

**DEVELOPMENT CO-OPERATION DIRECTORATE
Development Assistance Committee**

Working Party on Aid Effectiveness

**PROPOSED MANDATE FOR THE GLOBAL PARTNERSHIP FOR EFFECTIVE DEVELOPMENT
CO-OPERATION**

Proposal by the Post-Busan Interim Group

28-29 June 2012, UNESCO, Paris

This document is shared with participants for DISCUSSION and APPROVAL under item 2 of the draft agenda [DCD/DAC/EFF/A(2012)4].

It sets out the proposal of the Post-Busan Interim Group (PBIG) for the mandate of the Global Partnership for Effective Development Co-operation.

This version builds on a draft reviewed by the PBIG in its last meeting (21-22 May) and reflects the agreement reached in the Group.

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ABOUT THIS PROPOSAL

The Busan Partnership agreement, the *Busan Partnership for Effective Development Co-operation*, calls for the establishment of a “new, inclusive and representative Global Partnership for Effective Development Co-operation to support and ensure accountability for the implementation of commitments at the political level” (§36) and tasks the Working Party on Aid Effectiveness (WP-EFF) to agree by June 2012 on light working arrangements for the Global Partnership “in preparation for the phasing out of the WP-EFF and its associated structures” (§36).

The WP-EFF mandated in early 2012 a group of senior level negotiators, the Post-Busan Interim Group (PBIG), to lead in defining the working arrangements for the Global Partnership, including its membership and opportunities for regular ministerial level engagement that complements, and is undertaken in conjunction with, other fora.

In its three meetings, which took place in Paris 13-14 February, 4-5 April and 21-22 May 2012, the PBIG agreed on the objectives and functions of the Global Partnership and on the working arrangements that would best support these functions. Building on these discussions and consensus reached within the group, this document presents the PBIG proposal for the mandate of the Global Partnership for Effective Development Co-operation.

It is submitted to the WP-EFF for discussion and approval in its final plenary meeting on 28-29 June 2012. Upon approval of the mandate, the WP-EFF will cease to exist and the Global Partnership for Effective Development Co-operation will take effect as foreseen by the agreement reached in the Fourth High Level Forum on Aid Effectiveness.

GLOBAL PARTNERSHIP FOR EFFECTIVE DEVELOPMENT CO-OPERATION MANDATE (2012 – 2015)¹

I. Overall Objectives and Core Functions of the Global Partnership

1. The outcome document of the fourth High Level Forum on Aid Effectiveness, *The Busan Partnership for Effective Development Co-operation*, sets out shared principles, common goals and differential commitments for improving the effectiveness of international development co-operation.

2. Accepting that “the strengthening of our co-operation and the adherence to both common goals and differential commitments calls for continued high-level political support, as well as an inclusive space for dialogue, mutual learning and accountability at the global level”, the Busan Partnership agreement calls for the establishment of a “new, inclusive and representative Global Partnership for Effective Development Co-operation (*hereafter “Global Partnership”*) to support and ensure accountability for the implementation of commitments at the political level” (§36).

3. More specifically, the Busan Partnership agreement foresees that the Global Partnership will offer “an open platform that embraces diversity, providing a forum for the exchange of knowledge and the regular review of progress”. To fulfil its role as envisioned by the Busan Partnership agreement, the Global Partnership will focus on the following core functions:

- Maintain and strengthen political momentum for more effective development co-operation;
- Ensure accountability for implementing Busan commitments;
- Facilitate knowledge exchange and sharing of lessons learned; and
- Support implementation of Busan commitments at the country level.

4. In keeping with the spirit of the Busan Partnership agreement, the membership of the Global Partnership is inclusive to all actors with a stake in development. The Global Partnership is open to all recipients of development cooperation, providers of development cooperation (both bilateral and multilateral), recipients and providers of development cooperation, civil society organisations, parliamentarians and private sector stakeholders that endorse the Busan Partnership agreement. Countries and organisations wishing to engage with the Global Partnership may be represented directly or through a regional organisation or another country/organisation.

5. As the Global Partnership brings together a broad range of stakeholders to uphold accountability for shared principles and differential commitments, it is expected that different stakeholders will play a proactive role in defining their respective commitments and actions within the framework of the Busan agreement. Recognising that efforts to make development co-operation more effective are diverse and continue to evolve, the Global Partnership will facilitate inclusive policy dialogue that builds on knowledge sharing.

