

**DEVELOPMENT CO-OPERATION DIRECTORATE
DEVELOPMENT ASSISTANCE COMMITTEE**

DRAFT SUMMARY RECORD OF THE SENIOR LEVEL MEETING (SLM)

held on 14 April (afternoon) and 15 April (morning) 2010, at the OECD Conference Centre, Paris

DAC Meeting, 28 June 2010

This Summary Record is submitted for APPROVAL under Item 2 of the Draft Annotated DAC Agenda [DCD/DAC/A(2010)13].

Comments and text proposals regarding an initial draft have been provided by DAC delegations through two successive Electronic Discussion Groups and additional e-mail correspondence: these changes have been integrated in this text.

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DRAFT SUMMARY RECORD OF THE SENIOR LEVEL MEETING

**held on 14 (afternoon) and 15 (morning) April 2010
at the OECD Conference Centre, Paris**

I. Briefing by DSG Padoan, followed by discussion on “The OECD Green Growth Strategy: The Development Dimension” [C/MIN(2009)5/ADD1/FINAL], [C(2010)24] and [DCD/DAC(2010)20]

1. SLM delegates appreciated Pier Carlo Padoan’s introduction to the OECD Green Growth Strategy and provided their views on the development perspective. They conveyed three key messages: first, make use of lessons from development co-operation, especially on aid effectiveness principles and approaches; second, be aware of trade-offs between “Green” and “Growth” in achieving a balance between economic growth and other development needs, which can be addressed through a menu of policy choices; and third, pay attention to the social dimensions of Green Growth, especially the impact on the poor. Delegates also suggested some specific areas of focus, such as the political economy dimension of Green Growth, legal frameworks, financing, intellectual property rights, ODA conditionality, policy coherence for Green Growth, and the importance of relevant research.

2. Delegates endorsed the draft *Policy Statement on Integrating Biodiversity and Associated Ecosystem Services into Development Co-operation* as a useful contribution to COP10 on Biological Diversity.

II. Adoption of the Agenda [DCD/DAC/A(2010)7]

3. The draft agenda was adopted without comment.

III. DAC Chair Oral Report on Aid Effectiveness “Beginning Now” Commitments [DAC/CHAIR(2010)2]

4. The DAC Chair reported on the answers received from members to his February letter about implementing the “beginning now” commitments members undertook in Accra at the HLF-3 in September 2008. The summary prepared by the Secretariat shows that all DAC donors are still highly committed to the Paris and Accra principles, but that the speed of implementation varies greatly from donor to donor. Collective achievement of the Paris targets, which are set to be achieved by this year (2010), is therefore at risk.

5. The DAC Chair made a call to all DAC donors to:

- mobilize all their energy, in particular at country level, to improve their performance against the Paris indicators in the remaining months of 2010, so that they can be reflected in the 2011 monitoring survey that will be presented at the HLF-4;
- provide high-quality forward-spending data for the DAC survey, and look again at making this data available to partner countries to meet their needs regarding medium-term predictability;
- support as much as possible the “focus countries” of the Working Party on Aid Effectiveness – including countries such as Ghana, Mali or Ecuador who have asked for help in unblocking barriers to implement the Paris agenda in full;
- empower and support field office staff to deliver the 2011 Paris Monitoring Survey by the required deadline at the beginning of next year.

IV. Development Finance Challenges 2010-2015: Issues Paper [DCD/DAC(2010)6/REV2] and Monitoring Report of the DAC HLM Action Plan on Responding to Global Development Challenges at a Time of Crisis [DCD/DAC(2010)7/REV2]

6. SLM participants discussed the DAC's role in helping to shape development finance through 2015. The implementation of the Paris Declaration and Accra Agenda for Action will greatly enhance the total impact of resources, including ODA. The effectiveness of development finance is also powerfully shaped by the global development architecture, which is ever more complex and fragmented. DAC is well placed to support greater coherence of the multilateral system and its fit with bilateral efforts, supplying objective analysis and explicit guidance for a better division of labour. The DAC should focus on its value-added, and continue to track commitments on ODA and their fulfilment.

7. In collaboration with other OECD committees, IFIs and other actors, DAC should also enhance its analysis and develop scenarios for development financing availability, with ODA as the core element, but also including non-ODA development-friendly flows such as private and voluntary flows, private-public partnerships, domestic resources, etc. The SLM highlighted the importance of greater transparency and clearer definitions. Innovative financing provides opportunities for leveraging additional development resources and engaging new stakeholders in creative ways. The DAC should build on the work of the Leading Group on innovative finance, both on sources and uses. The DAC should also invest further efforts in clarifying definitional boundaries to ODA. In the context of future follow-up on the DAC HLM crisis Action Plan, the DAC can play a useful monitoring role in collaboration with IFIs, but should not play a crisis-coordinating function as such.

