

**Development Co-operation Directorate  
Development Assistance Committee**

**DAC Working Party on Development Finance Statistics**

**PROPOSED NEW PURPOSE CODE FOR “FACILITATION OF ORDERLY,  
SAFE, REGULAR AND RESPONSIBLE MIGRATION AND MOBILITY”.**

The proposal for a new purpose code to capture ODA-eligible migration activities was first discussed at the meeting of the Working Party on Development Finance Statistics (WP-STAT) in March 2017. Subsequent revised versions were prepared to integrate members' comments. The present iteration reflects the outcomes of a consultation with civil society organisations which was held on 26 February 2018. Changes made to the proposal following this consultation are shaded and highlighted also in the Annex.

This new version is now submitted to members for approval through a written procedure. If no comment is received by 8 June 2018, the proposal [Table 1 and paragraphs 3-5] will be considered approved and the new purpose code implemented as from 2018 reporting on 2017 flows (2019 on 2018 flows at the latest).

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## *Proposed new purpose code for "Facilitation of orderly, safe, regular and responsible migration and mobility"*

1. The proposal for a new purpose code to capture ODA-eligible migration activities was first discussed at the meeting of the Working Party on Development Finance Statistics (WP-STAT) in March 2017. Subsequent revised versions were prepared to integrate members' comments. The present iteration reflects the outcomes of a consultation with civil society organisations which was held on 26 February 2018. Changes made to the proposal following this consultation are shaded and highlighted in the Annex.
2. **This new version is now submitted to members for approval through a written procedure. If no comment is received by 8 June 2018, the proposal [Table 1 and paragraphs 3-5] will be considered approved and the new purpose code implemented as from 2018 reporting on 2017 flows (2019 on 2018 flows at the latest).**

### 1. Proposal

3. It is proposed to **create a new purpose code for "Facilitation of orderly, safe, regular and responsible migration and mobility"** and **amend the clarification notes of other purpose codes** to avoid overlaps. The proposal is presented in Table 1 and paragraphs 4-5. Additional clarifications are provided in paragraphs 6-12 on the coverage of the purpose code and on ODA-eligibility of activities in the field of migration.

### 2. Implementation

4. It is proposed to **implement the new purpose code 151xx and adjustments to codes 13010, 15130, 15160 and 24050 in 2018 on 2017 data (2019 on 2018 flows at the latest).**
5. In consultation with UN agencies and programmes that work on migration and refugee issues (IOM, ILO, UNHCR, UNDESA), the Secretariat will monitor the implementation and verify the eligibility of projects reported under the new code. It will present a report to WP-STAT in 2019 on 2017 data (in 2020 on 2017-18 data at the latest) that addresses the issues listed below. In light of the findings, the WP-STAT will discuss the need for possible adjustments to the purpose code.
  - **Consistency with the Global Compact for Safe, Orderly, and Regular Migration and the Global Compact on Refugees.** Discussions are still ongoing on these compacts, and the new purpose code does not anticipate in any way national positions in the upcoming negotiations. The WP-STAT will revisit the purpose code after the Global Compacts have been adopted to ensure that the definition of the new code

remains relevant and to assess whether additional characteristics (e.g. gender responsiveness, fair and ethical migrant labour recruitment systems) need to be covered.

- **Terminology.** The review will ensure that the purpose code remains in line with the definitions adopted by the OECD on migration, and contributes to a common understanding of terminology across the statistical system.
- **Links with SDGs and overlaps with purpose codes.** The introduction of the new purpose code will facilitate transparent, accurate and comprehensive reporting on migration-related development co-operation, consistent with the SDG target 10.7: Facilitate orderly, safe, regular and responsible migration and mobility of people. The code will also cover migration-related activities as addressed in other SDG targets<sup>1</sup>. However, the new code will not capture all migration-related activities, as some, including those that address the root causes of forced displacement and irregular migration, will continue to be classified under their relevant sector of intervention and may in fact support several SDG goals. Noting that a proposal for collecting data on the SDG focus of development co-operation in the CRS will be presented to the WP-STAT meeting in June 2018<sup>2</sup>, the review will take stock of progress made to track development co-operation in support of SDG 10.7 (the need, expressed by one member, for separately monitoring anti-trafficking activities or modern slavery can be reviewed at this time too).

Members mentioned the possible difficulty to isolate, in practice, activities specifically targeting refugees/migrants from humanitarian aid (code 72010) and human rights programming (code 15160), or migration data from the collection of overall population data (code 13010). There is also an overlap with the voluntary code on immigration (code 15136). The review will look at how members addressed the issue of overlap in their reporting, and whether they are able to isolate specific migration-related activities.

