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Working Party on Aid Effectiveness and Donor Practices

DRAFT SUMMARY OF THE SIXTH MEETING OF THE JOINT VENTURE ON MANAGING FOR DEVELOPMENT RESULTS

Held on 18 October 2005 at the OECD in Paris

This document is submitted FOR APPROVAL at the next meeting of the Joint Venture on Managing for Development Results.

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**DRAFT SUMMARY RECORD OF THE SIXTH MEETING
OF THE JOINT VENTURE ON MANAGING FOR DEVELOPMENT RESULTS**

18 OCTOBER 2005

Adoption of the agenda (agenda item 1)

1. The meeting's agenda as proposed was accepted by the members.

Summary of the third meeting (agenda item 2)

2. The summary of the fifth meeting of the JV was accepted by the meeting without proposals for changes.

Joint Venture MfDR Work programme (agenda item 3)

Introductory remarks by the director of the DCD, Mr. Michael Roeskau

3. Michael Roeskau indicated that managing for results can be considered as the frontier of the work of the Working Party (WP EFF). The Paris Declaration, which provides the framework for the WP and the JV, goes beyond studies and policy advice, and focuses on implementation, on results on the ground. The JV has an important contribution to make here in setting out how results can be the focus for the cooperation of donors and partners.
4. Mr. Roeskau furthermore reminded the JV of the letter of the DAC Chair in which the subsidiary bodies under the DAC such as the JV MfDR are urged to maintain a common "look and feel" for the outputs they produce.

Sourcebook MfDR (task B.2)

5. Lada Strelkova (World Bank) indicated that after the first draft version of the Sourcebook that was distributed during the HLF on Aid Effectiveness in Paris (March 2005) the first final edition is about to be completed. New cases have been reviewed by the Review Panel in its Ottawa meeting and have been included in the new version of the Sourcebook, which is labelled "Edition 1". Spanish and French translations are being prepared by the IADB and CIDA. The Sourcebook Edition 1 will be made available at the Entebbe workshop (16-17 November) and at the DAC SLM in the beginning of December. A live website containing the Sourcebook will be maintained by the World Bank.
6. It is anticipated that the ongoing tasks under the JV, including in particular the Mutual Learning Initiative, will yield a wealth of new case material that will be added to the Sourcebook. This would then result in a "Sourcebook MfDR Edition # 2" that would become available at the planned 3rd Round Table on Results
7. Many members expressed their very positive assessment of the Sourcebook and their appreciation to the Sourcebook team of the World Bank for the job well done. It was also acknowledged that the participation of partner countries in the Ottawa review panel meeting had contributed to the improvements in the quality of the Source Book. Members indicated that the Sourcebook is already being

used extensively in their agencies. Some indicated that they would continue to bring cases, particularly showing examples of cooperation (harmonised & aligned) among donors and partners working towards results.

8. Norway underlined the importance of a results focus in capacity development and asked what could be done to encourage UNDP – due to its central role in capacity development at country level - to participate in the JV MfDR. Brian Baldwin (IFAD) promised to follow up.

9. The communications and maintenance plan as proposed in a note from the Sourcebook-team was supported by the members. Several members indicated that they aim at an internal presentation to staff and/or that they plan to put it on the agenda for upcoming aid effectiveness related events (Sweden, UK, Norway, Germany, Switzerland) or include it in internal training programmes (Norway, Belgium, AfDB), performance reviews (Norway, Denmark) and capacity building efforts (Norway, IADB, AsDB). The suggestion made was that the Sourcebook be linked to internal electronic Operations Manuals and “toolboxes” that many agencies have. It was decided that co-chairs would write to each head of bilateral and multilateral agencies and send a copy of the Sourcebook.

10. Canada indicated that the external dissemination of the Sourcebook is to be considered in the context of a broader communication strategy of the JV which takes into account distribution via specialized networks, as well as distribution to and in partner countries. The US delegate added that the availability of the Sourcebook should be announced widely in various kinds of newsletters etc. Perhaps a short brochure should be considered that explains the potential use of it for a range of clients. The UK and others indicated that the UN system should be involved in the dissemination. Regarding distribution to Embassies and delegations some members pointed at the large flow of information that these – often quite small – units are receiving already from HQ’s and others, and distribution should therefore be much focused.

