous areas in Viet Nam (P135)

Speakers:
Thuat Tran Van, Director of Policy Department, Director of the P135 Coordination Office, Viet Nam
Quan Ha Viet, MA candidate at Kimmage Development Studies Centre, Holy Ghost College (Dublin), formerly National Project Manager for technical assistance for implementing the P135, Viet Nam

27. This case study explained how the Socio-Economic Development Program for Ethnic Minority and Mountainous Areas (P135) in Viet Nam puts the Paris Declaration and the Hanoi Core Statement on Aid Effectiveness into practice. The P135 has supported a number of small infrastructure projects and trainings for community staff, using a participatory and decentralized approach. This has contributed to enhancing people's participation and empowerment in commune-level government. Even though Viet Nam has a relatively well developed framework for gender mainstreaming, there is no explicit mechanism to promote gender equality in the P135. The programme has a comprehensive system of indicators to monitor implementation and evaluate impacts. The indicators are disaggregated by sex, ethnic minorities and the poor.

Key messages from the presentations and discussion on achieving results included:

- "Success" (and results) should be measured against key development issues such as human rights, gender equality and social inclusion - not just aid efficiency.
- The monitoring survey of the Paris Declaration could further develop the measurement of ownership; assessments of gender equality can help strengthen the measurement instruments and lead to a better understanding of the concept of ownership.
- *Qualitative* data should be collected and used to assess the *quality* of results (for example through inclusion of disaggregated data and analysis of different social groups); quantitative systems are not enough.
- Mutual accountability frameworks should assess government and donor financial investments in promoting gender equality.
- The use of *ex-ante* poverty assessments could be taken up as a commitment at the HLF-3.

Session 3:

Promoting Ownership, Results and Accountability through sectoral work on health - case studies from Nepal, Peru and Zimbabwe

Session facilitator: Katja Jobes, Social Development Adviser, Department for International Development (DFID), United Kingdom

Support to the Safe Motherhood Programme, Nepal

Speakers:
Bharat Devkota, Team Leader, ActionAid Nepal
Bhogendra Raj Dotel, Under Secretary, Family Health Division, Department of Health Services, Nepal

28. This case study outlined the implementation of the government's National Safe Motherhood Plan within a Sector Wide Approach, supported by donor assistance. Civil society had been instrumental in capturing the voices of the poor and excluded and in facilitating dialogue and broad based ownership. Advocacy and accountability for safe motherhood and neonatal health had been assisted by women becoming more informed and organised, as well as by the increased acceptance by local government officials and health workers of the legitimacy of the approaches used.

29. This is an example of how managing for development results (MfDR) has been strengthened by focussing on social exclusion. The use of both quantitative and qualitative data, and disaggregated monitoring, have helped show the extent and concentration of service exclusion, telling the stories behind the figures, lending compelling weight to advocacy and accountability and leading to better targeting of services. It has also helped to put social exclusion on the national agenda (including in the manifestoes of three political parties).

Peru health sector

Speaker:
Ariel Frisancho, Health Rights Programme National Coordinator, CARE Peru

30. A health programme conducted by the humanitarian organisation CARE in Peru was presented. The programme seeks to improve relations between state and society in order to promote fulfilment of people's right to health. To achieve this, CARE has supported a variety of social reporting mechanisms; linked up with a nation-wide health network to build civil society capacity – with a particular focus on women; and worked with key duty-bearers such as the Ministry of Health.

Zimbabwe – a community-centred approach to health in a situation of fragility

Speaker:
Itai Rusike, Executive Director, Community Working Group on Health (Zimbabwe)

31. The Community Working Group on Health (CWGH) works to strengthen participation in the health sector in Zimbabwe, in co-operation with the Ministry of Health, local government and other providers. The CWGH carries out training, campaigns and community activities on HIV and AIDS prevention and reproductive health (with a particular focus on women, young people, orphans and vulnerable children), and dialogues with authorities. Because a bottom-up approach has been adopted, the ownership of these programmes has cascaded down to the local level.

Key messages from the presentations and discussion on sectoral work on health included:

- The increasing number of development actors in the health sector poses a challenge for development effectiveness.
- Broad-based partner ownership of health requires bottom-up approaches and local level participation, as well as linkages between communities, service providers and local level governance structures.
- A range of mechanisms at different levels can be used for building accountability for health, including: a local-level charter of patients' rights used to hold service providers to account, "voice capturing" exercises used to ensure service providers deliver agreed services, civil society monitoring of health services at the regional level, national level engagement with Parliament (monitoring the budget), and engagement in processes at international level.
- Disaggregated monitoring (for example by caste, ethnic group or gender) can strengthen results-based management, leading to evidence based decision making and better targeting of health services.

Session 4:

Promoting Ownership, Results and Accountability through sectoral work - case studies from Bolivia (education) and Mozambique (HIV/AIDS)

Session facilitator: Ineke van de Pol, Senior Policy Officer, Ministry of Foreign Affairs, the Netherlands

Ministry of Health-led Irish Aid-Clinton Foundation partnership on HIV/AIDS in Mozambique

Speaker:
Caroline Forkin, Irish Aid Technical Advisor on HIV/AIDS in the health sector, Ireland

32. This case study highlighted the strong leadership by the Ministry of Health in Mozambique, and demonstrated the difference a critical mass of like-minded donors can have in promoting adherence to the Three Ones - one agreed HIV/AIDS action framework, one national AIDS co-ordinating authority and one agreed country-level monitoring and evaluation system - and in influencing global initiatives to use existing structures. The presentation outlined the development and use of a performance framework for the health sector which included an indicator on development partners' responsibilities and behaviour.

Gender equality in education in Bolivia

Speaker:
Elvia Villena Romero, Head, Planning Unit, Ministry of Education and Culture, Bolivia

33. Even though the Paris Declaration is not well known to the Bolivian government, it has been used as a reference in the Education sector with a basket fund, and the Ministry of Education asking donors to align to a Strategic Education Plan, as well as a strong commitment to the involvement of civil society.

34. This case study demonstrated how a focus on one priority issue (marginalised and indigenous populations, in this case) can have the undesirable effect of pushing out another (gender equality).

Key messages from the presentations and discussion on sectoral work included:

- While Government leadership on sectoral work is important, the inclusion and involvement of all stakeholders (with defined responsibilities and goals) is essential for broad based ownership.

- Key individuals who change positions can have a significant effect on ongoing processes, leading to challenges in maintaining a consistent approach to the Paris Declaration principles.
- Donors need to respect institutional differences and be willing to discuss and seek common ground.
- Results frameworks should include an indicator on development partners' responsibilities and behaviour in sectors.
- Donors need to buy-in to a common results framework, not seeking to attribute achievements in a sector to their specific financial contributions.
- A focus on one specific issue or theme can lead to others being neglected or pushed off the agenda.

Session 5:

The Budget as a tool for Ownership, Results and Accountability, as well as Alignment - case studies from Ethiopia and Nepal

Session facilitator: Nisreen Alami, Programme Manager, UNIFEM, New York

Gender-responsive public financial management in Ethiopia

Speakers:
Saba G Medhin, President, Network of Ethiopian Women's Association
Tiruwork Tizazu, Head, Women's Affairs Department, Ministry of Finance and Economic Development, Ethiopia

35. This presentation outlined how the integration of gender equality and women's empowerment into the national development strategy, funding modalities and monitoring mechanisms was made possible by an enabling partnership between donors and government in Ethiopia.