V. Accelerating Progress Towards the Achievement of the MDGs: Preparing for the 2010 MDG Summit [DCD/DAC(2010)8/REV1]

8. The Chair introduced the questions for discussion. The UNDP called for a “no nonsense Summit” in September to be based on an “MDG Break-through Strategy” setting out what needs to be done to make significant progress. In a changing landscape, we should look at the challenges and opportunities for the Summit and focus on what the DAC can bring to the table to accelerate progress towards achieving the MDGs by 2015. We should focus on where the MDGs are off-target, notably in fragile states, and on what the DAC can do to keep up the momentum on the volume and effectiveness of aid, its predictability, and its contribution to tackling extreme hunger, poverty and vulnerability.

9. Members have a very strong and positive commitment to the MDGs, which has galvanised efforts, promoted greater ownership and built more effective aid partnerships. The partnerships goal has helped us to collaborate better to implement the aid effectiveness agenda and improve coherence among ourselves and other actors. We must gather success stories and use the evidence and lessons learned to invest more in what works. This is relevant to many areas including more sustainable, equitable and greener growth; addressing climate change; advancing gender equality and women's empowerment; dealing with conflict and fragility; improving governance and accountability; and delivering aid more effectively. At the same time, we need to adapt approaches and partnerships to respond to changes in the aid architecture and development landscape, such as the increased presence of emerging economies, south-south co-operation and G8 – G20 relations.

10. There was broad consensus on focusing attention on areas for intensified action between now and 2015. While it is too early to open up a fuller DAC discussion on post-2015 scenarios, this is something the DAC will need to start thinking about to ensure it continues to “add value” to the international development agenda.

11. The Chair concluded by noting the strong commitment to delivering the MDGs and to keeping and reinforcing the present dynamic until 2015, with strengthened efforts in a number of areas including sustainable economic and green growth, job creation, fragile states, gender equality, peace and security, and co-operation with new partners, including the private sector. The Secretariat will draft a DAC note, based on the discussion, to support the Secretary-General's participation at the UN Summit in September.

VI. Implementing the DAC Reflection Exercise [DCD/DAC(2010)13/REV1]

12. SLM participants discussed whether the Committee was heading in the right direction in integrating the DAC Reflection Exercise recommendations in the latest proposal for the Programme of Work and Budget 2011-2012 including strengthening core areas, enhancing work on global development governance, deepening work on policy coherence and development, and enhancing inclusiveness. While some participants viewed that DAC as generally on the right track, most considered that the change would be evolutionary rather than revolutionary. They also acknowledged that there were different member preferences for priority areas within a flat budget envelope, but nevertheless encouraged the Committee to prioritise better, and be more ambitious, vibrant, flexible, synergistic and cost-effective.

13. In a related discussion on High Level Meetings, most participants agreed that these should be held only when there was a political and strategic agenda for ministers to make decisions, add value and achieve clear outcomes. They also saw the value in a joint or back-to-back meeting that included emerging donors and possibly other stakeholders.

VII. Other Business

14. There was no other business.

ANNEX 1**DEVELOPMENT FINANCE CHALLENGES 2010-2015****Chairman's Summary*****SLM Agenda Item 4 (Development Finance Challenges 2010-2015)***

The SLM discussed the DAC's role in helping to shape development finance through 2015. The following summarizes a number of points that emerged from this session.

1. Valuable progress has been made towards achieving the MDGs. It is important to work from the objective of accelerating MDG achievement and how development finance serves this objective and not vice versa. The achievement of the MDGs is a collective effort. Partner countries are at the heart of MDG achievement and their engagement efforts and policies drive the effective use of all resources. External sources provide complementary but critical investment, in which respect ODA constitutes an influential element.
2. It is important to balance quality and quantity of finance to increase its effective use. These are mutually reinforcing: for example greater predictability of resources increases their impact. The implementation of the Paris Declaration and Accra Agenda for Action will greatly enhance the total impact of resources including ODA. Good practice on policy coherence for development is another necessary element to achieve development objectives.
3. The effectiveness of development finance is also powerfully shaped by the global development architecture, which is ever more complex and fragmented. DAC is well placed to support greater coherence of the multilateral system and its fit with bilateral efforts, supplying objective analysis and explicit guidance for a better division of labour.
4. The DAC can provide a valuable service by providing a coherent overall picture of development finance flows and situating ODA within it. The DAC should focus on its value-added and continue to track commitments on ODA and their fulfilment. In collaboration with other OECD committees, IFIs and other actors, DAC should also enhance its analysis and develop scenarios for development financing availability, with ODA as the core element, as well as scenarios for other flows such as private and voluntary flows, private-public engagement, domestic resources, etc. The use of public funds to leverage private investment is important for broader development finance and climate change finance. The strong link between global challenges, in particular climate change and poverty reduction, emphasizes the difficulty in distinguishing between or separating financial flows to these two objectives. The DAC's work on mitigation and adaptation markers is a welcome contribution.
5. The SLM highlighted the importance of greater transparency and clearer definitions. Innovative financing provides opportunities for leveraging additional development resources and engaging new stakeholders in creative ways. The DAC should build on the work of the Leading Group on innovative finance, both on sources and uses. The DAC should invest further efforts in clarifying definitional boundaries to ODA.