11. The question of distribution outside agencies was brought up. Consultants, NGO’s, academia and other networks should be aware of the way the Paris Declaration is being translated into practical approaches, amongst others in the area of Managing for Development Results. There is, however, the cost to be considered. We want the Sourcebook to be available free of charge, but the budget to carry that ambition is modest, and part of the demand will have to be referred to the Web-based version – where it can be downloaded.

12. All members were asked to indicate to the Secretariat in a form what dissemination they will be seeking in their agencies and how many printed copies they expect to distribute. The Sourcebook team, together with the Secretariat, will proceed with the preparations for printing and distribution of the Sourcebook. On the basis of the information to be provided by members about the number of hard copies required, a proposal will be made for printing, distribution and dissemination, including the financial implications of that proposal. Members will be invited to comment on that proposal, after which co-chairs will be deciding on next steps.

13. The chair summarised by saying that the Sourcebook is a valuable JV product – a Source of Inspiration for practitioners – and that the JV broadly supported a wide dissemination and “marketing” effort and continued partners’ involvement in its further development.

Results-based Allocation (task B.3)

14. The decision made in the last meeting was confirmed that this work of the JV had to feed into broader discussions on aid allocation that are being prepared for the DAC (SLM). Parallel to this, there is a proposal for the organisation of a Global Forum on Development, at the OECD level, that is to consider

development finance in a broader (aid architecture) context. The Secretariat is asked to see whether the work done by the JV may feed in to that Forum.

Harmonization around Results Reporting and Monitoring (task C)

15. Doug Barnett (AfDB) from the task team introduced the discussion by saying that indeed the existence of a fully functioning and harmonised Results M&E system in practice means that the country concerned is on a healthy growth path. The task C study is in fact on how to get there. Findings from the four case studies (Madagascar, Tanzania, Uganda, Mozambique) have been summarised in a “synthesis note” on which the comments of the JV members are invited before 5 November. The study findings will also be discussed in the upcoming Kampala regional (East and Southern Africa) workshop on 16 and 17 November. The US delegate urged for a link to the Sourcebook – the (edited) synthesis note may very well feed into it, and so perhaps can the underlying cases.

16. The discussion then focused on the follow up to this task, which would be about the possible links between results-reporting in-country and results-reporting by donors to their constituencies. What is the scope for – and what are the limits to – further harmonisation in this area. Karl-Anders Larsson from SIDA re-iterated that his agency is prepared to take a lead here. The Swedish chair of the Heads of Information group¹ would be willing, together with some of his colleagues in that group, to explore these possible links, and at the same time consider in what ways these communication experts may provide support to the partner countries in their effort to communicate results to the national parliament and civil society. The suggestion was made, therefore, to invite this HOI group to attend the Entebbe workshop and explore the scope for next steps. CIDA expressed support to the initiative, and others indicated that communicating results to tax-payers and parliaments is a growing need for all agencies.

17. The chair concluded that there was broad support in the JV for this initiative but maintained that this task at this stage would be the responsibility of the HOI group which should keep the JV informed.

Agency Performance (task D)

18. The chair opened the discussion by asking the meeting where we actually are with regard to this task. The Secretariat sketched the brief history: under task D DfID had held a workshop in December 2004 (London) that focused on results-based country programming by agencies, DfID and the Danish MoFA organised a workshop in February 2005 (Copenhagen) on (self-) performance assessment and reporting by agencies, while DfID and AFD organised a third workshop in May 2005 (Paris) on approaches to assessment of performance of multilateral agencies. All workshops drew great interest and attendance by the JV members, only the first workshop, however, has resulted in an emerging practice paper (that subsequently has been included in the Sourcebook).

19. Members indicated that the work done has been useful and the various approaches and tools that have been discussed are being applied. The AsDB added, on behalf of the MDB's, that the assessment of multilaterals by the bilaterals (Paris workshop) has given rise to concerns with the MDB's who feared a proliferation of tools like the MEFF being applied to them. In response they have developed a self-assessment tool (COMPAS – COMMON Performance ASsessment), which can be considered as a quite productive outcome of the Paris workshop. The question remains if further work should be done by the JV at this point.