More generally, noting that the WP-STAT will soon launch a thorough evaluation of reporting status, use and relevance of existing policy markers<sup>3</sup>, members may wish to also plan a holistic review of purpose codes (this could look into the issues of proliferation of fragmented and overlapping coding, capacity of donors to implement new codes, and alignment of new codes with developing country partner systems).

- **Eligibility of activities in the field of migration and the pursuit of development objectives.** The new purpose code is not meant to broaden eligibility and ODA should

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1. **SDG target 5.2:** Eliminate all forms of violence against all women and girls in the public and private spheres, including trafficking and sexual and other types of exploitation; **SDG target 8.7:** Take immediate and effective measures to eradicate forced labour, end modern slavery and human trafficking and secure the prohibition and elimination of the worst forms of child labour, including recruitment and use of child soldiers, and by 2025 end child labour in all its forms; **SDG target 8.8:** Protect labour rights and promote safe and secure working environments for all workers, including migrant workers, in particular women migrants, and those in precarious employment; **SDG target 16.2:** End abuse, exploitation, trafficking and all forms of violence against and torture of children; and **SDG target 17.18:** By 2020, enhance capacity-building support to developing countries, including for least developed countries and small island developing States, to increase significantly the availability of high-quality, timely and reliable data disaggregated by income, gender, age, race, ethnicity, migratory status, disability, geographic location and other characteristics relevant in national contexts.

2. See [DCD/DAC/STAT\(2018\)41](#).

3. See [DCD/DAC/STAT\(2018\)2](#).

be used exclusively for the advancement of the development objectives of developing countries. However, during the process of creating the new code, a number of members have expressed concerns about the eligibility of activities in the field of migration. A number of CSOs, in their letters of December 2017 and February 2018 to the DAC Chair, have also expressed the concern that donors might report under the new code projects that aim at containing mobility rather than facilitating it, which would undermine developmental goals. In the Secretariat's view, the issue of eligibility goes beyond the sector classification and the creation of a new code, but it recognises that this topic needs to be addressed too. The review will therefore scrutinise the eligibility of projects in the field of migration, looking at the extent to which activities under the new and existing codes promote the economic development and welfare of developing countries.

**Table 1. Proposal for adjusting purpose codes in the area of migration**

CRS code	Description	Clarifications
151xx [new code]	Facilitation of orderly, safe, regular and responsible migration and mobility	<p>Assistance to developing countries that facilitates the orderly, safe, regular and responsible migration and mobility of people. This includes:</p> <ul style="list-style-type: none"> <li>Capacity building in migration and mobility policy, analysis, planning and management. This includes support to facilitate safe and regular migration and address irregular migration, engagement with diaspora and programmes enhancing the development impact of remittances and/or their use for developmental projects in developing countries.</li> <li>Measures to improve migrant labour recruitment systems in developing countries.</li> <li>Capacity building for strategy and policy development as well as legal and judicial development (including border management) in developing countries. This includes support to address and reduce vulnerabilities in migration, and strengthen the transnational response to smuggling of migrants and preventing and combating trafficking in human beings.</li> <li>Support to effective strategies to ensure international protection and the right to asylum.</li> <li>Support to effective strategies to ensure access to justice and assistance for displaced persons.</li> <li>Assistance to migrants for their safe, dignified, informed and voluntary return to their country of origin (covers only returns from another developing country; assistance to forced returns is excluded from ODA).</li> <li>Assistance to migrants for their sustainable reintegration in their country of origin (use code 93010 for pre-departure assistance provided in donor countries in the context of voluntary returns).</li> </ul> <p><i>Activities that pursue first and foremost providers' interest are excluded from ODA.</i></p> <p><i>Activities addressing the root causes of forced displacement and irregular migration should not be coded here, but under their relevant sector of intervention. In addition, use code 15136 for support to countries' authorities for immigration affairs and services (optional), code 24050 for programmes aiming at reducing the sending costs of remittances, code 72010 for humanitarian aspects of assistance to refugees and internally displaced persons (IDPs) such as delivery of emergency services and humanitarian protection. Use code 93010 when expenditure is for the temporary sustenance of refugees in the donor country, including for their voluntary return and for their reintegration when support is provided in a donor country in connection with the return from that donor country (i.e. pre-departure assistance), or voluntary resettlement in a third developed country.</i></p>

