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English - Or. English

**DEVELOPMENT CO-OPERATION DIRECTORATE
Development Assistance Committee**

Working Party on Aid Effectiveness

DRAFT SUMMARY OF THE 12TH MEETING

Held on 9-11 July 2008 at OECD, Paris

*An advance copy of the draft summary was circulated to Members for comments on 17 September.
This revised version is submitted for APPROVAL at the next WP-EFF meeting scheduled for 25-26 November 2008.*

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WORKING PARTY ON AID EFFECTIVENESS

SUMMARY RECORD OF THE 12TH MEETING

Held at OECD, Paris on 9-11 July 2008

I. INTRODUCTION

1. In his welcoming remarks, the Chair, Jan Cedergren, recalled that the process leading to the Accra High Level Forum had been quite extraordinary in terms of consultations and preparatory work. More than 80 countries participated in the regional events, over 300 civil society groups were associated to preparations, 54 partner countries engaged in this year's monitoring survey compared to 34 in 2006, and non- DAC donors were also increasingly involved. An enormous amount of work was carried out to move forward with the Paris Declaration through joint ventures and multiple work streams. Members and their political masters had a responsibility now to move ahead in a more ambitious way by agreeing on a strong Accra Agenda for Action (AAA) and get better results on the ground.

2. It was decided to conduct discussions on the Accra Agenda for Action (AAA) in several rounds over the three days and allow for sub-group meetings to facilitate convergence of views on issues under debate. The Agenda for the meeting was adopted. The Summary Record of the last meeting was approved with the suggestion to replace private foundations by the broader notion of private sector in §14.

II. HLF-3 INPUTS

3. Final drafts of key documents for the Accra HLF were presented by team leaders for feedback from Members before publication and dissemination:

- Draft 2008 Monitoring Survey – George Carner, Chair of the Joint Venture on Monitoring the Paris Declaration
- Evaluation Synthesis of the Implementation of the Paris Declaration – Niels Dabelstein, Reference Group Co-Chair
- Draft Progress Report on Aid Effectiveness – Stephanie Baile, Secretariat
- "Promise of Paris" publication – Caroline Leclerc, CIDA, Canada
- Donor reports on implementing the Paris Declaration – Sarah Fyson, Secretariat
- Report on the Use of Country PFM Systems – Riccardo Maggi, Co-Chair of the Joint Venture on Public Financial Management.
- Findings and recommendations from the Advisory Group on Civil Society – Stephen Wallace, Chair, AG-CS

4. Members joined in praising the quality of the documents. The reports, in their view, rightly revealed slow progress in meeting some of the key commitments made in Paris. As such, they brought to light the major constraints and served as a useful wake-up call to trigger consensus on bolder actions to be endorsed by Ministers in Accra.

5. It was agreed that the monitoring, evaluation and progress reports would be distributed as background for discussion in Accra and all the other inputs from joint ventures and work streams would also be circulated as reference for information.

III. THE ACCRA AGENDA FOR ACTION (AAA)

6. Following remarks by the DAC Chair, Eckhard Deutscher, on the Accra process and his expectations, the Chair invited discussion on the 2nd draft AAA prepared by the Consensus Group [DCD/DAC/EFF(2008)16]. Members welcomed the new draft as a major improvement over the version tabled in April. It was much more political, specific and accessible and offered a solid basis for discussion. Members, however, emphasized that the AAA should better reflect the position paper from the partner country contact group as well as findings from the monitoring survey, evaluation study and progress report. The AAA should also move further away from statements of intent and put forward high impact actions that strengthen the Paris Declaration.

7. Most suggestions indeed were aimed at sharpening the commitments to push for concrete results on the ground in a number of areas where progress has been slow. This included in particular:

- **Use of country systems** was recognized as a clear priority for partner countries. It should not be restricted to public financial management and procurement but include other core systems (auditing, monitoring, evaluation, environmental assessment, etc.). The debate focused on ways of stepping-up donor commitment to use country systems striving for a balance between the need to reinforce ownership and varying levels of tolerance for risk among donors.
- **Predictability.** While all agreed on the importance of aid predictability and most donors were in a position to provide medium-term indications, some could not commit to multi-year budgeting due to legislative requirements.
- **Conditionality** should be set in a partnership and accountability framework where conditions, -- being country-owned and mutually agreed -- can be functional.
- **Division of labour.** The main principles drawn from the EU code of Conduct and the DoL task team should better feature in the AAA as concrete means of lowering transaction costs generated by the multiplicity of donors, over-concentration in certain sectors and loss of alignment.
- **Capacity development.** Questions evolved around *definitions* – technical co-operation as well other means of supporting partner country institutions, and South-South co-operation; *scope* – focusing on the whole administration based on country strategies; and *monitoring* – defining benchmarks to measure progress. A plea was also made to reflect the Bonn Consensus more prominently¹.