20. In the discussion members suggested that the most practical approach forward would be to wrap up the material that was generated through the workshops and see how it can feed into the Sourcebook.

¹ This group is linked to the OECD Development Centre

Most members asserted that the mutual learning among donors on how to be (more) effective in terms of the Paris Declaration remains an important task for the JV. We do need additional learning on how donors manage for results.

21. The chair summarised as follows: The mutual learning as done in the task D workshops has been successful. The valuable elements from the workshops should be made ready for inclusion in the Sourcebook, and we will engage a consultant to assist us here. Co-chairs and the Secretariat will take a lead in drafting ToR. This stock-taking may at the same time point at possible next steps that can be taken in this field of mutual learning among donor agencies regarding MfDR.

Mutual Learning Initiative (task E)

22. Philip Bastiaenen of the task team for this task (Netherlands, Norway and the IADB) introduced the team and the work that was done in Ottawa (Room Document 3) to establish the ToR (Room Document 4) that are for consideration and approval by the JV.

23. The members of the JV expressed broad and strong support for this new task. A number of suggestions were made to the task team as follows:

- The workshops should be focused in a substantial sense (the list of topics mentioned in the ToR seems quite broad). Where possible the subjects should be linked to the Paris Declaration, and to other work of the JV such as task C on results monitoring and reporting.
- The outputs of the workshops should feed into the Sourcebook and the website, and possibly also lead to tip-sheets, etc.
- Members emphasised that the outcomes of these workshops should feed into other on-going initiatives in the field, such as the series of workshops that the AfDB is planning, and the Community of Practice on MfDR in Asia².
- The suggestion was made to include in the ToR for the consultant to review after 3 to 6 months beyond the workshops the impact these workshops may have had on the work of these professionals and their institutions.

24. The chair summarised the discussion as follows: The Terms of Reference as proposed by the task team are endorsed by the JV. Wherever useful, the task team should draw on the various - multilateral and bilateral – members who expressed their broad and active support. Comments made in the discussion are to be taken into account in a Work plan that the task team will develop now and share with the JV.

Results Framework for the JV

25. Various members commented that the present version of the Results framework should be developed further. In particular the internal logic in the framework can be reinforced, and members said they would submit suggestions for that. Intention is not to expand the ambition level, but rather to link the JV work in a more direct way to the Paris Declaration and the targets in the Paris Declaration that relate to MfDR. In that sense it could be related more directly to the work programme of the WP EFF.

² Bruce Purdue mentioned in this context that appeared more difficult than anticipated, and that it involves now not all AfDB developing states members, but rather those with an ongoing effort to develop MfDR in the public sector management. The CoP focuses on practitioners, on problem-solving and on sharing of experiences.

26. Members agreed that the results framework (and JV work programme) for now should cover 2005/06. Further work (2007/08) can not be indicated now in any precise way, and should be considered probably after the 3rd Round Table on MfDR (see below).

27. It was concluded that further work would be taken up by the Secretariat and the co-chairs, in cooperation with members who would be prepared to provide inputs into this exercise.

Budget and financing of the Work Programme

28. The draft budget (Room Document 6) for the JV activities in 2005/06 was broadly endorsed by the JV and would be reflected in the overall budget of the WP-EFF. Some members (UK, Norway) indicated that they would move – as requested by the DAC for 2007 onwards – to envelop funding to the DAC without earmarking. Some members, e.g. Norway, confirmed that the 2006 contribution as in the past will be in the form of a non-earmarked contribution to WP-EFF as a whole while others (e.g. Belgium) said that they would continue to earmark funding for specific activities.

29. It was suggested that partner country travel should be considered separate from the other cost items, and be treated in a generalised (DAC-level) manner. The question was raised whether we should continue to finance 100% of these costs, or perhaps slightly less in some cases. This issue, however, was considered to be beyond the JV.

30. The 3rd Round Table on Results is mentioned in a note to the budget, and no budgetary provision is made yet. The World Bank indicated that it itself did make a financial reservation for this purpose, in order to have funds available in case this event indeed is going to be held. It was suggested that the DAC do the same if it wants to be co-sponsoring this event.