<b>13010</b> <b>[edited]</b>	Population policy and administrative management	Population/development policies; census work, vital registration; demographic research/analysis; reproductive health research; unspecified population activities. (Use purpose code 151xx for data on migration and refugees.)
<b>15130</b> <b>[edited]</b>	Legal and judicial development	Support to institutions, systems and procedures of the justice sector, both formal and informal; support to ministries of justice, the interior and home affairs; judges and courts; legal drafting services; bar and lawyers associations; professional legal education; maintenance of law and order and public safety; border management; law enforcement agencies, police, prisons and their supervision; ombudsmen; alternative dispute resolution, arbitration and mediation; legal aid and counsel; traditional, indigenous and paralegal practices that fall outside the formal legal system. Measures that support the improvement of legal frameworks, constitutions, laws and regulations; legislative and constitutional drafting and review; legal reform; integration of formal and informal systems of law. Public legal education; dissemination of information on entitlements and remedies for injustice; awareness campaigns. (Use codes 152xx for activities that are primarily aimed at supporting security system reform or undertaken in connection with post-conflict and peace building activities. Use code 151xx for capacity building in border management related to migration.)
<b>15160</b> <b>[edited]</b>	Human rights	Measures to support specialised official human rights institutions and mechanisms at universal, regional, national and local levels in their statutory roles to promote and protect civil and political, economic, social and cultural rights as defined in international conventions and covenants; translation of international human rights commitments into national legislation; reporting and follow-up; human rights dialogue. Human rights defenders and human rights NGOs; human rights advocacy, activism, mobilisation; awareness raising and public human rights education. Human rights programming targeting specific groups, e.g. children, persons with disabilities, ethnic, religious, linguistic and sexual minorities, indigenous people and those suffering from caste discrimination, victims of trafficking, victims of torture. (Use code 15230 when in the context of a peacekeeping operation. Use code 15180 for ending violence against women and girls. Use code 151xx for human rights programming for refugees or migrants, including when they are victims of trafficking.)
<b>24050</b> <b>[edited<sup>0</sup>]</b>	Remittance facilitation	Includes programmes aiming at reducing the sending costs of remittances.

Code 24050 was approved for implementation in 2018 reporting on 2017 flows. See DCD/DAC/STAT(2016)13.

### 3. Additional clarifications on purpose code “Facilitation of orderly, safe, regular and responsible migration and mobility”

#### 3.1. Coverage

6. The new purpose code covers assistance to developing countries that facilitates the orderly, safe, regular and responsible migration and mobility of people. Activities addressing the root causes of forced displacement and irregular migration should not be coded here, but under their relevant sector of intervention.
7. The new code does not relate to expenditures incurred in the provider country for the temporary sustenance of refugees; it will help to clearly differentiate between in-donor refugee costs and migration-related expenditures in developing countries. Expenditures for the temporary sustenance of refugees in the provider country, including for their voluntary return, or in a third developed country should be reported under code 93010.

## 8. The code covers:

- Capacity building in migration and mobility policy, analysis, planning and management: support to mainstream migration into national and local development strategies; to facilitate safe and regular migration and address irregular migration; to maximise the development impact of migration and improve integration of migrants in countries of destination (developing countries only); to develop responses to the social and economic consequences of migration (e.g. "brain drain and gain" issues); to collect and analyse migration data and related research activities. Also includes engagement with diaspora and programmes encouraging remittances and/or their use for developmental projects in developing countries. (*Programmes aiming at reducing the sending costs of remittances are coded under 24050.*)
- Measures to improve migrant labour recruitment systems in developing countries e.g. harmonisation of regulations governing recruitment agencies at origin and destination developing countries (excluding in-donor country costs for regulatory reform); improvement of portability of rights and recognition of diplomas and skills; reduction of recruitment costs; reduction of vulnerability of migrant workers to right abuses and labour exploitation; capacity enhancement of employers and support to trade unions, civil society organisations and the media to provide reliable information and services to migrant workers and their families.
- Capacity building for strategy and policy development as well as legal and judicial development (including border management) in developing countries to, for example, address and reduce vulnerabilities in migration, and strengthen the transnational response to smuggling of migrants and preventing and combating trafficking in human beings - especially of women and girls who make the majority of trafficking - and their inter-linkages and links to corruption and organised crime; protection and assistance to victims of trafficking and smuggling; measures to inform potential migrants about legal processes for migration. (*Only financing for routine civil policing functions i.e. pursuant to preventing and addressing criminal activities and the promotion of public safety are eligible. See eligibility rules and exclusion in paragraphs 100-101 of the Directives in DCD/DAC(2016)3/FINAL. For exclusions in relation to the use of the military, see paragraphs 97-98.*)
- Support to effective strategies to ensure international protection and the right to asylum: measures to enhance national legal frameworks for asylum; to improve reception and admissions policy and capacity in developing countries as well as preparation and access to durable and temporary solutions; support to mainstream protection and assistance to refugees into national and local development strategies, including where there is a large movement of refugees or a protracted situation. (*Humanitarian aspects of refugee and IDP assistance such as delivery of emergency services and humanitarian protection should be coded under the emergency response code 72010.*)
- Support to effective strategies to ensure access to justice and assistance for internally displaced persons (IDPs): measures to facilitate their voluntary, informed and safe integration, return or resettlement as appropriate.
- Assistance to migrants for their safe, dignified, informed and voluntary return to their country of origin (covers only returns from another developing country; assistance to forced returns is excluded from ODA).