6. The role of regional organisations in supporting the implementation of HLF4 commitments, including in facilitating knowledge sharing and convening constituencies, is widely recognised by the

1. It is foreseen that the Global Partnership for Effective Development Co-operation will review and possibly update its mandate after 2015 to take account of the context of the post-MDG framework.

Global Partnership. Furthermore, the potentially significant role of the thematic Building Blocks and other voluntary alliances that arose from HLF4 in implementing Busan commitments is recognised. While these continue to exist as self standing alliances, the Global Partnership welcomes inputs from these actors to inform its work and to support political dialogue around effective development co-operation. In engaging to promote implementation of HLF4 commitments, it is expected that regional organisations, as well as other actors, will co-ordinate their efforts within each region to avoid duplication and overlap. Recipient countries of development co-operation will lead in defining the priorities and challenges that should be addressed by the Global Partnership.

7. The Global Partnership represents a key international forum for political dialogue on issues related to the effectiveness of development co-operation. It will engage with other international fora, such as the United Nations Development Co-operation Forum (UNDCF). It will also liaise with relevant groups of actors, such as the G20. These efforts are intended to promote consultative dialogue on development co-operation and to build synergies and substantive complementarity.

II. Working Arrangements

2.1. Ministerial level meetings

8. Ministerial-level meetings² taking place every 18-24 months will present the key forum for political dialogue and decision making within the Global Partnership. Ministerial level meetings will focus on the following core functions:

- Reviewing progress in implementation of Busan commitments, ensuring continued political accountability;
- Addressing key issues arising from country level evidence;
- Sharing experiences on different modalities of development co-operation with a view to providing guidance for more effective development co-operation based on lessons learned;
- Exploring emerging opportunities for effective development co-operation; and
- Endorsing Steering Committee membership (*see below*).

9. The primary role of the Global Partnership will be to focus on implementation of commitments and actions agreed to in the Busan Partnership agreement. At the same time, the agenda setting will entail the necessary flexibility to allow ministers to address topical and emerging issues relevant for effective development co-operation. In addressing key issues arising from evidence, ministerial level meetings may be structured around problem solving, thematic, and/or context-driven approaches.

10. Venues and timing of meetings will allow flexibility to ensure relevance, strong impact and efficiency of ministerial level meetings. Possibilities to organise meetings back-to-back with other relevant meetings, such as the UNDCF, will be explored whenever appropriate and possible.

2. Including high-level representatives of non-governmental stakeholders.

2.2. Chairing Arrangements and Steering Committee

11. A Steering Committee will support the ministerial level platform, providing the strategic leadership, coordination and oversight necessary for ensuring a coherent work programme for the Global Partnership. The Steering Committee will consist of the Co-Chairs of the Global Partnership and of members to the Committee. The Steering Committee of the Global Partnership may take decisions as directed by the ministerial level meeting and will focus on the following core functions:

- Steering the work of the ministerial meeting, including identifying strategic priorities and setting the agenda;
- Acting as ‘ambassadors’ of the Global Partnership to other international and regional processes, ensuring that priorities and key messages of the Global Partnership are reflected in relevant discussions taking place in other fora;
- Guiding the work of the Secretariat, including support for accountability reporting to ministerial level; and
- Undertaking other tasks as may be directed during the ministerial meetings.

12. The Co-Chairs of the Global Partnership will represent the Global Partnership externally, guide its work and be responsible for delivering its overall objectives. They will chair the ministerial level meetings and lead the work of the Steering Committee by way of a co-chairing arrangement, with three Chairs representing i) recipients of development co-operation; ii) recipients and providers of development co-operation; and iii) providers of development co-operation.