¹ See Bonn Workshop on Capacity Development: Accra and Beyond, 15-16 May 2008

- **Aid untying.** Partner countries and a number of donors felt the commitments were too modest with respect to untying while a few donors recalled difficulties to go beyond the current statement.
- **Mutual accountability.** It was suggested to tighten the language and strengthen commitments drawing on the Partner country contact group paper which is more progressive in this area. Members especially underlined the need to keep a strong emphasis on domestic accountability and related transparency in both partner and donor countries.
- **Cross-cutting issues** such as gender, environment and human rights as well as corruption were better integrated in this version but further emphasis was expected in the results section. In response to some comments several Members insisted on keeping the reference to international agreements on these issues which are important for development.
- **Non-DAC donors:** It was suggested to make references to middle income countries and to emphasise South-South co-operation, not only to promote mutual learning but also to deepen initiatives of non DAC donors in implementing the Paris Declaration.
- **Fragile states:** the formulation could benefit from the Kinshasa statement² and should stress donor commitment to take a 'whole of government' approach.
- **Ownership:** Several Members called for a clear reference to democratic ownership. It was also stressed that reducing aid dependency was essential to ownership. This should be part of partners' efforts to raise domestic resources and make full use of development resources including from the private sector.
- Finally, it was suggested that the **forward looking section** at the end should pave the way for a more political vision.

8. The Chair concluded that the Consensus Group would do its best to revise the draft AAA and find compromise language based on Members' guidance and comments. This would include proposals made by the **three sub-groups**³ who were tasked in the course of the meeting to discuss and refine proposals on (1) capacity development; (2) use of country systems; and (3) accountability, predictability and conditionality. The third draft AAA would be circulated on 25 July.

² Kinshasa statement following the preparatory meeting on Roundtable 7 held on 2 July 2008

³ The sub-groups included the following Members:

(1) Capacity development: Australia, Nigeria and Senegal.

(2) Use of country systems: IMF, Netherlands, South Africa, Sri Lanka and United States.

(3) Accountability, predictability and conditionality: Colombia, European Commission, Japan, Mali, Uganda and United Kingdom.

IV. ROUNDTABLES AND HLF-3 ORGANISATION

a) Roundtables

9. Following an introduction by the Secretariat (Hubert de Milly) Roundtable Co-Chairs outlined the focus and format of their respective RTs and replied to comments and suggestions received from the Working Party.

ROUNDTABLE	TOPIC	PRESENTER
Roundtable 1	Country ownership	Sandra Alzate Cifuentes
Roundtable 2	Alignment	Riccardo Maggi
Roundtable 3	Harmonisation	Jost Kadel
Roundtable 4	Managing for development results	Elaine Venter
Roundtable 5	Mutual accountability	Liz Higgins
Roundtable 6	Role of civil society in advancing aid effectiveness	Stephen Wallace
Roundtable 7	Situations of fragility and conflict	Serge Snrech
Roundtable 8	Enhancing results by applying the Paris Declaration at sector level	Ricardo Arias
Roundtable 9	The Changing Aid Architecture: Implications on Aid Effectiveness"	Richard Manning

10. In concluding the session, the Chair recalled that the main RT messages will be reported back to Ministers at the dinner and in plenary. RT Co-Chairs will subsequently produce summaries of about 9 pages each, and short versions of the main RT outcomes will be incorporated in the HLF-3 Chairman Summary to be available after the Forum. These documents will also serve to inform discussions on the way forward after Accra and help shape the WP-EFF future work plan.

b) HLF-3 Organisation

11. The Chair drew attention to the document on preparations for Accra [DCD/DAC/EFF(2008)17] which provided an update on participation, logistics, the market place as well as the agenda, communications and the budget.

- **Agenda.** Richard Carey (Secretariat) introduced the HLF-3 Agenda which was welcomed as an improvement over the previous draft. Members asked for a more balanced representation of speakers both regionally (for partner countries) and institutionally (between multilateral and bilateral donors as well as among bilaterals). It was also requested to provide more time for the item on the road to Doha. In response to questions, points were clarified as to the format of the dinner and plans for final negotiations in the case of unresolved issues.
- **Communications.** Brenda Killen (Secretariat) briefed Members on plans for the BBC World Debate of 3 September, and Jan Pakulski (World Bank) outlined the main elements of the communications strategy ahead of and throughout the Forum.

- **Budget.** Hubert de Milly (Secretariat) updated the Working Party on the HLF-3 budget situation recalling the most recent pledges received. Several Members announced new voluntary contributions at the meeting which led to closing the financing gap. It was also recalled that funding would be set aside to make the event carbon-neutral.

V. THE ACCRA AGENDA FOR ACTION (Resumed)

12. See summary of discussion in section III above

VI. WP-EFF FUTURE WORK PLAN

13. Following an introduction by the Secretariat (Brenda Killen) on the DAC programme of work process for the next OECD biennium (2009-2010), Members provided initial views on the WP-EFF future work plan, mandate and organization in the limited time left at the end of the meeting.

14. In view of the increasing number of partner countries expected to participate in Accra and the growing involvement of non-DAC donors, it was expected that the Working Party would be asked to expand its membership. At the same time, it was noted that WP-EFF had already become a very large body, quite costly and complex to manage. Efficient ways of working in partnership would have to be found taking model, for instance, on the valuable networks and working groups that operated in the run-up to Accra to move forward on issues such as civil society, division of labour and health as a tracer sector. It was agreed to resume discussion on the focus of future work after Accra, at the next WP-EFF meeting scheduled for November.

VII. CONCLUSIONS AND NEXT STEPS

15. The Working Party paid tribute to Jan Cedergren for his highly valued guidance and chairmanship over the last two years after confirmation that he would step down at the next meeting. The Chair in turn warmly thanked Chris Hall, his Vice-Chair from the World Bank who would be soon retiring from his position. In closing, J.B. Siriboe, Vice-Chair from Ghana expressed his gratitude to the Working Party and looked forward to welcoming all participants in his country for the High Level Forum in September.

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