36. Opportunities were created for civil society to become more actively involved and to complement government work in the new aid landscape following the suspension of Direct Budget Support in 2005. CSOs are using innovative mechanisms such as participatory surveys and tracking budget initiatives.

Aid effectiveness, public financial management and gender equality in Nepal

Speakers:
Krishna Hari Baskota, Joint Secretary, Programme and Budget Division, Ministry of Finance
Chandra Bhadra, Central Department of Home Science and Women's Studies, Tribhuvan University, Padma Kanya Campus, Kathmandu

37. The presentation set out how the Gender Responsive Budget (GRB) in Nepal created great public interest and private sector commitments to provide employment for women. The Ministry of Finance has since established tracking indicators and a committee to institutionalise the GRB.

38. The issues of conditionality, discontinuity of aid flows due to shifting donor priorities, and ideological competition between donors were addressed, and the role of CSOs was highlighted.

Key messages from the presentations and discussion on the budget as a tool included:

- Budget transparency and literacy, and the right to information, are the basis for mutual accountability.
- Predictability of funding for key development issues can be improved by donors using harmonised aid modalities such as SWAps, budget support and joint basket funding.

- Donors need to improve their reporting on aid which is focussed on gender equality and women's empowerment.
- Sex-disaggregated beneficiary assessments and citizens' report cards provide valuable evidence on development results.
- Gender responsive budgeting (GRB) contributes to the efficacy and impact of public financial management (PFM) systems; GRB can strengthen accountability to poor women and men.
- Advocates for key development issues such as gender equality and women's empowerment can make better use of Parliaments' budget monitoring role.

Session 6:

Division of labour in practice - case studies from Kenya and Tanzania

Session facilitator: Dorthea Damkjaer, Special Adviser, International Gender Issues, MFA, Denmark and Chair of the DAC GENDERNET

Gender equality and women's empowerment in Kenya

Speakers:
Milcah Ongayo, Advisor to the Canadian International Development Agency (CIDA)
Cecilia Kimemia, Senior Gender Equality Advisor, UNIFEM Regional Office for East and Horn of Africa

39. Following the evaporation of gender issues from the PRSP in Kenya, the Gender Donor Round Table took action to use the Paris Declaration to advance gender equality. A key step was a strategic review of CIDA's programme, which recommended the provision of technical support on gender equality to the government and to the Harmonisation, Alignment and Coordination group. As a result, the technical advice provided during the development of the Joint Assistance Strategy led to the inclusion of gender equality as a sector and as a cross cutting issue in the JAS, and the establishment of a basket fund for gender equality.

Tanzania – advancing gender equality through the Joint Assistance Strategy

Speakers:
Victoria Mushi, Development Officer (CIDA) and Chair of the Development Partners' Gender Equality Group, Tanzania
Colleen Wainwright, Social Sector Lead, Irish Aid, Embassy of Ireland, Tanzania

40. The Development Partner Group on gender equality in Tanzania used a division of labour (DoL) exercise to advance gender equality across the aid architecture. Individual donor agencies were appointed 'Gender Contact Points' to different sectoral working groups. The DoL exercise was also used to support capacity development on gender based violence, resulting in the establishment of a basket fund for shared objectives on addressing this issue.

Key messages from the presentations and discussion on division of labour in practice included:

- Harmonisation takes time.
- Division of labour and institutionalised mechanisms among donors (such as Joint Assistance Strategies) and between donors and partner governments (including PRSPs) are critical to promote accountability for national policies and commitments to gender equality, human rights and environmental sustainability.

- For division of labour to effectively support governments' policy priorities, donors have to be prepared to 'let go' and disengage from certain sectors, and engage in ensuring that the so-called "cross cutting" issues are properly addressed in the division of labour exercise.
- UN agencies can often be helpful in promoting key development issues – such as gender equality, human rights and environmental sustainability - in a division of labour exercise, thanks to their neutral position and technical capacity.

Session 7:

Environmental sustainability - experiences and challenges

Session facilitator: Carol Hannon, Development Specialist, Irish Aid, Ireland

Strategic Environmental Assessment (SEA): a key tool in development effectiveness

Speaker:
Barry Dalal-Clayton, Senior Fellow, International Institute for Environment and Development, United Kingdom and member of the DAC Network on Environment and Development (ENVIRONET) task team on SEA

41. Strategic Environmental Assessment (SEA) is a tool applied at the earliest stages of decision-making both to help formulate policies, plans and programmes, and to assess their potential development effectiveness and sustainability. The approach can help support more informed decision-making, prevent costly mistakes, build stakeholder engagement and facilitate trans-boundary co-operation. The DAC ENVIRONET has prepared guidance on applying SEA to development co-operation and is currently focusing on its implementation, including by supporting training programmes and developing case studies.

Co-ordinated action to strengthen ownership by national environmental agencies in Ghana

Speaker:
Sean Doolan, Environment advisor, Pan Africa Strategy Department, DFID, United Kingdom

42. The presentation described the Government of Ghana's efforts, supported by donors, to bring the Natural Resources and Environment sector into policy dialogue and to support the move from projects to a sectoral approach using budget support. Capacity development of the Environment Ministry and other institutions, including for planning and budgeting processes, was highlighted as essential.

Taking a sectoral approach to environment and development cooperation – the experience of the Netherlands in Senegal

Speaker:
Jos Lubbers, Ministry of Foreign Affairs, the Netherlands

43. The Dutch move from projects to Sector Wide Approaches (SWAps) in the environment sector in Senegal was presented. This new approach has resulted in increased Dutch funding for environment and improvements in the Senegalese Government's planning and budgeting, including systematic reporting of results. It was also noted that SWAps require long term engagement and strong donor harmonisation.

Incorporating gender equality into the Netherlands' Biogas Support Programme in Nepal

Speakers:
Govind Raj Pokharel, Executive Director, Alternative Energy Promotion Centre, Nepal
Saroj Rai, Executive Director of the Biogas Sector Partnership, Nepal

44. This presentation described a multi-donor funded biogas programme which provides technical assistance, subsidies and access to credit. While the government ensures oversight and some financial support, the private sector actors (plant owners) provide most of the funding. This benefits women in terms of time saving and reduced indoor air pollution. Environmental benefits relate to the potential to mitigate climate change through reductions in green-house gas emissions. This programme uses basket funding. It supports national policy and ensures monitoring and evaluation. Genuine local ownership enabled the programme to continue during times of conflict.

Key messages from the presentations and discussion on environmental sustainability included:

- Capacity needs to be strengthened in environmental ministries and institutions to engage with ministries of planning and finance and "speak the language" of aid effectiveness.
- To achieve sustainable development, environmental analysis needs to take place alongside social, economic and governance analysis and policy making.
- The environment should be approached as a sector but environmental issues also need to be mainstreamed into other sectoral policies.
- Strategic Environmental Assessment (SEA) is a useful tool to ensure environmental issues are integrated into planning processes.

Session 8:

Reports on work in progress in the Southern African Development Community (SADC) and in Zambia

Session facilitator: Letty Chiwara, Cross Regional Programmes Manager, UNIFEM, New York

A proposed SADC Protocol on Gender and Development

Speaker:
Sara Page, Deputy Director, Southern Africa HIV and AIDS Information Dissemination Service (SAfAIDS), Zimbabwe

45. This presentation focused on the development of a proposed Protocol on Gender and Development by the Southern African Development Community (SADC) and demonstrated the use of regional bodies as a means of strengthening national level accountability and supporting gender equality and women's empowerment. The main recommendation of a gender audit by the Community had been that Heads of State adopt a Protocol to accelerate gender equality - which would entail elevating the SADC Declaration on Gender and Development into a Protocol. The process of drafting and lobbying for the Protocol has since involved national governments, civil society organisations, as well as regional organisations and governance bodies.