- Assistance to migrants for their sustainable reintegration in their country of origin (use code 93010 for pre-departure assistance provided in donor countries in the context of voluntary returns).

### 3.2. ODA eligibility of activities in the field of migration

9. The new code will not broaden ODA eligibility; its coverage is consistent with the existing Directives and ODA eligibility rules.
10. Migration is a global phenomenon that concerns both developing and developed countries. Therefore, programmes might be developed that address migration as a global public good, with multiple objectives including development but also possibly migration control. Only those activities whose primary purpose/motivation is to promote the economic development and welfare of developing countries qualify as ODA. Activities that pursue first and foremost providers' interests (e.g. restricting migration) are excluded from ODA. Co-operation between developed and developing countries on various aspects of migration for a mutual benefit is not *per se* a sufficient criterion for qualifying as ODA; the primary motivation must be the promotion of economic development and welfare of a developing country.
11. Activities in the field of migration might also address rule-of-law issues (e.g. trafficking in persons and the smuggling of migrants); in this area only financing for routine civil policing functions (i.e. pursuant to preventing and addressing criminal activities and the promotion of public safety) are eligible. (See eligibility rules and exclusions in paragraphs 100-101 of the Directives.)
12. Paying for the transit, voluntary or otherwise, of migrants from provider countries is outside the scope of the code, and not eligible. [See paragraphs 47 and 48 in DCD/DAC(2017)35/FINAL.]

#### *Examples of eligible activities:*

- Assessment of existing national migration policies and their possible gaps; improve protection of human rights of irregular migrants, training of lawyers on asylum issues.
- Maximise the impact of remittances for the local economic and social development.
- Capacity building assistance to developing countries to help them prevent and address trafficking in persons and the smuggling of migrants through the elaboration and implementation of comprehensive national counter-trafficking and smuggling responses including fight against corruption and organised crime.
- Promote fair and ethical migrant labour recruitment systems in developing countries. Reduce abusive practices and violations of human and labour rights during migrant recruitment processes and maximise the protection of migrant workers.
- Propose durable solutions to refugees in a developing country (voluntary return, local integration or resettlement) and ensure access to basic rights, including freedom of movement.

- Gender-responsive assistance for dignified and voluntary<sup>4</sup> return and reintegration for migrants in an irregular situation in a developing country willing to return to their country of origin, with careful attention paid to international humanitarian law and non-refoulement commitments in both origin and destination countries.
- Sustainable reintegration<sup>5</sup> of migrants returning from a donor or developing country to their country of origin.
- IOM training for border and migration management officials: awareness raising of international law, labour migration, migration and health, gender training.
- Support to cross-border mobility on which poor communities' livelihoods depend, for instance cross-border pastoralism.
- The Free Movement of Persons and Migration West Africa, designed to support the ECOWAS Commission in its role as a regional platform for migration policy development, strengthen the Migration Dialogue for West Africa (MIDWA) as well as build the capacities of ECOWAS in managing migration and exploring the benefit of ECOWAS free movement protocols.

*Examples of non-eligible activities:*

- Capacity building of migration policies in a provider country.
- Support for forced returns for migrants in an irregular situation in a developing country.
- Support to border and coast guards where main objective is to intercept and return migrants; other projects mainly aimed at restricting migration to donor countries.
- Support for border management in developed countries.
- Paying for the transport, voluntary or otherwise, of migrants from provider countries (including when return support is integrated with reintegration programme in a single budget).