6. The active engagement of new and emerging development partners is essential to understanding the rapidly evolving landscape of development finance. There are valuable lessons on development financing to be shared between long standing as well as new and emerging providers of development finance. The DAC should draw on the lessons learned by new development partners in their own national development including their governance and institutional experience. From the point of view of partner countries, it is important to understand what external funders can do to maximize impact of all flows. The DAC should pursue its deeper engagement with new development partners present at the SLM.

7. It was too early to conclude that the financial and economic crisis is over for developing countries, or to what extent short-term impacts may translate into longer term reversals in MDG achievement. Nonetheless, thanks especially to responses by countries themselves and prompt flexible action by the IFIs, present prospects are better than feared at the time of the HLM Action Plan. The SLM agreed that the 2009 Crisis Action Plan was useful, but not central to the crisis response mostly led by IFIs. The DAC can play a useful monitoring role in collaboration with IFIs, but should not play a crisis coordinating function as such.

ANNEX 2

OECD GREEN GROWTH STRATEGY

Summary Record of the DAC Senior Level Meeting Lunch Session on “The OECD Green Growth Strategy: The Development Dimension”, 14 April 2010

This lunch session was organised for the SLM delegates to provide inputs to the OECD Green Growth Strategy from the development perspective. The session was opened by Mr. Pier Carlo Padoan, OECD Deputy Secretary General and Chief Economist, followed by a discussion by the delegates. SLM participants were also invited to endorse the DAC *Policy Statement on Integrating Biodiversity and Associated Ecosystem Services into Development Co-operation*.

Presentation by Mr. Padoan on the progress on the OECD Green Growth Strategy

Mr. Padoan presented the key elements of the interim report of the OECD Green Growth Strategy, to be presented to the OECD Ministerial Council Meeting, emphasising the global economic crisis as an opportunity for change and the need to address the development dimensions of Green Growth. These include, in particular, sound natural resource management and governance, climate resilient growth and low-carbon growth in developing countries.

Other key elements of transiting to a “steady state” Green Growth trajectory include avoidance of “green” trade protectionism, promoting green technology transfer to developing countries, market price signals, regulation and investment to escape from “lock-in” to old technologies, exit from harmful government policies and subsidies, and new measurement of well-being and behaviours. Mr. Padoan made reference to ongoing relevant OECD work, such as the Innovation Strategy and the Global Project on Measuring the Progress of Societies. He noted, however, that the coverage of development issues in current the draft of the “Green Growth Strategy” remained insufficient and would have to be enhanced in subsequent drafts.

Inputs from the Delegates on Green Growth

Delegates affirmed the importance of Green Growth to development. The comments conveyed three key messages.

1. *Make use of lessons from development co-operation.*

Delegates emphasised the need for Green Growth approaches to build on the lessons from past development co-operation experiences. Rich experiences from development co-operation on the environment and growth agenda, as well as the work on Aid Effectiveness, can usefully feed into the OECD Green Growth Strategy, especially in view of the many vertical implementation modalities being considered. A global, integrated approach is needed.

2. *Be aware that trade-offs may exist between “Green” and “Growth”.*

Some delegates were concerned about embracing the idea of Green Growth without being aware of the costs and trade-offs that it may incur. Although all agreed on Green Growth in principle, the need for balance in terms of economic growth and other development needs in developing countries should not be forgotten. Therefore, the Green Growth Strategy should take the development dimension into account through policy options with clear reference to costs and benefits so that developing countries can choose what they need from the policy menu.

3. *Articulate the social dimensions of Green Growth, especially the impact on the poor.*

Delegates stressed the need to pay increased attention to the social dimension of Green Growth, in relation to economic and environmental dimensions. In particular, Green Growth should be pro-poor and contribute to poverty reduction as well as other goals set in the MDGs. Some “green” activities can result in an undesirable impact on the poor (e.g. biofuel production that displaces food production can threaten food security for the poor).

Delegates also suggested some specific areas of focus, such as the political economy dimension of Green Growth, legal frameworks, financing, intellectual property rights, ODA conditionality, policy coherence for Green Growth, and the importance of relevant research.

Comments on Biodiversity Policy Statement

Delegates supported the draft Statement as a useful contribution to COP10 on Biological Diversity, with one proposal for modification. The revised final draft, incorporating the received comments, is being resubmitted to the SLM on 15 April.

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