Co-ordinating the division of labour in Zambia

Speaker:
Chasiya V. Kazembe, Chief Economist (Bilateral), Economic and Technical Cooperation Department, Ministry of Finance and National Planning, Zambia

46. This case study focused on the implementation of division of labour (DoL) in Zambia. Seen as an initiative to strengthen harmonisation and alignment, and led by the Ministry of Finance, the DoL exercise demonstrates the need for strong ownership and for a "new" set of skills in managing such a process - including negotiation and analytical skills, as well as capacity to understand various constituencies.

47. Even though gender equality has been treated both as a sector and as a "cross cutting" issue in the DoL exercise, the issue is not satisfactorily addressed by donors.

Key messages from the presentations and discussion included:

- Policy change takes time and requires long-term funding.
- Partnerships are key - between civil society and government at all levels.
- Evidence is essential to inform change.
- Further analysis is needed on how non-DAC donors "fit in" with, and how to involve them in, division of labour exercises.
- Regional-level advocacy and commitments can help strengthen national level processes

Session 9:

Using tools and other approaches

Session facilitator: Kemi Williams, Senior Policy and Equity Adviser, Department for International Development, United Kingdom

A WHO/SIDA tool for assessing the application of human rights and gender dimensions in health sector SWAps

Speaker:
Birgitta Branedal Sund, Consultant to the Swedish International Development Agency (Sida), Sweden

48. A diagnostic tool which is under development by WHO and Sida was presented. The tool aims to advance human rights and gender equality dimensions in the health sector. It has three components: i) raising awareness and understanding of gender equality and human rights among health policy makers and development partners, ii) supporting the analysis of existing policies and commitments, and iii) enabling identification of gaps and facilitating action for improved integration.

A rights based approach to the health sector in Uganda - experiences with applying the tool

Speaker:
Robinah Kaitiritimba, National Coordinator, Uganda National Health Consumers' Organisation

49. This presentation showcased the efforts by the Uganda National Health Consumers' Organisation (UNHCO) to apply the WHO/Sida tool. The approach had resulted in increased accountability and a focus on results, in particular on the quality of care. The success was based on a constructive engagement with the Ministry of Health, policy makers and health care workers around the right to health, as well as the effective co-ordination of civil society efforts.

Donor harmonisation – between effectiveness and democratisation

Speaker:
Stefan Meyer, Researcher, Humanitarian Action and Development Program, FRIDE, Spain

50. The research by the Fundacion para las Relaciones Internationales y el Dialogo Exterior (FRIDE) on the impacts of the Paris Declaration in Mali, Nicaragua, Peru and Vietnam was presented. This research shows that the Declaration has been interpreted differently in different political contexts, with varying outcomes. Main findings include: domestic mechanisms are needed to determine the 'quality of ownership'; civil society participation has to be strengthened; and donors need to increase their accountability to partner country citizens.

Key messages from the presentations and discussion on tools and approaches included:

- "Aid effectiveness" is being interpreted in many different ways.
- Indicators and benchmarks are essential to progress.
- A rights-based approach to health can increase involvement by all stakeholders and thus achieve results.

Session 10:

Studies and evidence gathering on gender equality

Session facilitator: Diana Rivington, Director, Equality between Women and Men, Canadian International Development Agency (CIDA), Canada

Gender responsive budgeting – a One World Action study from Mozambique, Tanzania, Uganda and South Africa

Speaker:
Zohra Khan, Gender Policy Coordinator, One World Action, London, United Kingdom

51. The One World Action's "Just Budgets" project looks at the experience of gender budget analysis in Mozambique, Tanzania, Uganda and South Africa. It was noted that gender budget analysis can demonstrate the gap between policy and practice and is a potentially valuable tool to strengthen the Paris Declaration principles.

Study on implementing the Paris Declaration – implications for the promotion of women's rights and gender equality

Speaker:
Cecilia Alemany, Association of Women's Rights in Development (AWID), Mexico

52. AWID's research on "Implementing the Paris Declaration: Implications for the Promotion of Women's Rights and Gender Equality" highlights the main concerns of CSOs and women's organisations regarding the implementation of the *Paris Declaration.* Civil society feels that there is a general evaporation of attention to all the so called "cross-cutting" issues and that implementation could lead to a reduced focus on these issues. Therefore, there is a need for improved indicators, sex-disaggregated data collection and a capacity to monitor both mainstreamed and targeted actions.

Gender equality, poverty reduction and general budget support

Speaker:
Satu Lassila, Adviser, Department for Development Policy, Ministry for Foreign Affairs, Finland

53. The Finnish Ministry for Foreign Affairs has carried out a review of Budget Support and Gender Equity based on a study of the Mozambique PRSP process, where donor funds are provided through budget support. Some tensions had been observed around the concept of ownership and accountability during the joint government-donor review.

Using the Paris Declaration to advance gender equality in Spain's Development Cooperation

Speaker
Nava San Miguel, Co-ordination of Sectoral Planning Unit/Gender Advisor, Spanish Secretariat of State for International Co-operation, Spain

54. The presentation described how the *Paris Declaration* principles have influenced Spain's gender strategy. A key lesson learned was that effective mainstreaming needs to be linked to empowerment.

Key messages from the presentations and discussion included:

- The *Paris Declaration* is political as well as technical - the implementation process therefore needs to address the issues of governance and entrenched attitudes.
- Greater policy coherence within national governments is needed to fully take account of the so called "cross cutting" issues.
- Donors need to show more concern for partner governments' priorities.

CONCLUDING PANEL DISCUSSION: TAKING THE FINDINGS FORWARD TO THE HIGH LEVEL FORUM IN ACCRA (HLF-3)

Chair: Marcus Manuel, Director, Pan Africa Strategy and Programmes, Africa Division, DFID, United Kingdom

55. HLF 3 Roundtable co-chairs and organisers were asked to reflect on:

- The emerging findings and messages from the evidence gathering and studies
- How we can strengthen our efforts to integrate the so-called "cross-cutting issues" into the implementation of the Paris Declaration, and
- How to make best use of the evidence and the case studies at the HLF-3.

Roundtable 1 - ownership
Sandra Alzate Cifuentes (Colombia) and Philippe Besson (Switzerland) argued that ownership is the basis of development effectiveness and relevant to all Roundtables. They also noted that it is important to examine the different country contexts and that long-term investments are essential.

Roundtable 3 - harmonisation
Jost Kadel (Germany) stressed the gap between commitments made on the so called "cross cutting" issues and the implementation of these commitments. He argued that the HLF-3 needs to be political and thus look at the key issues of gender equality, social exclusion and human rights.

Roundtable 4 – managing for results
Stefan Schmitz (OECD) explained that he would like to include presentations focussed on results for women and men at the Roundtable, rather than focus exclusively on technical issues. He also noted that effectiveness in donor agencies, not only in country systems, is needed to achieve results.

Roundtable 5 – mutual accountability
Deogratias Peter Mutalemwa (Tanzania) and James Polemus (Ireland) argued that mutual accountability is not solely about governments but also relates to other stakeholders, including civil society. CSOs therefore need to be included in the development process from the beginning. The importance of access to information, and the key role played by media, were also emphasised.