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4 . Assistance to forced returns is excluded from ODA. The "voluntary" nature of returns is defined in DCD/DAC(2017)35/FINAL, footnote 18.

5 . Support for sustainable reintegration is preferably provided through an integrated approach and not through one-off grants.  
See [https://www.iom.int/sites/default/files/our\\_work/ODG/GCM/IOM-Thematic-Paper-Integrated-approach-to-Reintegration.pdf](https://www.iom.int/sites/default/files/our_work/ODG/GCM/IOM-Thematic-Paper-Integrated-approach-to-Reintegration.pdf) and [https://ec.europa.eu/europeaid/sites/devco/files/regional-return-and-reintegration-facility\\_en.pdf](https://ec.europa.eu/europeaid/sites/devco/files/regional-return-and-reintegration-facility_en.pdf).

*Annex. Changes made to the proposal following the consultation with the civil society  
ORGANISATIONS (26 FEBRUARY 2018)*

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
<b>1. MUTUAL BENEFIT</b>		
1	<p>In the code 151xx:</p> <ul style="list-style-type: none"> <li>• Add “Activities that pursue first and foremost providers’ interest (e.g. restricting mobility) are excluded from ODA”.</li> </ul>	<ul style="list-style-type: none"> <li>• The proposed statement is in line with the definition of ODA and is already included in the Secretariat's proposal (paragraph 10). Although it is not common practice to make reference to eligibility in the clarification notes of purpose codes, the Secretariat agrees it would be more straightforward to have this statement recalled upfront and therefore suggests making the adjustment as proposed by the CSOs: “Activities that pursue first and foremost providers’ interest are excluded from ODA”. The example in parenthesis has been added to the list of non-ODA eligible examples.</li> </ul>
2	<ul style="list-style-type: none"> <li>• Add “Activities that are conditioned against cooperation on restricting mobility are also excluded from ODA”</li> </ul>	<ul style="list-style-type: none"> <li>• The proposed statement contains wording which is <u>not</u> included at this time in the reporting directives. In the Secretariat's view, it is in line with the ODA definition, but not all members would agree with this interpretation.</li> <li>• In any case, the proposal mentions that the Secretariat will monitor the implementation and verify the ODA-eligibility of projects reported under the new code: see paragraph 5, fourth bullet. We suggest adding a reference to the February</li> </ul>

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
		<p>2018 CSO letter so that the concern in relation to conditionality is also covered during the review. "A number of CSOs, in their letters of December 2017 and February 2018 to the DAC chair, have also expressed the concern that donors might report under the new code projects that aim at containing mobility rather than facilitating it, which would undermine developmental goals. [...] the review will therefore scrutinise the eligibility of projects in the field of migration, looking at the extent to which activities under the new and existing codes promote the economic development and welfare of developing countries (e.g. when activities are for border management)." (The example in parenthesis is deleted and new examples added under the relevant section at the end of the document.)</p>
3	<p>In the "Additional clarification" section, Paragraph 10:</p> <ul style="list-style-type: none"> <li>• Preserve the current language in this paragraph.</li> </ul>	<ul style="list-style-type: none"> <li>• Current language in paragraph 10 can indeed remain.</li> <li>• Not all members agreed with this sentence from previous version of the proposal. They noted that ODA includes many activities that, although primarily addressing developing countries' needs, convey some mutual "benefit" (e.g. tied aid). There seems to be different interpretations of the wording "mutual benefit" and we therefore suggest alternative compromise language for paragraph 10: "Only those activities whose primary purpose/motivation is to promote the economic development and welfare of developing countries qualify as ODA. Activities that pursue first and foremost providers' interests (e.g. restricting migration) are excluded from ODA. Co-operation between developed and developing countries on various aspects of migration for a mutual benefit is not <i>per se</i> a sufficient criterion for qualifying as ODA; the primary motivation must be the promotion of economic development and welfare of a developing country."</li> <li>• See point 2 above.</li> </ul>
4	<ul style="list-style-type: none"> <li>• Reinstated at the end of the paragraph the sentence, included in previous versions of the proposal, which explicitly excludes activities that "involve co-operation between developed and developing countries on various aspects of migration for a mutual benefit".</li> </ul>	
5	<ul style="list-style-type: none"> <li>• Add "Activities that are conditioned against cooperation on restricting mobility are also excluded from ODA".</li> </ul>	