13. The Steering Committee membership aims to capture the diversity and reflect the perspectives of key stakeholders in the Global Partnership as well as to strike a balance between efficiency and representativeness. The composition of the Committee is based on a constituency based approach, with the following membership³:

Steering Committee of the Global Partnership

| Co-Chairs of the Global Partnership | |
|--|--|
| 1 | Recipient of development co-operation |
| 1 | Recipient and provider of development co-operation |
| 1 | Provider of development co-operation |
| Members of the Steering Committee | |
| 5 | Representatives of recipients of development co-operation, one of which is a representative of the g7+ group of fragile and conflict-affected states |
| 1 | Representative of recipients and providers of development cooperation |
| 3 | Representative of providers of development cooperation |
| 1 | Representative of private sector stakeholders |
| 1 | Representative of parliamentarians |
| 1 | Representative of civil society stakeholders |
| 1 | Representative of multilateral development banks |
| 1 | Representative of the UNDP/UNDG |
| 1 | Representative of the OECD/DAC |

3. The composition of the Steering Committee may be revisited in connection to revising the mandate of the Global Partnership post-2015.

14. Steering Committee members will play a key role in facilitating policy dialogue; bringing knowledge and experience from their constituencies into preparing the substantive agenda of the Global Partnership; conveying messages of the Global Partnership to other international and regional processes, thereby acting as ambassadors of the Global Partnership; and promoting the interests of the Global Partnership to ensure that effective development co-operation remains a key issue on the agenda for international development.

15. Candidates for Co-Chairs and Steering Committee members will be nominated by the constituencies respectively. Steering Committee membership, including the Co-Chairs, will be endorsed by the ministerial level meeting for the term leading up to the subsequent ministerial level meeting.⁴ The rotational feature of representation within constituencies may support ownership and inclusiveness in the work of the Steering Committee. Committee members will be expected to actively consult with their constituents to ensure that their constituency's priorities are reflected in the decision making of the Steering Committee. In this regard the potential of existing, self-standing alliances and networks to facilitate consultations and consolidate views among constituencies is recognised; and joint inputs from networks such as the 'Partner Country Caucus'⁵ to the work of the Steering Committee are welcomed and encouraged.

16. The Steering Committee will meet every 6-12 months or more frequently as required. The committee will work in a consultative manner and ensure its decision making is transparent and accountable to the broad membership of the Global Partnership.

2.3. Support to the functioning of the Global Partnership

17. The Busan Partnership agreement invites the Organisation for Economic Co-operation and Development (OECD) and the United Nations Development Programme (UNDP) to "support the effective functioning of the Global Partnership, building on their collaboration to date and their respective mandates and areas of comparative advantage" (§36d).

18. As the OECD and UNDP fulfil a range of secretariat functions in support of the Global Partnership, both organisations will draw on their existing structures to work together to deliver these functions in an efficient and complementary manner.

19. Members of the Global Partnership and its Steering Committee will be expected to lead in the implementation of commitments as well as contributing to the substance of the Global Partnership's work. At the same time there are a number of areas in which the OECD and UNDP will be called on to deliver light global "secretariat" functions, which may include, but not necessarily be limited to, the following outputs⁶:

- Develop, refine and implement a global methodology for monitoring the implementation of commitments set out in the Busan Partnership document;
- Produce and disseminate relevant analytic work – including regular global reports based on monitoring of the BPD – to inform political dialogue and facilitate knowledge sharing;

4. The initial Steering Committee will be endorsed by the Working Party on Aid Effectiveness in June 2012. In managing the rotation of its members, the Steering Committee should consider ways of ensuring continuity in its work.

5. Referring to the Partner Country Caucus of recipient countries of development cooperation.

6. To be adjusted and refined further as support needs evolve.

- Provide demand-driven advisory support on the implementation of partnership and accountability frameworks in developing countries;
- Organise ministerial-level meetings of the Global Partnership; and
- Deliver secretariat and advisory services to the Steering Committee and co-chairs, supporting their day-to-day functioning.

20. The OECD and UNDP will establish a joint programmatic framework in respect of their support to the functioning of the Global Partnership, ensuring a streamlined approach to the planning, financing and implementation of these activities. The OECD and UNDP will together report to the Steering Committee of the Global Partnership on the implementation of their respective components of the joint programme, with the Steering Committee guiding the work of the two organisations in support of the Global Partnership.

21. The OECD and UNDP will co-ordinate their resource mobilisation efforts in respect of the joint programme of support, recognising that their ability to meet the support needs of the Global Partnership depends on adequate funding being made available through both organisations. Resources for OECD-executed activities will be channelled through the OECD Development Assistance Committee's Programme of Work and Budget, while UNDP-executed activities will be financed through contribution agreements signed with interested partners.