Roundtable 6 – civil society
Göran Eklöf, consultant to the Working Party on Aid Effectiveness, welcomed the large number of case studies related to civil society. He argued that though co-ordination of CSOs is important, they should avoid harmonising their positions too far, to ensure that diverse points of view are voiced.

Roundtable 7 – situations of fragility and conflict
François Gaulme (France), and Laeticia Mukurasi (African Development Bank), stressed the essential role that civil society can play in situations of conflict and fragility. They also noted that multilateral agencies, as neutral actors, may be able to play a convenership role. The importance was highlighted of adapting donors' interventions to the specific type of fragility.

Roundtable 8 – sectoral experiences for the Paris Declaration
Anders Nordström (Sweden), and Fatima Cruz (Honduras), stressed the need to focus on results and in particular the results related to gender equality, social exclusion and human rights. They also explained that they are planning an open and consultative process for organising the Roundtable, including the establishment of a web site.

Roundtable 9 – aid architecture
Richard Manning emphasised that the HLF-3 needs to be a political event, with clear messages on environmental sustainability, gender equality, social exclusion and human rights. He also noted the challenging relationship between vertical funds and ownership.

FORMAL CLOSING OF THE WORKSHOP

56. **Ambassador Jan Cedergren**, Chair of the Working Party on Aid Effectiveness, reiterated the need to relate aid effectiveness to development effectiveness and impacts, and to use and implement the global and national commitments on environmental sustainability, gender equality, social inclusion and human rights.

57. He also reminded participants that efforts cannot end in Accra, but that the HLF-3 is part of a longer process to make development more effective.

58. **Mary-Anne Addo**, Government of Ghana, specifically stressed the issues of capacity development and division of labour for the HLF-3. She also encouraged the Roundtable co-chairs and organisers to use the regional events to consult widely, and civil society representatives to keep their independence.

59. **Marcus Manuel**, DFID, closed the workshop by thanking presenters and participants, pleading for a high political ambition at the HLF-3 – making use of the ideas and conclusions from the workshop.

See the workshop web site for more information: www.oecd.org/dac/effectiveness/resultsandimpacts

KEY MESSAGES FROM THE WORKSHOP'S CASE STUDIES

Cathy Gaynor, Consultant, presented the key messages from the workshop:

For the HLF-3…

- the Accra Forum needs to broaden the audience for and increase the understanding of the Paris Declaration
- the Paris Declaration is political – the Accra outcome documents should be people-centred rather than merely technical
- each Roundtable should include a case study or presentation on the impact of the Paris Declaration on men and women's lives

On ownership…

- broad-based, democratic ownership requires participation by all stakeholders including civil society, the media, communities, service providers, Parliaments, line ministries and local level governance structures
- the understanding and measurement of ownership can be improved by including attention to human rights, gender equality and inclusion dimensions

On division of labour…

- for division of labour to effectively support governments' policy priorities, donors have to be prepared to 'let go' and disengage from certain sectors
- division of labour and institutionalised mechanisms amongst donors and between donors and partner governments are critical to promote accountability for national policies and commitments to gender equality, human rights and environmental sustainability

On results…

- "success" should be measured against key development issues such as human rights, gender equality and social inclusion - not just aid efficiency
- when measuring results, the focus should be on the *quality* of results
- what gets measured usually gets done

On accountability…

- agreed goals and clear responsibilities are needed to build accountability
- all parties have made commitments to results on issues such as gender equality, human rights and environmental sustainability (including the MDGs, the Beijing Platform for Action, the Rio Conventions and the Vienna Declaration and Programme of Action)

On civil society…

- long-term investment in civil society is needed for democratic ownership
- CSOs have dual roles - both advocacy and delivery
- civil society is and should be diverse, but need to "get organised" to assume its challenge role

On situations of fragility and conflict…

- the principles of the Paris Declaration are challenging but relevant

On sectors…

- it is important that the value of the Paris Declaration principles are realised at sectoral level and that familiarity with applying these goes beyond central agencies; work on human rights, gender equality, HIV and AIDS, social exclusion and environmental sustainability can be a means to achieve this

On aid architecture…

- further analysis is needed on how non-DAC donors "fit in" with, and how to involve them in, division of labour exercises
- the challenges posed by the new architecture, including how to bring non-DAC donors on board with the broader aid effectiveness agenda, have to be addressed.

On capacity development…

- further investments are needed in locally-generated, evidence-based knowledge
- support for capacity development needs to encompass all stakeholders, including donors, and address institutions, structures, processes and analytical capacity

Participants List

Strengthening the Development Results and Impacts of the Paris Declaration through Work on Gender Equality, Social Exclusion and Human Rights

Workshop, London, United Kingdom, 12-13 March 2008

KEYNOTE SPEAKERS

United Kingdom	Gillian MERRON, MP Parliamentary Under Secretary of State Department for International Development (DFID) 1 Palace Street London SW1E 5HE United Kingdom	Email: G-merron@dfid.gov.uk
Realizing Rights: The Ethical Globalization Initiative	Honourable Mary ROBINSON President Realizing Rights: The Ethical Globalization Initiative 271 Madison Avenue, Suite 1007 New York, NY 10016, United States	Tel: +1 (212) 895 8082 Fax: +1 (212) 895 8084 Email: mary.baylis@eginitiative.org
Ghana	Mary-Anne ADDO Director ERM-Multilateral ACP-EU Ministry of Finance and Economic Planning PO Box MB 40 Accra, Ghana	Tel: (233 21) 663304 Fax: (233 21) 669475 Email: m_a.addo@mofep.gov.gh

MODERATOR

	Paddy COULTER Director of Communications Oxford Poverty & Human Development Initiative (OPHI) Department of International Development University of Oxford Oxford, United Kingdom	Email: paddy.coulter@green.ox.ac.uk

OECD MEMBER COUNTRIES

Canada	Jocelyn Jean COMTOIS Director General Canadian International Development Agency (CIDA) 200 Promenade du Portage K1A OG4 Gatineau, Canada	Tel: +1 819 997 2014 Fax: +1 819 994 5395 Email: jj_comtois@acdi-cida.gc.ca
	Diana RIVINGTON Director, Equality between Women and Men CIDA	Tel: +1 819 997 0893 Fax: +1 819 953 6356 Email: diana_rivington@acdi-cida.gc.ca
	Amy BAKER Director, Human Rights and Participation Human Rights Participation Division CIDA	Tel: +1 819 956 9111 Email: amy_baker@acdi-cida.gc.ca
	Victoria MUSHI Development Officer PO Box 1022 Dar Es Salaam, Tanzania	Tel: +251 22 216 3300 Fax: +251 22 211 6897 Email: victoria.mushi@international.gc.ca
	Milcah ONGAYO Gender Adviser (CIDA) Nairobi, Kenya	Email: milcah.ongayo@international.gc.ca
Denmark	Orla BAKDAL Ambassador, Development Policy Ministry of Foreign Affairs Asiatisk Plads 2 DK-1448 Copenhagen K, Denmark	Tel: +45 33 92 09 20 Fax: +45 33 92 16 23 Email: orlbak@um.dk
	Dorthea DAMKJAER Special Adviser, International Gender Issues Ministry of Foreign Affairs	Tel: +45 33 92 09 06 Fax: +45 33 92 07 08 Email: dordam@um.dk
Finland	Satu LASSILA Adviser Department for Development Policy Ministry for Foreign Affairs P.O. Box 176 Katajanokanlaituri 3 FIN-00161 Helsinki, Finland	Tel: +358 40 827 2458 Fax: +358-9 160 56300 Email: satu.lassila@formin.fi