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
<b>2.RETURNS AND SUSTAINABLE REINTEGRATION</b>		
6	<p><i>On returns:</i></p> <ul style="list-style-type: none"> <li>• Add “<b>gender-sensitive</b> assistance to migrants for their safe, <b>dignified</b>, informed and voluntary return to their country of origin (covers only returns from another developing country)” in line with language from the Global Compact on Migration (objective 21).</li> </ul>	<ul style="list-style-type: none"> <li>• Add the word "dignified" as suggested.</li> <li>• As regards "gender-sensitive", the Secretariat agrees that this principle should be respected in all actions (not just migration). However, as explained during the consultation with CSOs in February 2018, the CRS sector classification is a statistical tool and it is not usual to include qualitative aspects in clarification notes (gender aspects are captured through a policy marker instead). Inserting the proposed reference in the migration code only would create inconsistency and could raise questions; the wording proposed in the zero draft of the Global Compact for Safe, Orderly and Regular Migration (GCM)<sup>6</sup> may also change in the next iterations. Nonetheless, if the GCM introduces specific related concepts/text that needs to be considered then any review could look at this – without prejudice to the primary position that qualitative aspects should be principally addressed elsewhere and not within a statistical tool. It is therefore suggested to not introduce the proposed wording at this stage in the clarification notes, but to refer to "gender-responsive" i) in paragraph 5 of the proposal, first bullet: "the WP-STAT will revisit the purpose code after the global compacts have been adopted to ensure that the definition of the new code remains relevant and to assess whether additional aspects (e.g. gender responsiveness, fair and ethical migrant labour recruitment systems) need to be covered."; and ii) in the 6th example of eligible activities: "gender-responsive assistance for dignified ...".</li> </ul>
7	<ul style="list-style-type: none"> <li>• Add “Assistance to forced returns is excluded”.</li> </ul>	<ul style="list-style-type: none"> <li>• The sentence can be added, it would reinforce the point that only support to voluntary returns is eligible and covered under the new code. It needs to specify "assistance to forced returns is excluded from ODA." otherwise it may be understood as "excluded from the perimeter of the code, but still eligible".</li> </ul>

<sup>6</sup> [https://refugeemigrants.un.org/sites/default/files/180205\\_gcm\\_zero\\_draft\\_final.pdf](https://refugeemigrants.un.org/sites/default/files/180205_gcm_zero_draft_final.pdf)

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
8	<p><i>On reintegration:</i></p> <ul style="list-style-type: none"> <li>Edit: “<b>gender-sensitive</b> assistance to migrants for their sustainable reintegration in their country of origin (<b>excluding pre-departure assistance provided in donor countries</b>)”.</li> </ul>	<p>○</p> <ul style="list-style-type: none"> <li>Include the specification "(use code 93010 for pre-departure assistance provided in donor countries in the context of voluntary returns)" as this is in line with the reporting on in-donor refugee costs. For the reference to "gender-sensitive" (or "gender-responsive") assistance, see point 6 above.</li> </ul>
9	<ul style="list-style-type: none"> <li>Add: “Activities that assist sustainable reintegration of migrants returning to their country of origin should not be coded here but under their relevant sector of intervention (an exception could be cash assistance provided for the reintegration of migrants voluntarily returning from one developing country to another)”.</li> </ul>	<ul style="list-style-type: none"> <li>We take the point that reintegration support could be reported under appropriate purpose codes, such as agriculture or SMEs. We note that the multiple purpose code system will allow both assigning the new code for migration and identifying the relevant sector of intervention for the same activity. It is suggested to add a footnote in the 7<sup>th</sup> example of eligible activities to explain that "Support for sustainable reintegration is preferably provided through an integrated approach and not through one-off grants."</li> </ul>
10	<ul style="list-style-type: none"> <li>Edit “use code... 93010 when expenditures are ... including for their voluntary return <b>and support for reintegration when provided in connection with the return from a donor country (i.e. pre-departure assistance)</b>, or in a third developed country.”</li> </ul>	<ul style="list-style-type: none"> <li>Include the text "use code 93010 when expenditures are for the temporary sustenance of refugees in the donor country, including for their voluntary return and for their reintegration when support is provided in a donor country in connection with the return from that donor country (i.e. pre-departure assistance), or voluntary resettlement in a third developed country". This would in line with point 8 above.</li> </ul>
11	<p>In the “Additional clarification” section, paragraph 8:</p> <ul style="list-style-type: none"> <li>On returns: Add “gender sensitive”, “dignified” and “Assistance to forced returns is excluded”.</li> <li>On reintegration: add “gender sensitive” and “(excluding pre-departure assistance in donor-countries, which should be reported under code 93010 ad in-donor refugee costs)”</li> </ul>	<ul style="list-style-type: none"> <li>See points 6, 7 and 8 above for suggested treatment of these proposed amendments.</li> </ul>