Monitoring the Paris Declaration (Agenda item 4)

31. Some members advised the meeting to be quite reluctant in assuming specific responsibilities and tasks in monitoring progress in the implementation of the Paris Declaration. It was concluded that the task of the JV would be to assist the WP EFF sub-group on monitoring as required.

Yet the monitoring exercise has not been defined yet very precisely by the WP EFF sub-group on monitoring.

32. The meeting agreed to come back on this later, on the basis of preparatory work by the co-chairs, the Secretariat and George Carner (US).

3rd Round Table on MfDR (Agenda item 5)

33. Lada Strelkova referred to the proposal made by the World Bank in its note on the Development Committee meeting in September, to hold a 3rd Round Table on MfDR in the fall of next year. She considered the timing a such an event, in between the Paris HLF and the follow-up HLF on Aid Effectiveness in Ghana in 2008, as attractive for the JV, as by then it will have completed more or less its ongoing programme and will be able then to present its work to the development community on a global stage. She emphasised that the event should be inclusive, and be co-sponsored by the JV and by the partner countries involved in the work. In terms of content she indicated that the focus of the RT would likely be on capacities needed for MfDR, including the statistical capacities needed for evidence-based policy making.

34. Initial reactions from the JV members were positive in principle. It was agreed that for this RT to be successful it will have to be a co-production of the MDB's and the JV MfDR. However, members emphasised that decision-making regarding this proposal should be based on a elaborated "concept note"

indicating objectives, expected outcomes, key topics for the agenda, relationship with other international events, as well as practical considerations such as timing, venue, logistics, costs, etc. One member suggested that the RT would be a good opportunity to “summarise” the findings of the regional workshops of the Mutual Learning Initiative, which would be a good approach to involving partner countries in the RT.

35. Lada Strelkova added that “ownership” here would imply taking part in the financing of the RT. The World Bank therefore had made a provision in its 2005 budget, and she suggested that the DAC would do the same, pending further decision-making.

36. The Chair summarised the discussion by saying that there is interest in principle in a 3rd Round Table on Results to be organized jointly by the World Bank/the MDBs and the OECD/DAC. The first next step would be the development of a concept note for this proposal, for a discussion on process and on substance, by the JV and the DAC.

Partner country participation in the JV (Agenda item 6)

37. The Secretariat explained to the meeting in what way the suggestions of the 5th JV meeting to have partner country MfDR professionals involved in the JV meetings has been taken on. In the Ottawa meeting (3-7 October, reports distributed as Room Documents to the JV meeting) 4 partner countries were present and involved at the professional level in the JV work related to the Sourcebook and the Mutual Learning Initiative. At the end of the Ottawa meetings the issue of partner representation in the JV was made, and the suggestion was made to the partner country colleagues in that meeting whether they would be prepared to consider taking up such a role and take part in the JV meetings, comment on the discussions in these meetings and provide inputs from their perspective to the proposals under consideration in the JV. All four partners indicated that they fully acknowledged the importance of partner country involvement in the JV, and that they, individually, would certainly be interested to take up such a role. They indicated that a request to that extend should be sent to their respective governments, and they added that their possible involvement should have zero cost implications for them and their country.

38. The meeting then went on considering this option as a positive way forward. The meeting suggested that the number of partner country representatives should indeed be minimum 4, with an open option to expand to about 6. The candidacy of Costa Rica was questioned by some, as this country is not yet a signatory to the Paris Declaration, and also because it is a middle income country with limited resemblance to the average profile of the LIC’s on which the JV is focusing. Yet a certain regional balance should be maintained and an alternative for Costa Rica would have to be selected from Latin America. IADB indicated that it would propose such alternatives.

39. The Chair concluded that 4 countries (Burkina Faso, Uganda, Nepal, and a country from Latin America to be selected in consultation with the IADB) will be approached with a letter from the co-chairs – and if any of these 4 would for whatever reason decline the proposal, other candidates would be approached from the group of partners in the Mutual Learning Initiative, while maintaining the desired regional balance.

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