France	Paul COUSTÈRE Chargé de mission auprès du Directeur des Politiques de Développement Ministère des Affaires Etrangères et Européennes 20, rue Monsieur 75700 PARIS Cedex 07 SP, France	Tel: +33 (1) 53 69 31 24 Fax: +33 (1) 53 69 43 87 Email: Paul.Coustere@diplomatie.gouv.fr
	François GAULME Chargé de mission Bureau de la Prévention des Conflits et de la Reconstruction Ministère des Affaires étrangères 20 rue Monsieur 75007 Paris, France	Tel: +33 01 53 69 41 48 Fax: +33 01 53 69 41 65 Email: francois.gaulme@diplomatie.gouv.fr
Germany	Jost KADEL Commissioner Aid Effectiveness Co-operation with Countries and Regions: Planning, Policy and Quality Control Federal Ministry for Economic Cooperation and Development (BMZ) Adenauerallee 139-141 53123 Bonn, Germany	Tel: 00 49 228 535 3290 Fax: 00 49 228 535 4290 Email: Jost.Kadel@bmz.bund.de
	Angela LANGENKAMP Senior Policy Advisor on Gender Division Governance, Democracy, Human Rights, Gender Federal Ministry for Economic Co-operation and Development (BMZ) Adenauerallee 139-141 53113 Bonn, Germany	Tel: +49-228995353623 Fax: +49-22899105353623 Email: Angela.Langenkamp@bmz.bund.de
	Juliane OSTERHAUS Project Director Dt. Gesellschaft für Technische Zusammenarbeit (GTZ) Dag-Hammerskjöld-Weg 1-5 65726 Eschborn, Germany	Tel: +49 6196 78 1523 Fax: +49 6196 79 6126 Email: Juliane.Osterhaus@gtz.de
Ireland	Nicola BRENNAN Senior Development Specialist HIV/AIDS Irish Aid Department of Foreign Affairs Bishops Square Dublin 2, Ireland	Tel: +353 1 408 2991 Fax: +353 1 408 2884 Email: nicola.brennan@dfa.ie

	Caroline FORKIN HIV/AIDS Technical Advisor Irish Aid Embassy of Ireland Avenue Julius Nyerere, 3332 Maputo, Mozambique	Tel: +258 82 7263630 Fax: +258 21 493023 Email: caroline.forkin@dfa.ie
	Carol HANNON Development Specialist Irish Aid Department of Foreign Affairs Bishops Square Dublin 2, Ireland	Tel: +353 1 408 2937 Fax: +353 1 408 2884 Email: carol.hannon@dfa.ie
	Amal KAOUA Third Secretary Irish Aid	Tel: +353 1 4082038 Email: amal.kaoua@dfa.ie
	James H. POLHEMUS Senior Advisor Irish Aid	Tel: +353 1 408 2410 Fax: +353 1 408 2881 Email: James.polhemus@dfa.ie
	Aisling SWAINE Consultant Gender Equality Irish Aid	Tel: +353 1 408 2597 Fax: +353 1 408 2884 Email: Aisling.swaine@dfa.ie
	Colleen WAINWRIGHT Social Sector Lead Irish Aid Embassy of Ireland Tanzania	Tel: +255 0755 029 384 Email: Colleen.wainwright@dfa.ie
Japan	Ikufumi TOMIMOTO Resident Representative, JICA France 8, rue Sainte Anne 75001 Paris, France	Tel: +33 1 40 20 04 21 Fax: +33 1 40 20 97 68 Email: Tomimoto.Ikufumi@jica.go.jp
Netherlands	Leni BUISMAN Senior Policy Advisor Effectiveness and Quality Department, Coordination Accra Ministry of Foreign Affairs Bezuidenhoutseweg 67 2500 EB The Hague, Netherlands	Tel: +31 70 3487392 Fax: +31 70 03484093 Email: leni.buisman@minbuza.nl
	Hugo DE VRIES Policy Officer Peacebuilding and Good Governance DMV/VG Ministry of Foreign Affairs	Tel: + 31 317 475 122 Fax: + 31 317 475 5347 Email: h.s.m.devries@ato.wag-ur.nl

	Jos LUBBERS Senior Policy Officer International Environmental Governance Environment and Water Department DMW/IB Ministry of Foreign Affairs	
	Ineke VAN DE POL Senior Policy Officer, Gender Unit Ministry of Foreign Affairs	Tel: +31 70 3486472 Fax: +31 70 3484883 Email: ineke-vande.pol@minbuza.nl
Norway	Anne HAVNØR Senior Advisor, Section for Global Initiatives and Gender Equality Ministry of Foreign Affairs PO Box 8114 Dep, N-0032 Oslo, Norway	Tel: +47 22 24 39 94 Fax: +47 22 24 27 34 Email: ahav@mfa.no
Spain	Nava SAN MIGUEL ABAD Co-ordination of Sectorial Planning Unit/Gender Advisor Office of Planning and Evaluation Spanish Secretariat of State for International Co-operation Principe de Vergara 43, 5 28001 Madrid, Spain	Tel: +34 91 379 8310 Fax: +34 91 431 1785 Email: nava.sanmiguel@mae.es
Sweden	Jan CEDERGREN Ambassador Ministry of Foreign Affairs Gustav Adolfs torg 1 S-103 39 Stockholm, Sweden	Tel: +46 8 405 21 22 Fax: +46 8 405 56 33 Email: jan.cedergren@foreign.ministry.se
	Anders PEDERSEN Special Adviser/Focal Point RT8 Department for Management and Methods in Development Cooperation Ministry for Foreign Affairs Gustav Adolfs torg 1 S-103 39 Stockholm, Sweden	Tel: +46 8 405 13 01 Fax: +46 8 723 11 76 Email: anders.pedersen@foreign.ministry.se
	Camilla SALOMONSSON Senior Advisor, Capacity Development Swedish International Development Cooperation Agency (SIDA) 199 Valhallavägen SE-105 25 Stockholm, Sweden	Tel: + 46-8-698 52 13 Email: Camilla.Salomonsson@sida.se

	Birgitta Branedal SUND Senior Consultant Sandavägen 6 SE-756 53 Uppsala, Sweden	Tel: +46 18 320658 Fax: +46 18 321470 Email: Sund.birgitta@telia.com
	David WIKING Head of Education Division and Gender Secretariat Sida SE-105 25 Stockholm, Sweden	
Switzerland	Philippe BESSON Issues Manager, Harmonisation & Alignment Swiss Agency for Development Cooperation Federal Department of Foreign Affairs Freiburgstrasse 130 3003 Berne, Switzerland	Tel: +41 31 325 51 99 Fax: +41 31 323 26 10 Email: philippe.besson@deza.admin.ch
United Kingdom	Kemi WILLIAMS Senior Policy and Equity Adviser Equity & Rights Team Department for International Development (DFID) 1 Palace Street London SW1E 5HE, United Kingdom	Tel: +44 207 0230234 Email: k-williams@dfid.gov.uk
	Katja JOBES Social Development Adviser Country Led Approaches and Results Team - Global Development Effectiveness Division (GDED) DFID	Tel: +44 207 023 0895 Fax: +44 207 023 1206 Email: K-Jobes@dfid.gov.uk
	David CAMPBELL Policy Officer DFID	Email: db-campbell@dfid.gov.uk
	Alice KERR-WILSON Consultant DFID	Email: A-Kerr-Wilson@dfid.gov.uk
	Liz GALLACHER Aid Effectiveness and Accountability Department DFID	Email: e-gallacher@dfid.gov.uk