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
<b>3. ROOT CAUSES OF MIGRATION</b>		
12	<p>In the code 151xx:</p> <ul style="list-style-type: none"> <li>Edit: “Activities addressing the root causes of <b>forced displacement</b> should not be coded here, but under their relevant sectors of intervention”.</li> </ul>	<ul style="list-style-type: none"> <li>The Secretariat agrees it is important to align with the wording used internationally, and to avoid problematising migration. It proposes, as a way forward, to reproduce the wording used in the Communiqué of the 2017 DAC HLM i.e. "the root causes of forced displacement and irregular migration" (instead of "migration"). The review will in any case assess the terminology used in the context of the new purpose code.</li> </ul>
13	<p>In the “Additional clarification” section, paragraph 6:</p> <ul style="list-style-type: none"> <li>Edit: “Activities addressing the root causes of <b>forced displacement</b> should not be coded here, but under their relevant sectors of intervention”.</li> </ul>	<ul style="list-style-type: none"> <li>Same as point 12.</li> </ul>
<b>4. BORDER MANAGEMENT AND ILLEGAL MIGRATION</b>		
14	<p>In the code 151xx and in the “Additional clarification” section, paragraph 8:</p> <ul style="list-style-type: none"> <li>Add: “capacity building in migration and mobility policy, analysis, planning and management, including engagement with diaspora and programmes enhancing the development impact of remittances and/or their use for developmental projects in developing countries, <b>to increase the development benefits of migration</b>”.</li> </ul>	<ul style="list-style-type: none"> <li>The Secretariat feels the proposed addition would be redundant, given that "development impact" is already mentioned in the sentence and the inclusion proposed under point 1 would already recall the primary focus of ODA. The objective to "maximize the development impact of migration" is also included in the additional clarifications (paragraph 8, first bullet). We therefore suggest not adding the proposed sentence for the sake of maintaining a balanced and not too heavy text.</li> </ul>
15	<ul style="list-style-type: none"> <li>Edit: capacity building for <b>gender-sensitive</b> strategy and policy development as well as legal and judicial development (including border management) in developing countries <b>to address</b></li> </ul>	<ul style="list-style-type: none"> <li>We understand that the main concern of CSOs is to make a clear distinction between the issues of “irregular migration” and “smuggling” or “trafficking” in line with the GCM which calls on states to not criminalise irregular migration in their national legislations. On the other hand, it could be considered that the wording "irregular"</li> </ul>

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
16	<p><b>and reduce vulnerabilities in migration; facilitate safe migration routes; strengthen the transnational response to smuggling of migrants and preventing and combating trafficking in persons, especially of women and girls who make the majority of trafficking; ensure that smuggled migrants and victims of trafficking are assisted, protected and not criminalised</b>". This language is in line with the Zero Draft of the Global Compact for Migration (Objectives 5, 7 and 9).</p> <ul style="list-style-type: none"> <li>• Add: "Capacity building for border management measures to address vulnerabilities in migration and save lives (including protection of women and children, and ensuring migrants' access to gender-sensitive legal assistance and basic services) are included; interception and pushback measures are excluded". This language is based on the Zero Draft of the Global Compact on Migration</li> </ul>	<p>migration is consistent with the title of the code and SDG target 10.7 which mentions "regular" migration. As a way forward on this issue, we propose to move the reference to "irregular migration" under the first bullet, to disentangle it from the issues of smuggling and trafficking: "This includes support to facilitate safe and regular migration and address irregular migration, ...". As indicated above, the review will in any case assess the terminology used in the context of the new purpose code.</p> <ul style="list-style-type: none"> <li>• Introduce the wording proposed for "to address and reduce vulnerabilities in migration" and "strengthen the transnational response to smuggling of migrants and preventing and combating trafficking in persons" as this is in line with the scope of the original proposal.</li> <li>• Add a reference to "safe" migration under first bullet (the proposed wording on safe migration routes is too specific).</li> <li>• We propose not to take into account the other suggested additions for the reasons explained below: <ul style="list-style-type: none"> <li>○ "gender-sensitive": see point 6 above for the explanation.</li> <li>○ "especially of women and girls who make the majority of trafficking women and girls": this text can go in the additional clarifications instead, to not lengthen the clarification notes of the purpose code.</li> <li>○ "ensure that smuggled migrants and victims of trafficking are assisted, protected and not criminalized": protection and assistance to victims of trafficking and smuggling is already mentioned in the additional clarifications.</li> </ul> </li> <li>• In our view, this proposed paragraph overlaps with text already included above: "border management", "vulnerabilities in migration", "protection" are already mentioned. We propose to add examples of ODA and non-ODA eligible activities to clarify the boundaries of ODA in the field of border management (this would also cover the case of "interception and pushback measures"): <ul style="list-style-type: none"> <li>○ Eligible (examples taken from the CSO letter): <ul style="list-style-type: none"> <li>○ "Support to cross-border mobility on which poor communities' livelihood depends, for instance cross-border pastoralism."</li> </ul> </li> </ul> </li> </ul>