	Helen WEDGWOOD Aid Effectiveness and Accountability Department Global Effectiveness Division DFID	Email: h-wedgwood@dfid.gov.uk
	Alison KENNEDY Policy Analyst, Equity & Rights Team DFID	Email: a-kennedy@dfid.gov.uk
	Sylvia BLUCK Governance Adviser DFID	Email: s-bluck@dfid.gov.uk
	Louise ROBINSON Health Adviser DFID	Email: l-robinson@dfid.gov.uk
	Katie FAWKNER-CORBETT Economic Adviser DFID	Email: k-fawkner-corbett@dfid.gov.uk
	Emmeline SKINNER Social Development Adviser DFID	Email: E-skinner@dfid.gov.uk
	Dieneke TER HUURNE Consultant Social Development Adviser DFID	Email: D-Huurne@dfid.gov.uk
	Maria CUSHION Policy Analyst DFID	Email: M-cushion@dfid.gov.uk
	Marcus MANUEL Director Pan Africa Strategy and Programmes and DFID Gender Champion DFID	Email: m-manuel@dfid.gov.uk
United States	Katherine BLAKESLEE Director, Office of Women in Development US Agency for International Development Office of Women in Development 1300 Pennsylvania Ave, NW Washington, DC 20523, United States	Tel: +1-202-712-0570 Fax: +1-202-216-3173 Email: kblakeslee@usaid.gov

INVITED PARTNER COUNTRIES

Bolivia	Elvia Marlene Villena ROMERO Head, Planning Unit Ministry of Education and Culture Avenida arce No. 2147 La Paz, Bolivia	Tel: +591 2444401 Fax: +591 2444401 Email: evillena@minedu.gov.bo
Cambodia	Oul NAK Deputy Director of Aid Coordination Policy Department CDC Main Building, Room 7, Government Place Sisowath Quay, Cambodia	Email: oul.nak@crdb.gov.kh
Colombia	Sandra ALZATE CIFUENTES International Cooperation Director Presidential Agency for Social Action and International Cooperation Clle 7 # 6 - 54 Office 201 Bogota, Colombia	Tel: +57 1 2830596 Fax: +57 1 2830705 Email: salzate@accionsocial.gov.co
	Juan Sebastian ESTRADA ESCOBAR Advisor Direction of International Cooperation of the Presidential Agency for Social Action and International Cooperation) Clle 7 # 6 - 54 Office 201 Bogota, Colombia	Tel: +57 1 2830596 Fax: +57 1 2830705 Email: jestrada@accionsocial.gov.co
	Enrique MARURI Director of International Cooperation Presidential Agency for Social Action and International Cooperation Calle 10 No. 5-51 Bogota, Colombia	Tel: +571 5667103 Fax: +571 5667112 Email: enrique.maruri@cancilleria.gov.co
Ethiopia	Tiruwork TIZAZU Head, Women's Affairs Department Ministry of Finance and Economic Development Addis Ababa, Ethiopia	Tel: +251 0911 234984 Fax: +251 0111 555188 Email: titiliyew@yahoo.com

Ghana	Mary-Anne ADDO Director ERM-Multilateral ACP-EU Ministry of Finance and Economic Planning PO Box MB 40 Accra, Ghana	Tel: (233 21) 663304 Fax: (233 21) 669475 Email: m_a.addo@mofep.gov.gh
	Hamida HARRISON Senior Programme Officer PO Box KD4 Kanda Accra, Ghana	Tel: +233 21246495/208140872 Fax: +233 21246496 Email: hamimaal@hotmail.com
Honduras	Fatima CRUZ External Cooperation Coordinator - Secretary of the Presidency Edificio Ejecutivo la Lomas, 4 do Piso Tegucigalpa, Honduras	Tel: +504 232-2059 Fax: +504 232 1666 Email: fcruz@sdp.gob.hn
	Ivonne Eloisa RAMIREZ ERAZO Officer of Harmonisation Ministry of Finance Edificio Ejecutivo las Lomas, 2do Piso Tegucigalpa, Honduras	Tel: +504 232 1012 Fax: +504 232 1666 Email: iramirez@sefin.gob.hn
Nepal	Krishna Hari BASKOTA Joint Secretary Ministry of Finance Singhadurbar Kathmandu, Nepal	Tel: +977 1 4211401 Fax: +977 1 4211348 Email: khbaskota@enet.com.np
	Bhogendra Raj DOTEL Under Secretary, Family Health Division Ministry of Health Teku Kathmandu, Nepal	Tel: +977 1 4262273 Fax: +977 1 4256181 Email: brdotel@gmail.com
	Govind Raj POKHAREL Executive Director GPO Box 14237 Kathmandu, Nepal	Tel: +977 1 5548468 Fax: +977 1 5542397 Email: govind.pokharel@aepc.gov.np

Nicaragua	Luz Marina Habed CASTELLON Deputy National AAA Process Ministry of Foreign Affairs Apartado Postal 127 Managua, Nicaragua	Tel: +505 244 8018 Fax: +505 244 8069 Email: lhabed@cancilleria.gob.ni
Sierra Leone	Joanna May M'CORMACK Chief - Procedures, Training and Capacity Building National Electoral Commission 15 Industrial Estate Wellington Freetown, Sierra Leone	Tel: +232 76844354 Email: Mocki10@hotmail.com
South Africa	Henry McNell Luvuyo MALINGA Chief Director: Supply Chain Policy National Treasury Private Bag X115 Pretoria, South Africa	Tel: +27 12 315 5502 Fax: +27 12 315 5355 Email: Henry.malinga@treasury.gov.za
Tanzania	Deogratias Peter MUTALEMWA Senior Advisor HLF3 Roundtable 5 PO Box 32999 Dar es Salaam, Tanzania	Tel: +255 22 2772199 Fax: Email: dpmuta@bol.co.tz
Uganda	Robinah KAITIRITIMBA National Coordinator Uganda National Health Consumers' Organisation PO Box 70095 Plot 91 Bukoto St. Kamwokya Kampala, Uganda	Tel: +256 414 532123 Email: unhco@utlonline.co.ug
Uganda	Assumpta Ikiriza TIBAMWENDA Deputy Coordinator Program Coordination Unit Ministry of Local Government PO Box 7723, Kampala, Uganda	Tel: +256 414 232 741 Fax: +256 414 232 936 Email: Assumpta@molg.go.ug
Viet Nam	Tran Van THUAT Director of Policy Department/Director of P135 Co-ordination Office Committee for Ethnic Minority Affairs, Government of Viet Nam 80 Phandinhphung, Badinh, Hanoi	Tel: +844 8230500 Fax: +844 8230235 Email: tranvanthuat@cema.gov.vn

Zambia	Chasiya V. KAZEMBE Chief Economist - Bilateral Ministry of Finance and National Planning PO Box 50062 Lusaka, Zambia	Tel: +260 211 251105 Fax: +260 211 252107 Email: chasiya.kazembe@mofnp.gov.zm

OBSERVERS

African Development Bank	Laeticia MUKURASI Chief Gender Specialist African Development Bank Angle de Trois Rues PO Box 323 Tunis 1002, Tunisia	Tel: +216 7110 2476 Fax: +216 7183 3775 Email: l.mukurasi@afdb.org
Commonwealth Secretariat	Sarojini Ganju THAKUR Head of Gender Section Social Transformation Programmes Division Commonwealth Secretariat Marlborough House, Pall Mall London SW1Y 5HX United Kingdom	Tel: +44 207 747-6543 Fax: +44 207 004 3684 Email: s.thakur@commonwealth.int
Inter-American Development Bank (IDB)	Maddalena PEZZOTTI Chief, Gender and Diversity Unit Inter-American Development Bank 1300 New York Avenue, NW Washington, DC 20577 United States	Tel: +1 202 623 3828 Fax: +1 202 623 1576 Email: maddalenap@iadb.org
International Institute for Environment and Development (IIED)	Barry DALAL-CLAYTON Senior Fellow and Director for Strategies, Planning and Assessment OECD SEA Task Team Secretariat IIED 3 Endsleigh Street London WC1H 0DD, United Kingdom	Tel: +44 (20) 7388 21 17 Fax: +44 (20) 7388 2826 Email: barry.dalal-clayton@iied.org

International Labour Organization (ILO)	Odile FRANK Senior Policy Advisor Bureau for External Relations and Partnerships ILO 4 route des Morillons 1211 Geneva, Switzerland	Tel: +44 22 799 8373 Fax: +44 22 799 6668 Email: frank@ilo.org
	Evy MESSEL Director Bureau for Gender Equality ILO	Tel: +44 22 799 66 64 Fax: +41 22 799 63 88 Email: messell@ilo.org
UN Children's Fund (UNICEF)	Daniel SEYMOUR Head, Gender and Rights Unit Division of Policy and Practice UNICEF 3 United Nations Plaza New York, NY 10017, United States	Tel: +1 212 326 7018 Email: dseymour@unicef.org
UN Development Fund for Women (UNIFEM)	Nisreen ALAMI Programme Manager, Gender Responsive Budgeting UNIFEM 304 E. 45th Street New York, NY 10009, United States	Tel: +1 212 906 6491 Fax: +1 212 906 6705 Email: nisreen.alami@unifem.org
	Letty CHIWARA Cross Regional Programmes Manager UNIFEM 304 East 45th Street New York, NY 10009, United States	Tel: +1 212 906 6411 Fax: +1 212 906 6705 Email: Letty.chiwara@unifem.org
	Cecilia KIMEMIA Senior Gender Equality Advisor UNIFEM Regional Office for East & Horn of Africa PO Box 30218-00100 Nairobi, Kenya	Tel: +254 020 7624310 Fax: +254 020 7624494 Email: cecilia.kimemia@unifem.org

	Eunice NJOVANA Programme Co-ordinator/Zimbabwe Office UNIFEM PO Box 4775 Harare, Zimbabwe	Tel: +263 4 792681 Fax: +263 4 704729 Email: eunice.njovana@unifem.org
UN Development Group (UNDG)	Marco BAUMANN Policy Analyst Policy & Global Quality Standards UNDG One UN Plaza, DC1-1623 New York, NY 10017, United States	Tel: +1 212 906 5163 Fax: +1 212 906 3609 Email: marco.baumann@undg.org
UN Development Programme (UNDP)	Tom BELOE Aid Effectiveness Specialist Development UNDP Regional Centre in Bangkok United Nations Service Building Rajdamnern Nok Avenue Bangkok, Thailand	Tel: +6622882723 Fax: +6622800556 Email: tom.beloe@undp.org
	Dasa SILOVIC Senior Policy Advisor Aid Effectiveness Bureau for Development Policy/CDG UNDP 345 East 45th Street, Room 622 New York, NY 10017, United States	Tel: +1 212 906 5329 Fax: +1 212 906 5896 Email: dasa.silovic@undp.org
UN Population Fund (UNFPA)	Aminata TOURE Chief, Culture, Gender and Human Rights Branch Technical Support Division UNFPA 220 East 42nd Street New York, NY 10017, United States	Tel: +1 212 297 4936 Fax: +1 212 297 5145 Email: toure@unfpa.org
UN Office of the High Commissioner for Human Rights (OHCHR)	Susan MATHEWS Human Rights Officer OHCHR 48, Avenue Guiseppe Motta 1202 Geneva, Switzerland	Tel: +44 22 9289777 Fax: +44 22 9289101 Email: smathews@ohchr.org

World Bank

Barbara GENEVAZ
Senior Counselor
External Affairs, Europe
Permanent Delegation
66, avenue d'Iena
75116 Paris, France

Tel: + (33-1) 40 69 32 83
Fax: + (33-1) 40 69 30 64
Email: bgenevaz@worldbank.org

Soe LIN
Advisor, Operations and Country Services, Harmonisation Unit
Operations Policy and Country Services
World Bank
1818 H Street, NW
Washington, DC 20433, United States

Tel: +1 202 458 8101
Email: slin@worldbank.org

INVITED PARTICIPANTS

Cecilia ALEMANY
Project Manager
Association for Women's Rights in Development (AWID)
Cerrada de Mazatlán
Col. Condesa, CP 06140
México D.F.

Tel: +52 55 5212 1023
Fax: +52 55 5212 0626
Email: calemany@awid.org

Lydia ALPIZAR
Executive Director
AWID
2da Cerrada de Mazatlán #12
Col. Condesa, CP06140
México D.F.

Tel: +52 55 52120696
Fax +52 55 52120626
Email: lalpizar@awid.org

Pham Thi Thanh AN
University of Cambridge
Cambridge, United Kingdom

Tel: +44 7942706755
Email: thanhan2505@gmail.com

Chandra BHADRA
Associate Professor
Tribhuban University
Padma Kanya Campus
Bagbazar
Kathmandu, Nepal

Tel: +977 1 5526338
Email: bhadrac@hotmail.com

Nerea CRAVIOTTO ORTEGA
Advocacy Officer
WIDE
10, Rue de la Science
Brussels, Belgium

Tel: +32 2 545 9070
Fax: +32 2 512 7342
Email: nerea@wide-network.org

Bharat M. DEVKOTA
Team Leader, Equity and Access Programmes
ActionAid Nepal
Lazimpat, Kathmandu, Nepal

Tel: +977 1 4426792
Fax: +977 1 4439643
Email: bharat.devkota@eap.org.np

Ariel FRISANCHO
Health Rights Program National Coordinator
CARE
Ave. General Santa Cruz 659, Jesús María
Lima 11, Peru

Tel: +51 1 4235842
Email: afrisancho@care.org.pe

Ambrose JAMES
Country Director - Sierra Leone
Search for Common Ground
44 Bathurst Street
Freetown, Sierra Leone

Tel: +232 76604298
Fax: +232 22223313
Email: ajames@sfcg.org

Scott JERBI
Senior Advisor
Realizing Rights: The Ethical Globalization Initiative
Geneva, Switzerland

Tel: +44 22 755 2125
Email: Scott.jerbi@eginitiative.org

Karen JOHNSON
Senior Consultant
Social Development direct
Elliot House
10-12 Allington Street
London SW1E 5EH
United Kingdom

Tel: +44 207 7808 7801
Email: karen@sddirect.org.uk

Stephen JONES
Director, Economic Policy Programme
Oxford Policy Management
Oxford, United Kingdom