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
	(objective 8) and the right to leave a country (Article 12 of the International Covenant on civil and Political Rights).	<ul style="list-style-type: none"> <li>○ "The Free Movement of Persons and Migration West Africa, designed to support the ECOWAS Commission in its role as a regional platform for migration policy development, strengthen the Migration Dialogue for West Africa (MIDWA) as well as build the capacities of ECOWAS in managing migration and exploring the benefit of ECOWAS free movement protocols."</li> <li>○ Non-eligible: former example "Contribution to armed patrols for border control" amended to "Support to border and coast guards where main objective is to intercept and return migrants; other projects mainly aimed at restricting migration to donor countries."</li> </ul>
<b>5. MIGRANT LABOUR RECRUITMENT SYSTEMS</b>		
17	<p>In the code 151xx:</p> <ul style="list-style-type: none"> <li>• Add "measures to <b>ensure and improve fair and ethical</b> migrant labour recruitment systems in developing countries <b>and to ensure that the rights of migrant workers are protected and respected</b>". This language is in line with the Zero Draft of the Global Compact on Migration (objective 6).</li> </ul>	<ul style="list-style-type: none"> <li>• Regarding the inclusion of a reference to "fair and ethical", we propose a similar treatment as for "gender-responsive" under point 6 above i.e. not include these qualitative aspects in the clarification notes at this stage, but add a reference to them in the review and fourth example of eligible activities. <ul style="list-style-type: none"> <li>○ Review: "the WP-STAT will revisit the purpose code after the global compacts have been adopted to ensure that the definition of the new code remains relevant and to assess whether additional aspects (e.g. gender responsiveness, <b>fair and ethical migrant labour recruitment systems</b>) need to be covered."</li> <li>○ Example: "<b>Promote fair and ethical migrant labour recruitment systems in developing countries [...].</b>"</li> </ul> </li> </ul>

	Adjustments proposed by CSOs	Treatment proposed by DAC Secretariat
18	<p>In the “Additional clarification” section, paragraph 8:</p> <ul style="list-style-type: none"> <li>• Add “measures to <b>ensure and improve fair and ethical</b> migrant labour recruitment systems in developing countries <b>that protect and respect the rights of migrant workers</b>”</li> <li>• Add ‘<b>gender-sensitive</b> reduction of vulnerability of migrant workers to right abuses and labour exploitation”</li> </ul>	<ul style="list-style-type: none"> <li>• Same as points 6 and 17.</li> </ul>
		<p><b>Additional edits to reflect members' comments received on REV2:</b></p> <ul style="list-style-type: none"> <li>• Add "Use code 15136 for support to countries' authorities for immigration affairs and services (optional)" to manage the overlap with this budget identifier code.</li> <li>• Addition of examples of ODA and non-ODA activities to clarify that i) the code does not expand ODA, and ii) the code is not intended to blur the line between development and migration agenda: <ul style="list-style-type: none"> <li>○ Add a reference to "non-refoulement" in 6<sup>th</sup> example of ODA-eligible activity: "... migrants in an irregular situation in a developing country willing to return to their country of origin, with careful attention paid to international humanitarian law and non-refoulement commitments in both origin and destination countries".</li> <li>○ Add new examples of non-eligible activities: <ul style="list-style-type: none"> <li>○ "Support for border management in developed countries".</li> </ul> </li> </ul> </li> </ul>

	<b>Adjustments proposed by CSOs</b>	<b>Treatment proposed by DAC Secretariat</b>
		<ul style="list-style-type: none"><li>○ "Paying for the transport, voluntary or otherwise, of migrants from provider countries (including when return support is integrated with reintegration programme in a single budget)."</li></ul>