Tel: +44 1865 207 308
Email: stephen.jones@opml.co.uk

Hamida Maalim HARRISON
NETRIGHT
Accra
Ghana

Email: hamimaal@hotmail.com

Sue JONES
Working Torgether Ltd
Aid Effectiveness Consultancy

Tel: +44 0208 744 2747
Email: waveindjones@aol.com

Hope KABUCHU
Director, Social Development
International Development Association (IDA)
14 Tufnell Drive
PO Box 12810
Kampala, Uganda

Tel: +256 71 500175
Email:
hopekabuchu@yahoo.co.uk

Naila KABEER
Professorial Fellow
Institute of Development Studies
University of Sussex
Brighton BN1 9RE, United Kingdom

Tel: +44 1273 606261
Email: N.Kabeer@ids.ac.uk

Zohra KHAN
Gender Policy Co-ordinator
One World Action
Bradley's Close
White Lion Street
London N1 9PF, United Kingdom

Tel: +44 207 833 4075
Email:
zkhan@oneworldaction.org

Rajat KHOSLA
Senior Research Officer
Human Rights Centre, University of Essex
Wivenhoe Park
Colchester CO4 3SQ, United Kingdom

Tel: +44 1206873963
Fax: +44 1206873627
Email: rkhosl@essex.ac.uk

Richard MANNING
Consultant
13 Trystings Close
Claygate, Esher
Surrey, KT10 0TF, United Kingdom

Tel: 078248872263
Email:
rmanning@mobileemail.vodafone.net

Joanne MCGARRY
Aid Policy Officer
Trócaire
St. Patrick's College
Maynooth, Co Kildare, Ireland

Tel: +353 1 5053272
Fax: +353 1 6290661
Email: jmcgarry@trocaire.ie

Saba G. MEDHIN
President
Network for Women's Association (NEWA)
Addis Ababa, Ethiopia

Email: newa@ethionet.et

Stefan MEYER
Researcher, Humanitarian Action and Development Program
FRIDE
Goya 5-7, pasaje 2ª
Madrid, Spain

Tel: +34 91.2444.740
Fax: +34 91.244.4041
Email: smeyer@fride.org

Engwase Banda MWALE
Executive Director
NGO Coordinating Council (NGOCC)
PO Box 37879
Lusaka, Zambia

Tel: +260 97 7790342
Fax: +260 211 227514
Email:
engwase.mwale@ngocc.org.zm

Jabu NCUBE
Director of International Programme
Action on Disability and Development (ADD)

Email:
jabulani.ncube@add.org.uk

Therese NIYONDIKO
Acting Executive Director
FEMNET
Kuscco Centre, Kilimandjara Avenue, off Mara Road, Upper Hill
Nairobi, Kenya

Tel: +254 20 234 1516
Fax: +254 20 3742 927
Email: director@femnet.or.ke

Helen O'CONNELL
Head of Policy
One World Action
Bradley's Close, White Lion Street
London N1 9PF, United Kingdom

Tel: +44 207 833 4075
Fax: +44 207 833 4102
Email:

Lola OCÓN NÚÑEZ
International Consultant on Gender and Development
Altamira D'este III Etapa No. 690
Managua, Nicaragua

Tel: +505 2678114
Fax: +505 2678114
Email: lolaocon@ibw.com.ni

Sara Christine PAGE
Deputy Director
Southern Africa HIV/AIDS Information Dissemination Service
17 Beveridge Road, Avondale
Harare, Zimbabwe

Tel: +263 4 336193
Fax: +263 4 336195
Email: sara@safaids.org.zw

Ha Viet QUAN
MA Candidate at Kimmage Development Studies Centre
Holy Ghost College
Whitehall Road
Dublin 12, Ireland

Tel: +353 863651797
Email: havietquan@cema.gov.vn

Saroj RAI
Executive Director
Biogas Sector Partnership (BSP) - Nepal
Bakhundole, Lalitpur, Nepal

Email:
srai@bspnepal.wlink.com.np

Itai RUSIKE
Executive Director
Community Working Group on Health (CWGH)
114 McChlery Avenue, Eastlea
Harare, Zimbabwe

Email: itai@cwgh.co.zw

Maria Teresa SINGSON-LEDESMA
Coordinator, IBON-Europe
Minahassastraat 1
1094 RS Amsterdam
Netherlands

Tel: +31 6 14659558
Fax: +31 20 4687025
Email: mledesma@ibon.be

Dan WILDE
EPIRUS Consultoria en serveis sanitaris s.l.
(Supporting the Honduran Delegation to the Workshop)
Setanti 11, baixos 1a
08034 Barcelona, Spain

Tel+ 932 804 417
Email: dan@epirus.cat

OECD SECRETARIAT

OECD/OCDE	Eckhard DEUTSCHER Chair, Development Assistance Committee Development Cooperation Directorate OECD 2 rue André-Pascal 75016 Paris France	Tel: +(33-1) 45 24 90 70 Email: Eckhard.Deutscher@oecd.org
	Sebastian BARTSCH Administrator DCD/POL, OECD	Tel: +(33-1) 45 24 90 21 Email: Sebastian.Bartsch@oecd.org
	Anna BRÜDERLE Administrator DCD/POL, OECD	Tel: +(33-1) 45 24 97 54 Email: Anna.Bruderle@oecd.org
	Hubert DE MILLY Senior Adminstrator DCD/EFF, OECD	Tel: +(33-1) 45 24 98 32 Email: Hubert.Demilly@oecd.org
	Göran EKLÖF CSO Advisor - WP-EFF Context Kungsgatan 84 SE-112 27 Stockholm, Sweden	Tel: +46 8 545 512 67 Fax: +46 8 545 512 69 Email: goran@context.nu
	Catherine GAYNOR Consultant to OECD for the Workshop 27 All Hallows Square Dublin 9, Ireland	Tel: +353 1 8528267 Fax: +353 1 8528268 Email: gaynor@indigo.ie
	Jenny HEDMAN Consultant DCD/POL, OECD	Tel: +(33-1) 45 24 96 18 Email: Jenny.Hedman@oecd.org
	Michael LAIRD Senior Policy Analyst DCD/PRG, OECD	Tel: +(33-1) 45 24 90 33 Email: Michael.Laird@oecd.org

Micheal LAWRANCE
Procurement Advisor
DCD/EFF, OECD

Tel: +33 1 45 24 14 25
Email:
Michael.Lawrance@oecd.org

Patti O'NEILL
Senior Policy Analyst
DCD/POL, OECD

Tel: +(33-1) 45 24 18 87
Fax: +(33-1) 44 30 61 47
Email: Patti.Oneill@oecd.org

Elisabeth SANDOR
Administrator on Health Issues
DCD/EFF, OECD

Tel: +(33-1) 45 24 93 37
Email:
Elisabeth.Sandor@oecd.org

Stefan SCHMITZ
Senior Policy Analyst
DCD/EFF, OECD

Tel: +(33-1) 45 24 87 67
Email: Stefan.Schmitz@oecd.org

Julie SEIF
Assistant to Division
DCD/POL, OECD

Tel: +(33-1) 45 24 89 75
Email: Julie.Seif@oecd.org

Alexandra TRZECIAK-DUVAL
Head of Division
DCD/POL, OECD

Tel: +(33-1) 45 24 95 09
Email:
Alexandra.Trzeciak-duval@oecd.org

Felix ZIMMERMANN
Coordinator
Global Forum on Development, Development Centre

Tel: +(33-1) 45 24 95 85
Email:
felix.zimmermann@oecd.org